# TOWN OF FOSTER RHODE ISLAND



# COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR FISCAL YEAR ENDED
JUNE 30, 2017

### TOWN OF FOSTER, RHODE ISLAND

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ending June 30, 2017

Prepared by: Town Finance Department

Kelli M. Russ, Treasurer/Finance Director

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#### TOWN OF FOSTER, RHODE ISLAND COMPREHENSIVE ANNUAL FINANCIAL REPORT

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## TOWN OF FOSTER RHODE ISLAND

KELLI M. RUSS TREASURER/FINANCE DIRECTOR

March 29, 2018

To the Honorable President and Members of the Town Council Foster, Rhode Island

The Comprehensive Annual Financial Report of the Town of Foster, for the fiscal year ended June 30, 2017, is hereby submitted. This report was prepared by the Treasurer's Department. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the Town's management. We believe the information, as presented, is accurate in all material aspects, that it is presented in a manner designed to fairly set forth the financial position and results of operations of the Town, and that all disclosures necessary to enable the reader to gain adequate understanding of the Town's financial affairs have been included.

The Comprehensive Annual Financial Report is presented in three sections: Introductory, Financial, and Statistical. The Introductory section includes this transmittal letter, a reproduction of the 2016 GFOA Certificate of Achievement for Excellence in Financial Reporting, the Town's organizational chart, and a list of principal officials. The Financial Section includes the Independent Auditor's Report, the Management Discussion and Analysis, the basic financial statements, required supplementary information, and other supplementary information. The Statistical Section includes selected financial and demographic information generally presented on a multi-year basis.

The Town of Foster is a Rhode Island municipal corporation which provides the following services to its residents: general administrative services, public safety, public works, human services, building and zoning, planning, and education. The Town supports the operations of the Foster-Glocester Regional School District; support is based on the number of resident students attending the Regional Schools and is reported as an expenditure within the Town's General Fund.

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#### **GOVERNMENT PROFILE**

The land area that is now the Town of Foster was founded in 1636 and considered part of Providence, Rhode Island; was later divided from Providence and included in the Town of Scituate, Rhode Island; and was separated from Scituate and incorporated as a Town on August 24, 1781. The Town of Foster is located at the southeastern corner of Providence County on the Rhode Island/Connecticut line. It is bounded by Killingly and Sterling, Connecticut on the west; Glocester, Rhode Island on the north; Coventry, Rhode Island on the south, and Scituate, Rhode Island on the east; and remains sparsely settled with a population density of only 88.9 persons per square mile. It is connected to the southeast corridor by a network of highways including Interstates 295 and 95, and Route 6. It currently occupies 52.21 square miles and serves a population of 4,642.

The Town of Foster has numerous National Historical Districts. In addition to several buildings, the entire hamlets of Foster Center (the seat of Town Government), Hopkins Mills, Clayville, and Moosup Valley are entered in the National Register of Historic Places.

The Town operates under a Home Rule Charter adopted in 1976, providing for a Town Council form of government with five members, elected at-large for terms of two years, and headed by a Council President. All legislative powers of the Town are vested in the Town Council by Charter including all powers to enact, amend, or repeal ordinances relating to the Town's property, affairs, and government (which include the power to create offices, departments, or agencies of the Town; preserving the public peace, health, and safety; and establishing personnel policies) except such powers as are reserved by State Law to the annual Financial Town Meeting (which include the ordering of any tax, making appropriations, giving effect to any vote of the Financial Town Meeting authorizing the issuance of bonds, and transacting any other business pertaining to the financial affairs of the Town).

The Town Council is supported and advised by various Boards and Commissions (members of which are volunteers and are appointed by the Town Council at different intervals), some of which are: Planning Board, Zoning Board, Zoning Board of Review, Board of Canvassers, Recreation Committee, and the Juvenile Hearing Board.

#### **COMPONENT UNIT**

The Foster Land Trust (Land Trust) is presented as a component unit of the Town in the accompanying government-wide financial statements. Further information regarding the purpose of the Land Trust and the definition of a component unit is in Note 1 of the financial statements.

#### **EDUCATION**

The public school system of the Town consists of one elementary school, grades kindergarten through 5, maintained by the Foster School Department. Grades 6 through 12 are maintained by the Foster-Glocester Regional School District, of which the Town of Foster and the Town of Glocester are member communities.

The Foster-Glocester Regional School District was incorporated and its fiscal authority established by Acts of the General Assembly in 1958 and 1959. In fiscal year ending June 30, 2017, the Town of Foster paid \$4,824,400 to the Foster-Glocester Regional School District.

The general administration of the Foster School Department is directed by a 3-member School Committee whose members are elected at-large for two-year terms. As a result of a recent Charter Amendment, the two candidates receiving the greatest number of votes in the November 2018 general election will be designated Member one and two; each will serve a four-year term. The third Member elected will serve a two-year term. In 2020, there will be an election for one four-year term for Member three. In every election held thereafter, 1 or 2 Committee positions will be open for election/reelection on an alternating schedule.

The three members of the Foster School Committee, along with the six School Committee members from the Town of Glocester, are ex-officio members of the Foster-Glocester School Committee. The School Committees determine and control all policies affecting the administration, maintenance, and operation of the public schools in the Town. The School Committees appoint a Superintendent as their chief administrative agent and such other administrative officers as are considered necessary, and submit detailed budgets of expenditures and revenues to the voters at annual Financial Town Meetings. The Foster-Glocester Regional School District's Financial Town Meeting is held on the third Tuesday in March of each year and its budget is adopted at that meeting. The Town of Foster's Financial Town Meeting is held on the first Tuesday of the first week in May of each year and the budget for the Foster elementary school is adopted at that meeting. According to the Town Charter, once the school budgets have been approved, the School Committees determine the allocations of the amounts appropriated. The School Committees direct and control all policies affecting the administration, construction, maintenance, and operation of the public schools.

As previously noted, the Town of Foster's school system (grades kindergarten through 5) consists of one elementary school (Captain Isaac Paine). Grades 6 through 8 attend the Ponaganset Middle School and grades 9 through 12 attend Ponaganset High School. Both the middle and high schools are physically located in the Town of Glocester near the border between the Towns of Foster and Glocester. A new Ponaganset Middle School building was completed in August 2007. The Ponaganset High School South building was constructed in 1960 and the Ponaganset North

building was constructed in 1965. Both the North and South buildings were recently renovated (completed in 2010).

As of October at the beginning of each school year, the student enrollment in the Foster School System for the past ten years has been, and for the next five years is projected to be, as follows:

#### **Actual Enrollment**

School Year	Captain Isaac Paine School	Foster-Glocester Regional School	Total
2007-2008	272	431	703
2008-2009	253	441	694
2009-2010	257	437	694
2010-2011	274	414	688
2011-2012	283	412	695
2012-2013	275	400	675
2013-2014	287	356	643
2014-2015	285	350	635
2015-2016	278	357	635
2016-2017	271	356	627

#### **Projected Enrollment**

School Year	Captain Isaac Paine School	Foster- Glocester Regional School	Total
2017-2018	279	374	653
2018-2019	277	378	655
2019-2020	274	376	650
2020-2021	280	369	649
2021-2022	278	368	646

#### MUNICIPAL SERVICES

The Town provides the following major public services:

**PUBLIC SAFETY** – Police: The Town Police Department is responsible for Public Safety and has a force of ten full-time sworn officers, including the Chief, Captain, Sergeant, and seven patrol officers. The department also has four full-time and three part-time dispatchers; the dispatchers dispatch for both the police and fire departments.

**ANIMAL CONTROL** – The Police Department is responsible for Animal Control which has one part-time Animal Control Officer.

**FIRE AND RESCUE** – Fire protection and rescue services in the Town of Foster are provided by four separate non-profit volunteer entities created by State statute: Foster Center Fire Company, Moosup Valley Fire Company, South Foster Fire Company, and the Foster Ambulance Corps.

**PUBLIC WORKS** – The Town of Foster's Public Works Department provides a full range of services including street maintenance, snow removal, and maintenance of Town property.

**HUMAN SERVICES** – The department provides services to low and moderate income residents and those in need. Services include emergency housing, fuel/utility assistance, food, and clothing. DHS assists with the application process for state and federal programs such as SNAP, WIC, Medical Assistance, and other programs.

**BUILDING AND ZONING/PLANNING** – The departments are made up of one part-time Building Official, one part-time Planner, one part-time Electrical Inspector, and one part-time Plumbing & Mechanical Inspector, whose responsibilities include ensuring compliance with state and local building code, ordinances and laws, subdivision regulations, and the Town's Comprehensive Plan.

#### ECONOMIC CONDITIONS AND OUTLOOK

Foster is considered a rural residential community. Residential property accounts for 82.60% of the total tax roll.

#### **EMPLOYMENT**

Most employment opportunities extend outside the Town to the Cities of Hartford, Providence, and Boston. The majority of job opportunities offered in Town are part-time. The principal employers are the Foster School Department and the Town of Foster, Foster Golf & Country Club, Shady Acres, Little Rhody Farms, Well One Foster, Dr. Daycare, and the United States Postal Service (USPS).

Listed below is the Rhode Island Department of Labor and Training Quarterly Census of Employment and Wages – Second Quarter 2017 Report.

Foster									
	Number of Units	Average Employment	Total Wages						
Total Private & Government	100	553	4,778,122						
Total Private Only	94	457	3,533,867						
Agriculture, Forestry, Fishing & Hunting	3	19	156,610						
Construction	21	38	340,793						
Manufacturing	2	*	*						
Wholesale Trade	4	7	142,467						
Retail Trade	9	38	178,482						
Transportation & Warehousing	4	*	*						
Information	2	*	*						
Finance & Insurance	1	*	*						
Real Estate & Rental & Leasing	0	0	0						
Professional & Technical Services	11	20	207,378						
Management of Companies & Enterprises	2	*	*						
Administrative Support & Waste Mgmt.	13	88	797,543						
Educational Services	0	0	0						
Health Care & Social Assistance	9	93	711,307						
Arts, Entertainment, & Recreation	2	*	*						
Accommodation & Food Services	6	36	130,534						
Other services,	4	10	29,860						
Unclassified Establishments	1	*	*						
Government	6	96	1,244,255						

<sup>\*</sup> Some data is not shown due to the possibility of identifying data of a specific employer.

#### HOUSING

At the end of 2016 sale prices for single family homes in Foster ranged from \$136,000 to more than \$520,000. The 2017 third quarter median sales price for single family homes in Foster was \$322,450.

#### POPULATION TRENDS

In 2010 Foster was ranked 37 in population among the thirty-nine cities and towns in Rhode Island. Based on the U.S. Bureau of the Census, Foster experienced a moderate increase in population from 1970 through 2010.

Population in the Town from 1950 to 2010 was as follows:

<u>Years</u>	<u>Population</u>
1950	1,630
1960	2,097
1970	2,626
1980	3,370
1990	4,316
2000	4,274
2010	4,606

Source: U.S. Bureau of the Census, 1950-2010

#### LONG-TERM FINANCIAL PLANNING

Each year the Town adopts a five-year Capital Improvement Program which helps identify projects that should be undertaken in the next five years. This long-range planning is essential in addressing the future development and growth of the Town. The Town has continually funded its capital requirements through annual contributions of 2% of expenditures from the operating budget along with surplus funds above the 10% cap. Also, the Town adopted a Charter amendment mandating the return of unspent funds allocated for capital expenditures and deemed abandoned to the Capital Project Fund.

Even with the funding initiatives, the anticipated expenditures for the ongoing replacement, repair, and maintenance of property including infrastructure, significantly outweighs the anticipated

revenue set aside to fund these projects. Therefore, the Town budgeted an additional contribution of \$175,000 in 2017 to fund capital endeavors and is looking into changes in policy, grants, and alternate funding sources for future capital projects.

#### **MAJOR INITIATIVES**

Ongoing or recently completed projects include:

- Improve security at the Captain Isaac Paine Elementary School. Improvements include updates to the vestibule/entranceway, new steel fireproof doors, replacement of additional windows, replacement of exterior lighting, and resurfacing of back lot abutting the playground
- Designed and engineered the HVAC replacement project at the Captain Isaac Paine Elementary School
- Continued planning for a new Police Station
- Replaced town-wide phone system.
- Continued initiative to update and improve the aging Public Works fleet of equipment. In the current year the Town acquired a 6 wheel dump truck with wing plow system.
- Continued development of a new youth athletic field complex
- Asphalt overlays on segments of Plainwoods and Spur Road
- Made third and final payment on a three year capital lease for four police vehicles obtained in 2015.

#### FINANCIAL INFORMATION

A detailed understanding of the financial position and operating results of the Town is provided in the Comprehensive Annual Financial Report (CAFR). The Management's Discussion and Analysis starting on page 4 of the CAFR provides additional information to assess the Town's financial condition.

#### INTERNAL CONTROLS

In developing and evaluating the Town's accounting control system, consideration is given to the adequacy of internal accounting controls. Accounting control comprises the plan of organization,

procedures, and records that are concerned with the safeguarding of assets and the reliability of financial records, and consequently is designed to provide reasonable assurance that:

- Transactions are executed in accordance with management's general or specific authorization.
- Transactions are recorded as necessary (1) to permit preparation of financial statements in conformity with generally accepted accounting principles or any other criteria, such as finance-related legal and contractual compliance requirements applicable to such statements, and (2) to maintain accountability of assets. Access to assets is permitted only in accordance with management's authorization.
- The recorded accountability of assets is compared with the existing assets at reasonable intervals, and appropriate action is taken with respect to any differences.

The definition of accounting control presumes reasonable, but not absolute, assurance that the objectives expressed in it will be accomplished by the system. The concept of reasonable assurance recognizes that the cost of internal controls should not exceed the benefits to be derived. The benefits consist of reductions in the risk of failing to achieve the objectives implicit in the definition of accounting control.

All internal control evaluations occur within the above framework. We believe that the Town's internal accounting control adequately safeguards assets and provides reasonable assurance of proper recording of financial transactions.

#### INDEPENDENT AUDIT

In accordance with the Town's Charter and the General Laws of the State of Rhode Island, an audit of the accounts and financial statements has been completed by the Town's independent Certified Public Accountants, Bacon & Company, LLC, and their opinion is included herein.

#### REPORTING ACHIEVEMENT

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Foster for its comprehensive annual financial report for the fiscal year ended June 30, 2016. This was the fifth consecutive year that the government has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's

requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

#### **ACKNOWLEDGMENT**

The preparation of the Comprehensive Annual Financial Report on a timely basis could not have been accomplished without the efforts and dedication of the competent staff of the Treasurer's Department. I also express my appreciation to other personnel from various departments who assisted in its preparation. Finally, I would like to thank the Town Council for their support in planning and conducting the financial operation of the Town.

Respectfully,

Kelli M. Russ

Treasurer/Finance Director

KellimRuss



#### Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Town of Foster Rhode Island

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

June 30, 2016

Christopher P. Morrill

Executive Director/CEO

#### TOWN OF FOSTER, RHODE ISLAND

TOWN COUNCIL Denise DiFranco, President

Christie Stone, Vice President

Michael Dillon Cheryl Hawes Gordon Rogers

TOWN CLERK Susan M. Dillon

TREASURER / FINANCE DIRECTOR Kelli M. Russ

ASSESSOR Patricia J. Moreau

TAX COLLECTOR Nancy Delaere

PLANNER Cheryl Maynard

BUILDING AND ZONING OFFICIAL Rhett Bishop

POLICE CHIEF William Ziehl

**DIRECTOR OF HUMAN SERVICES**Carol Mauro

LIBRARY DIRECTOR Katherine Chansky

SCHOOL SUPERINTENDENT Dr. Michael Barnes

SCHOOL COMMITTEE Kathleen Tegan Swanson, Chair

Brendan Mara Shelley D. Pezza

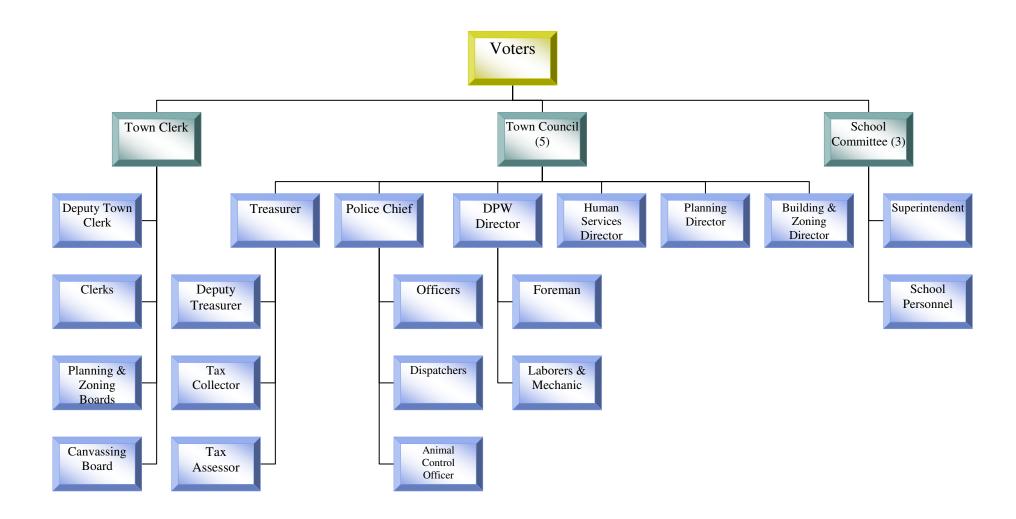
FIRE CHIEF - SOUTH FOSTER Gordon Brayton

FIRE CHIEF - MOOSUP VALLEY

Paul Cunniff

FIRE CHIEF - FOSTER CENTER Aaron Marsland

COMMANDER - AMBULANCE CORPS Sharon Cotter



#### FINANCIAL SECTION

#### THIS SECTION CONTAINS THE FOLLOWING:

Independent Auditor's Report

Management Discussion and Analysis

Basic Financial Statements

Required Supplementary Information

Other Supplementary Information



(401) 586-6565 • Fax (401) 826-1710

#### **Independent Auditor's Report**

To the Honorable President and Members of the Town Council Town of Foster, Rhode Island

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Foster, Rhode Island's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of June 30, 2017, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, budgetary comparison information, and supplementary pension and other postemployment benefit information on pages 4 through 15 and pages 65 through 85 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Foster, Rhode Island's basic financial statements. The combining nonmajor fund financial statements, the combining fiduciary fund financial statements, other supplementary information, and the introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining nonmajor fund financial statements, the combining fiduciary fund financial statements and other supplementary information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining nonmajor fund financial

statements, the combining fiduciary fund financial statements and other supplementary information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 29, 2018 on our consideration of the Town of Foster, Rhode Island's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Foster, Rhode Island's internal control over financial reporting and compliance.

Warwick, Rhode Island

Bacon & Company, dd C

March 29, 2018

Management of the Town of Foster provides this Management's Discussion and Analysis of the Town of Foster's financial statements for the readers of the Town's Comprehensive Annual Financial Report. This narrative overview and analysis of the financial statements of the Town of Foster is for the fiscal year ended June 30, 2017. We encourage readers to consider this information in conjunction with the Town's financial statements that follow.

#### FINANCIAL HIGHLIGHTS

- The Town's governmental funds reported combined ending fund balances of \$4,892,393 of which only (\$21,441) is unassigned.
- At the end of the current fiscal year the committed fund balance in the general fund for the Foster reserve fund was \$1,282,283, or 10.00% of the total 2017 budgeted expenditures and other financing uses less budgeted capital expenditures. This is an increase of \$44,102 from the previous year.
- \$19,457 is reported as assigned fund balance for the budgeted use of the Foster reserve fund in the 2018 fiscal year. This money is assigned for the Building Committee to fund the initial planning for the replacement of the police station.
- The School unrestricted fund ended the year with a restricted (for education) fund balance of \$1,081,722. This is an increase of \$212,841 from the prior year. The School Committee created a capital reserve account for surplus monies in excess of 4% of the operations budget; therefore, the \$1,081,722 restricted (for education) fund balance is comprised of \$179,154 for education and \$902,568 for capital for education.
- The School lunch fund ended the year with a cumulative deficit of \$21,441.
- The Town ended the fiscal year with a budgetary operating surplus of \$251,902. The underlying causes are discussed later in this document. The School ended with a budgetary operating surplus of \$212,841 primarily due to favorable expenditure variances in heating fuel, outside tuitions, medical insurance for personnel, and transportation.
- On a government-wide basis the assets and deferred outflows of resources of the Town of Foster exceeded its liabilities and deferred inflows of resources as of June 30, 2017 by \$6,985,505; an increase from the prior year of \$749,522, or 12.02%. Net position of the Town's component unit increased by \$102,420, or 4.50%, to \$2,379,749.
- The Town implemented GASB Statement No. 68, "Financial Reporting for Pensions An Amendment of GASB Statement No. 27" and GASB Statement No. 71, "Pension Transition for Contributions Made Subsequent to the Measurement Date", during fiscal year 2015. This resulted in a material change in the reporting of net position to include transactions recording activity in the Town's pension plans, including net pension liabilities. The net pension liability as of June 30, 2017 is \$5,000,506; an increase of \$416,688, or 9.09%, from the prior year. Additional information on the Town of Foster's pension plans can be found in Note 16 of the financial statements found on pages 45-64.

• The Town's Government-wide operating expenses were \$14,274,569 an increase of \$322,032, or 2.31%, from the prior year. The net increase is primarily due to an increase in personnel and related expenses resulting in an increase in public safety expenses of \$80,445; an increase in public works expenses for the purchase of equipment and additional expenses related to personnel of \$82,273; an increase in interest expense due to the variable interest rate applied to the outstanding principal balance of the settlement agreement between the Town of Foster and the Providence Water Supply Board; education expenses increased in the amount of \$229,463 due to an increase in the appropriation to the Regional School for operations, combined with a student population shift that negatively impacted the Foster community; and health and welfare expenses decreased by \$176,574 due to a decrease in Community Development Block Grant program expenses as the Town of Foster has not applied for additional grants. Revenues recognized were \$15,024,091, an increase of \$181,603 or 1.22% mainly due to an increase in property tax revenues offset by a decrease in education grants and contributions.

#### OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the Town's annual financial statements. The financial section of this report consists of **four** parts – management's discussion and analysis (this section), the basic financial statements, required supplementary information, and other supplementary information that includes combining statements for non-major governmental funds and other fiduciary funds. The basic financial statements consist of three components: government-wide financial statements; fund financial statements and notes to financial statements.

- > The first two statements are government-wide statements that provide both long-term and short-term information about the Town's overall status.
- The remaining statements are fund statements that focus on individual parts of the Town government, reporting the Town's operations in more detail than the government-wide statements.
  - ► The *governmental fund* statements tell how general government services like public safety were financed in the short-term as well as what remains for future spending.
  - ► *Fiduciary fund* statements provide information about assets that are held by the Town as trustee or agent for the benefit of someone or something other than the Town itself. The Town cannot use these assets to support its own programs.

The financial statements also include notes that provide more detailed data about some of the information in the financial statements. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements. In addition to these required elements, also included is a section of combining statements that provide details of our non-major governmental funds and fiduciary funds, which are added together and presented in a single column in the basic financial statements.

**Government-wide financial statements** – Government-wide financial statements (*Statement of Net Position* and *Statement of Activities*) are designed to provide readers with a broad overview of the Town's finances in a manner similar to that of private-sector businesses. They are presented on the accrual basis of accounting where revenues and expenditures are recognized in the period they occur as opposed to the period in which they are collected or paid.

The *Statement of Net Position* presents information on all of the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *Statement of Activities* presents information which shows how the Town's net position changed during the most recent fiscal year. All changes in net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

The *Statement of Activities* distinguishes functions of the Town which are supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all, or a significant portion, of their costs through user fees and charges (business-type activities). The Town's governmental activities include general government and administration, public safety, public works, social services, and recreational services. The Town's one component unit is the Foster Land Trust. The Town has no business-type activities.

The government-wide financial statements are reported on pages 16 and 17 of this report.

**Fund financial statements** – A *fund* is a grouping (and self-balancing set) of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds – Most of the basic services provided by the Town are financed through governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *current sources and uses of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. This provides the reader with a better understanding of the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and

changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town maintains 30 active individual governmental funds. Information is presented separately in the *Governmental Funds Balance Sheet* and in the *Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances* for the general fund, the School unrestricted fund, and the capital project fund which are considered to be major funds. Data from the remaining 27 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements on pages 86 through 95 in this report. The governmental fund financial statements can be found on pages 18 through 21 of this report.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's own programs. The fiduciary funds maintained by the Town include 1 other post employment benefit trust fund, 1 private purpose trust fund, and 3 agency funds. The fiduciary funds financial statements can be found on pages 22 and 23 of this report. Individual fund data for the agency funds is provided in the form of combining statements on pages 96 and 97 of this report.

**Notes to Financial Statements** - The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

Other Information - In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. This section includes budgetary comparison schedules, which include reconciliation between the statutory fund balance for budgetary purposes and the fund balances for the General Fund as presented in the governmental fund statements. Required supplementary information follows the notes to the financial statements.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### **Net Position**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. On a government-wide basis, the assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at June 30, 2017 by \$6,985,505, an increase of \$749,522 or 12.02% from 2016.

The most significant changes noted were:

Current assets increased by \$504,222 and deferred outflows of resources increased by \$784,760 from 2016; offset by an increase in noncurrent liabilities decreased of \$302,300 and an increase in deferred inflows of resources of \$159,381 from 2016. Much of the increase in current assets is due to an increase in cash and

cash equivalents while the increase in *deferred outflows of resources* is due to an increase deferred pension amounts. The increase in *noncurrent liabilities* from 2016 is due to the increase in net pension liabilities and a decrease in the settlement payable to the Providence Water Supply Board. The majority of the increase in *deferred inflows of resources* is due to an increase in deferred pension amounts.

The largest portion of the Town's net position, \$7,166,517 or 102.59%, consists of its investments in capital assets such as land, buildings and improvements, motor vehicles, machinery and equipment, and infrastructure, less any debt used to acquire these assets, which is still outstanding. The Town uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the Town's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves are unlikely to be used to liquidate these liabilities.

#### Town of Foster Statement of Net Position

	June 30	, 2017	June 30, 2016					
	Governmental	Component	Governmental	Component				
	Activities	Unit	Activities	Unit				
Other assets	\$ 7,136,257	\$ 246,194	\$ 6,568,230	\$ 243,125				
Capital assets	7,192,077	2,133,555	7,260,675	2,034,855				
Total assets	\$ 14,328,334	\$ 2,379,749	\$ 13,828,905	\$ 2,277,980				
Deferred outflows of resources	\$ 1,440,024	\$ -	\$ 655,264	\$ -				
Current liabilities	\$ 994,877	\$ -	\$ 921,891	\$ 651				
Noncurrent liabilities	6,476,100		6,173,800	<u> </u>				
Total liabilities	\$ 7,470,977	\$ -	\$ 7,095,691	\$ 651				
Deferred inflows of resources	\$ 1,311,876	\$ -	\$ 1,152,495	\$ -				
Deferred liftows of resources	\$ 1,311,670	Ф -	\$ 1,132,493	<u> </u>				
Net Position:								
Net investments in capital assets	\$ 7,166,517	\$ 2,133,555	\$ 7,219,293	\$ 2,034,855				
Restricted	1,577,121	-	1,307,019	_ `				
Unrestricted	(1,758,133)	246,194	(2,290,329)	242,474				
Total net position	\$ 6,985,505	\$ 2,379,749	\$ 6,235,983	\$ 2,277,329				

An additional portion of the Town's net position, \$1,577,121, or 22.58%, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to its citizens and creditors. Internally imposed designations of resources are not presented as restricted net position.

At the end of the current year, the Town reports positive balances in only two of the three categories of net position for the government as a whole. The unrestricted deficit of \$1,758,133 is largely due to net pension liabilities of \$5,000,506 and a settlement payable to the Providence Water Supply Board in the amount of \$1,355,807.

#### **Changes in Net Position**

The government's total net position increased by \$749,522 during the current fiscal year.

#### Town of Foster Statement of Activities

	June 30, 2017				June 30, 2016			
	Governmental Activities		Component Unit		Governmental Activities		C	omponent Unit
Revenues Program revenues								
Charges for services	\$	298,646	\$	59,460	\$	293,008	\$	40,287
Operating grants		1,812,816		-		2,015,238		- '
Capital grants		46,584		45,240		29,376		96,194
General revenues								
Property taxes		12,701,025		_		12,302,201		
State aid		151,676		-		173,868		- '
Interest and investment income		9,829		769		7,938		2,449
Miscellaneous		3,515	-			20,859	-	
Total revenues	\$	15,024,091	\$	105,469	\$	14,842,488	\$	138,930
Expenses  Legislative, judical & general admin Health and welfare Public Safety Public Works Building and Zoning Planning Conservation Recreation Education Food services Libraries Interest expense	\$	1,017,717 136,610 1,855,035 1,363,583 34,702 63,532 400 29,662 9,471,671 75,917 150,842 74,898	\$	- - - - - - -	\$	953,373 313,184 1,774,590 1,281,310 38,593 54,741 1,425 33,283 9,242,208 77,781 150,842 31,207	\$	
Land Trust	_	-		3,049		-		4,987
Total expenses	\$	14,274,569	\$	3,049	\$	13,952,537	\$	4,987
Change in net position		749,522		102,420		889,951		133,943
Net position - beginning of year		6,235,983		2,277,329		5,346,032		2,143,386
Net position - end of year	\$	6,985,505	\$	2,379,749	\$	6,235,983	\$	2,277,329

Governmental activities – As previously stated, the Governmental activities increased the Town's net position by \$749,522. The key elements for this increase include an increase in property tax revenues net of the impact in expenses as follows:

- 1) An increase in interest expense related to the settlement agreement with the Providence Water Supply Board.
- 2) A net increase in public safety and public works expenses due to the increase in personnel related expenses and the purchase of a new vehicle for public works.
- 3) A decrease in health and welfare expenses due to decreased spending on Community Development Block Grant program as the Town of Foster has not applied for additional grants.
- 4) An increase in education expenses due to an increase in the appropriation to the Regional School for operations, combined with a student population shift that negatively impacted the Foster community.

**Component unit activities** - Component unit activities increased its net position by \$102,420, or 4.50%, from 2016. The key elements for this increase were the receipt of conveyance fees allocated to the preservation of open space and the receipt of donated land.

#### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** - The focus of the Town's *governmental funds* is to provide information on nearterm inflows, outflows and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unassigned *fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$4,892,393 an increase of \$369,136 in comparison with the prior year.

#### Town of Foster Governmental Funds Fund Balances

	Total	Total	Total	Total	Total	Total	
	General	Other	Governmental	General	Other	Governmental	
	Fund	Funds	Funds	Fund	Funds	Funds	
	6/30/2017	6/30/2017	6/30/2017	6/30/2016	6/30/2016	6/30/2016	
Nonspendable:							
Prepaid expenditures	\$ 39,009	\$ -	\$ 39,009	\$ 145,494	\$ -	\$ 145,494	
Other assets with WB Comm. Health	823,353	-	823,353	928,087	-	928,087	
Restricted:							
Education	-	1,091,373	1,091,373	-	875,695	875,695	
Historical records preservation	-	75,246	75,246	-	69,946	69,946	
Health and welfare programs	-	9,891	9,891	-	8,564	8,564	
Public safety programs	-	56,394	56,394	-	18,046	18,046	
Capital	-	289,552	289,552	-	280,627	280,627	
Other programs	11,372	4,373	15,745	10,958	4,373	15,331	
Committed:							
Student population change	186,163	-	186,163	186,163	-	186,163	
Townhouse maintenance	-	5,881	5,881	-	5,836	5,836	
Recycling programs	-	11,822	11,822	-	16,519	16,519	
Open space and conservation	-	40,745	40,745	-	153,461	153,461	
Capital	923,468	-	923,468	460,093	-	460,093	
Comprehensive Plan	1,273	-	1,273	19,990	-	19,990	
Revaluation	33,187	-	33,187	70,128	-	70,128	
Foster reserve fund	1,282,283	-	1,282,283	1,238,181	-	1,238,181	
Assigned:							
2017 Budget	-	-	-	30,000	-	30,000	
Public safety building	19,457	-	19,457	-	-	-	
Recreation	2,506	-	2,506	3,857	-	3,857	
Educational enrichment programs	-	89	89	-	-	-	
Other programs	6,397	-	6,397	6,369	-	6,369	
Unassigned:		(21,441)	(21,441)		(9,130)	(9,130)	
Total fund balances	\$ 3,328,468	\$1,563,925	\$ 4,892,393	\$ 3,099,320	\$ 1,423,937	\$ 4,523,257	

The general fund's total fund balance increased by \$229,148 from 2016 overall. This change is the net result of more significant changes in fund balances. *Nonspendable* fund balance decreased by \$211,219 due to a decrease in the assets held with West Bay Community Health which administers the Town's medical and dental insurance programs, and a decrease in prepaid expenditures. The *committed* fund balance increased by \$451,819 due to the increases in the Foster reserve fund and capital. The *assigned* fund balance decreased by \$11,866 primarily due to the decrease in funds assigned for future budgets.

The Town has two major funds included in the total other funds listed above: School unrestricted fund and capital projects fund. The School unrestricted fund ended the fiscal year with total fund balances of \$1,081,811, an increase from 2016 of \$212,930. The capital project fund ended the fiscal year with total fund balances of \$289,552, an insignificant increase from 2016 of \$8,925, due to an increasing need to fund

capital projects to maintain the Town's infrastructure, buildings, and equipment in excess of the allocation of 2% (of annual operations) to capital, mandated by the Homerule Charter adopted in 1976.

#### **General Fund Budgetary Highlights**

The Town finished FY 2017 with a budgetary surplus of \$251,902. Much of this surplus was a result of events which could not be anticipated.

#### **Revenues**

Actual revenues and other financing sources reported in 2017 exceeded budgeted revenues reported by \$141,883 or 1.07%. This gain in revenues was a result of the following:

A favorable budgetary variance of \$57,680 occurred in *real estate and personal property tax* revenue, specifically collection of prior year taxes. Also as a result, a favorable budgetary variance occurred in the collection of interest and penalties on outstanding taxes levied in the current and prior years. The actual *fines and interest on late payments* exceeded the budgeted estimates by \$19,816, or 22.01%. Additionally, fees collected for licenses and permits exceeded the budget by \$30,155, or 60.31%.

#### **Expenses**

Budgeted expenditures and other financing uses in the Town's general fund exceeded actual expenditures by \$110,019 or 0.83%. This was primarily due to favorable variances in building & zoning and public safety, due to savings in personnel and related expenditures resulting from unfilled employee positions.

This schedule is located on pages 65 to 69 of this report.

#### **Capital Assets and Debt Administration**

#### **Capital Assets**

The Town of Foster's investment in capital assets for its governmental activities as of June 30, 2017 amounted to \$7,192,077 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, motor vehicles, machinery and equipment, infrastructure, and construction in progress.

Additional information on the Town of Foster's capital assets is located in Note 7 on page 34 of the notes to the financial statements.

## Town of Foster Capital Assets (net of Accumulated Depreciation)

	<b>June 30, 2017</b>				June	30, 20	16						
	Governmental		nental Component		Governmental			Component					
		Activities		Activities		Activities		Unit	Activities			Unit	
Land	\$	161,199	\$	2,133,555	\$	161,199	\$	2,034,855					
Construction in progress		141,793		-		24,210		-					
Land Improvements		81,706		-		16,794		-					
Buildings and improvements		1,824,261		-		1,880,269		-					
Motor vehicles		447,287		-		490,720		-					
Machinery and equipment		774,600		-		791,412		-					
Infrastructure - roads and bridges		3,761,231		-		3,896,071		-					
Total	\$	\$ 7,192,077		2,133,555	\$	7,260,675	\$	2,034,855					
	\$		\$	2,133,555			\$	2,034,855					

Significant capital asset events during the current fiscal year included the following:

1)	Redesigned and resurfaced playground areas at Captain Isaac Paine	\$69,250
	School	<b>***</b>
2)	Completed vestibule and building upgrades including security cameras	\$37,090
	and outside lights	
3)	Replaced phone system for town hall and police station	\$26,450
4)	Acquired a 6 wheel dump truck with wing plow	\$30,000
5)	Acquired a box spreader for small paving projects	\$21,218
6)	Cleared land at new recreation field site-ongoing project	\$116,000

#### **Debt Administration**

In fiscal year 2006, the Town of Foster made its final payment on an outstanding debt payment which fully satisfied the Town's obligation. The Town has issued no additional bonded debt.

Except as provided below, under Section 45-12-2 of the General Laws of Rhode Island, the Town may not, without special statutory authorization, incur any debt which would increase its aggregate indebtedness not otherwise excepted by law to an amount greater than 3% of the taxable property of the Town. Deducted from the computation of aggregated indebtedness is the amount of any borrowing in anticipation of taxes authorized by law and the amount of any sinking funds maintained by the Town. The current 3% debt limit of the Town is \$16,560,690 (based on the net assessed valuation at December 31, 2015 of \$552,023,011). As of June 30, 2017, the Town had no outstanding bonds and notes issued within the 3% debt limit leaving a borrowing capacity of \$16,560,690.

#### TOWN OF FOSTER, RHODE ISLAND

#### Management's Discussion and Analysis For the Year Ended June 30, 2017 (Un-audited)

The State legislature may by special act, permit the Town to incur indebtedness outside the limitations imposed by the 3% debt limit. Special legislation adopted by the Legislature authorizing the Town to incur debt is subject to referendum by the electors of the Town. On June 30, 2017, the total outstanding debt of the Town issued outside the 3% debt limit was \$0.

In addition to debt authorized within the 3% debt limit and debt authorized by special act of the Legislature, Rhode Island General Law 45-12-11 authorizes the Rhode Island State Director of Administration, upon petition by a municipality, to authorize such municipality to incur indebtedness in excess of the 3% debt limit. This would occur whenever the Director determines that the sums appropriated by the municipality or its funds available are insufficient to pay the necessary expenses of the municipality. The Town has never requested the State Director of Administration to authorize indebtedness of the Town under section 45-12-11.

Additional information on the Town of Foster's long-term debt can be found in Note 8 of the financial statements on page 35.

#### **Economic Factors and Next Year's Budgets and Rates**

Unemployment rates as of June 30, 2017 and June 30, 2016 (not seasonally adjusted)

6/30/2017	6/30/2016	
3.40%	5.05%	Town of Foster
4.20%	5.52%	State of Rhode Island
4 40%	5.00%	United States

- Median household income in Foster was \$80,750 compared to the State of Rhode Island median income of \$58,387. The median income for the United States was \$55,332.
- Per Capita family income in Foster was \$37,194 compared to the State of Rhode Island per capita family income of \$31,904. The per capita family income for the United States was \$29,829.
- Existing single-family home median sale prices were approximately \$273,400 in Foster, greater than the state average of \$238,200.
- Foster ranks 37<sup>th</sup> in population (4,677 per ACS2012-2016 2016 5-year estimate) among Rhode Island's 39 cities and towns.
- The Town's total general fund budget for fiscal year 2018 approved at the May 2, 2017 Financial Town Meeting is \$13,435,345, allocated as follows:
  - o Education \$8,196,462, or 61.01%
  - o Capital \$715,640, or 5.33% (includes a budgeted transfer to the capital project fund)
  - o Other \$4,523,243, or 33.66%

- In fiscal year 2018, \$93,082 was appropriated from the Town's student population set-aside to offset the increase in the regional school's appropriation directly resulting from the increase in foster students as a percentage of the student body as a whole.
- The 2018 FTM adopted budget reflects an increase of \$326,196 or 2.54%, from 2017, excluding capital expenditures funded by the capital fund. The increase is the net result of significant changes in a few departments. These changes include an increase in the police budget of \$72,783, or 6.06%, primarily to fund personnel expenditures resulting from contractual obligations and budgetary assumptions for staffing needs; a net increase in the Foster-Glocester Regional School appropriation of \$160,243, or 3.32%; an increase of \$20,413, or 6.89% in refuse remove to fund the increased cost associated with tipping fees; an increase of \$19,106, or 9.24% in the finance department to fund a possible change in health insurance; and an increase in long-term debt and obligations of \$15,000, or 8.57% to fund the 3<sup>rd</sup> payment of a settlement agreement between the Town of Foster and the Providence Water Supply Board.
- State law limits the amount a municipality can raise taxes to 104% of the prior year tax levy.
- The State motor vehicle phase-out reimbursement increased to \$1,000; the same exemption given to taxpayers.
- Municipal revenues, other than taxes, remain flat.
- Since December 2000, per Rhode Island General Law 44-5-11.6, municipalities in Rhode Island are required to perform full revaluations on all "ratable" property every nine years and statistical revaluations every three years for the years in-between. The last full revaluation was performed as of December 31, 2008, which was the basis of the 2009 tax bills collected in the 2010 fiscal year end. The Town also completed a statistical revaluation that was reflected in the 2015 tax bills collected in the 2016 fiscal year end. The Town's tax rates for 2018 and 2017 with their differences are listed below. The tax on *Motor Vehicles* has been frozen at \$36.95. The tax on *Inventory* has been phased out. Rates are per \$1,000.

#### **Tax Rates**

	Fiscal Year <u>2017-2018</u>		Fiscal Year 2016-2017		Increase ( <u>Decrease</u> )	
Real Property	\$	23.25	\$	22.54	\$	0.71
Motor Vehicle		36.95		36.95		-
Tangible		31.98		31.00		0.98
Inventory		-		-		-

#### **REQUEST FOR INFORMATION**

The financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Kelli Russ, Treasurer/Finance Director, Town of Foster, 181 Howard Hill Road, Foster, RI 02825.

#### BASIC FINANCIAL STATEMENTS

#### THE BASIC FINANCIAL STATEMENTS INCLUDE:

Government-Wide Financial Statements

Fund Financial Statements:
- Governmental Funds

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.



Statement of Net Position June 30, 2017

	Primary Government	Component Unit
	Governmental Activities	Foster Land Trust
Assets	11000,0000	
Current assets:		
Cash and cash equivalents	\$ 4,177,992	\$ 196,311
Investments	-	42,751
Property taxes receivable	872,116	-
Accrued interest receivable	109,901	-
Due from federal and state governments	198,874	-
Other receivables	155,561	
Due from primary government	<del>-</del>	7,132
Prepaid expenses	39,009	
Total current assets	5,553,453	246,194
Noncurrent assets:		
Capital assets: (Note 7)		
Land and other nondepreciable assets	302,992	2,133,555
Depreciable buildings, property, equipment,	6,889,085	
and infrastructure (net)	-	
Negative net other post employment benefit obligation	184,230	-
Net pension assets	422,673	
Other assets	975,901	-
Total noncurrent assets	8,774,881	2,133,555
	,	
Total assets	14,328,334	2,379,749
Deferred outflows of resources:		
Deferred pension amounts	1,440,024	
Total deferred outflows of resources	1,440,024	
Liabilities		
Current liabilities:		
Accounts payable and accrued expenses	574,148	
Due to component unit	7,132	
Claims payable	152,548	
Compensated absences payable	66,770	
Settlement payable	190,000	
Long-term debt- due within one year (Note 8)	4,279	
Total current liabilities	994,877	
Noncurrent liabilities:		-
Long-term debt- due in more than one year (Note 8)	21,281	
Compensated absences payable	288,506	
Settlement payable	1,165,807	
Net pension liabilities	5,000,506	
Total noncurrent liabilities	6,476,100	
Tom noncurrent imbunies	0,470,100	·
Total liabilities	7,470,977	
Deferred inflows of resources:		
Deferred property taxes	36,690	-
Deferred pension amounts	1,275,186	-
Total deferred inflows of resources	1,311,876	
Net Position		
Net investment in capital assets	7,166,517	2,133,555
Restricted for:	•	, , , , , , , , , , , , , , , , , , , ,
Capital purposes	289,552	
Education programs	1,091,373	
Historical records preservation	75,246	
	56,394	-
Public safety programs Other programs	64,556	
Public safety programs		246,194

Statement of Activities
For the Fiscal Year Ended June 30, 2017

Primary   Primary   Component   Compone											Net (Expense and Changes in			
Primary Governments							_				•			
Punctions/Programs									<u> </u>	<u> </u>			Unit	
Functions/Programs         Expenses         Services         Contributions         Contributions         Contributions         Activities         Land Trust           Primary Government: Government: Government Lactivities:         Services         Se				CI.	c		•		•	C			,	
Primary Governmental Activities:   Legislative, judicial and general administrative   \$1,017,717   \$95,543   \$3,481   \$ \$ \$ \$ \$ (918,693)   \$ \$ \$ \$ \$ Hadith and Welfare   136,610   1,150   94,549   \$ \$ \$ (40,911)   \$ \$ \$ \$ \$ (1742,660)   \$ \$ \$ \$ Public safety   1,855,035   44,745   67,630   \$ \$ (1,742,660)   \$ \$ \$ \$ Public works   1,365,883   350   21,381   \$ \$ (1341,852)   \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Eurations/Drograms	E <sub>101</sub>	namaaa											
Governmental Activities:           Legislative, judicial and general administrative         \$1,017,717         \$95,543         \$3,481         \$ (918,693)         \$ -           Health and Welfare         \$136,610         \$1,150         \$94,549         \$ (40,911)         \$ -           Public safety         \$1,855,035         \$44,745         \$67,630         \$ (1,742,660)         \$ -           Public works         \$1,363,583         \$350         \$21,381         \$ (1,341,852)         \$ -           Building and zoning         \$34,702         \$33,220         \$ -         \$ (36,352)         \$ -           Planning         \$63,532         \$ -         \$ -         \$ (36,352)         \$ -           Planning         \$63,532         \$ -         \$ -         \$ (400)         \$ -           Planning         \$63,532         \$ -         \$ -         \$ (79,902)         \$ -           Conservation         \$400         \$ -         \$ -         \$ (72,902)         \$ -           Education         \$ 9,471,671         \$ 86,539         \$ 1,597,508         \$ 46,584         \$ (7,741,040)         \$ -           Food services         \$ 75,917         \$ 35,339         \$ 28,267         \$ -         \$ (74,898)         \$ -		Exp	<i>yenses</i>		ervices	Col	unions	Con	iribulions		Activities	Luna	1 rust	
Legislative, judicial and general administrative   \$1,017,717   \$95,543   \$3,481   \$- \$(918,693)   \$- \$(40,911)   \$- \$(40,91														
administrative         \$ 1,017,717         \$ 95,543         \$ 3,481         \$ (918,693)         \$ - (40,911)           Health and Welfare         136,610         1,150         94,549         • (40,911)         • - (742,666)         • - (742,664)         • (742,664)         • (742,664)														
Health and Welfare 136,610 1,150 94,549 . (40,911) - Public safety 1,855,035 44,745 67,630 . (1,742,660) Public safety 1,855,035 44,745 67,630 . (1,742,660) Public safety 1,363,583 350 21,381 . (1,341,852) Public works 1,363,583 350 21,381 . (1,348,52) Public works 1,363,583 350 21,381 . (1,482) Public works 1,363,583		\$ 1.	.017.717	\$	95.543	\$	3,481	\$	_	\$	(918.693)	\$	_	
Public safety         1,855,035         44,745         67,630         - (1,742,660)         - 2           Public works         1,363,583         350         21,381         - (1,341,852)         (1,482)         -				·		·	,	·	_	·	. , ,		_	
Public works         1,363,583         350         21,381         -         (1,341,852)         -           Building and zoning         34,702         33,220         -         -         (63,532)         -           Planning         63,532         -         -         -         (63,532)         -           Conservation         400         -         -         -         (400)         -           Recreation         29,662         1,760         -         -         (27,902)         -           Education         9,471,671         86,539         1,597,508         46,584         (7,741,040)         -           Food services         75,917         35,339         28,267         -         (12,311)         -           Libraries         150,842         -         -         -         (150,842)         -           Interest expense         74,898         -         -         -         (74,898)         -           Total primary government         \$ 3,049         \$ 59,460         \$ 1,812,816         \$ 46,584         (12,116,523)         -           Total primary government         \$ 3,049         \$ 59,460         \$ -         \$ 45,240         -							,		_				_	
Building and zoning         34,702         33,220         -         -         (1,482)         -           Planning         63,532         -         -         -         (63,532)         -           Conservation         400         -         -         -         (400)         -           Recreation         29,662         1,760         -         -         (27,902)         -           Education         9,471,671         86,539         1,597,508         46,584         (7,741,040)         -           Food services         75,917         35,339         28,267         -         (12,311)         -           Libraries         150,842         -         -         -         (74,898)         -           Interest expense         74,898         -         -         -         -         (74,898)         -           Total primary government         \$ 14,274,569         \$ 298,646         \$ 1,812,816         \$ 46,584         (12,116,523)         -           Component Unit:         Taxes:           Taxes:         Taxes:         Taxes:         Taxes:         Taxes:         Taxes:         Taxes: <th cols<="" td=""><td></td><td></td><td></td><td></td><td></td><td></td><td>,</td><td></td><td>_</td><td></td><td></td><td></td><td>-</td></th>	<td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td>,</td> <td></td> <td>_</td> <td></td> <td></td> <td></td> <td>-</td>							,		_				-
Planning	Building and zoning	•	34,702		33,220		, =		_				-	
Recreation   29,662   1,760   -   (27,902)   -     Education   9,471,671   86,539   1,597,508   46,584   (7,741,040)   -     Food services   75,917   35,339   28,267   -   (12,311)   -     Libraries   150,842   -   -   -   (150,842)   -     Interest expense   74,898   -     -   -   (74,898)   -     Total primary government   \$14,274,569   \$298,646   \$1,812,816   \$46,584   (12,116,523)   -     Component Unit:			63,532		, -		-		-		(63,532)		_	
Education   9,471,671   86,539   1,597,508   46,584   (7,741,040)   -	Conservation		400		_		-		-		(400)		_	
Food services	Recreation		29,662		1,760		-		_		(27,902)		-	
Libraries   150,842   -   -   -   (150,842)   -   (74,898)   -	Education	9	,471,671		86,539		1,597,508		46,584		(7,741,040)		-	
Interest expense	Food services		75,917		35,339		28,267		-		(12,311)		-	
Total primary government         \$ 14,274,569         \$ 298,646         \$ 1,812,816         \$ 46,584         (12,116,523)         -           Component Unit:         Foster Land Trust         \$ 3,049         \$ 59,460         \$ -         \$ 45,240         -         101,651           General Revenues:           Taxes:           Property taxes, levied for general purposes         12,701,025         -           State aid, not restricted for a specific purpose         151,676         -           Interest and investment income         9,829         769           Miscellaneous         3,515         -           Total general revenues         12,866,045         769           Change in net position         749,522         102,420           Net position - beginning of year         6,235,983         2,277,329	Libraries				-		=		-		(150,842)		-	
Component Unit:           Foster Land Trust         \$ 3,049         \$ 59,460         \$ - \$ 45,240         - 101,651           General Revenues:           Taxes:           Property taxes, levied for general purposes         12,701,025         -           State aid, not restricted for a specific purpose         151,676         -           Interest and investment income         9,829         769           Miscellaneous         3,515         -           Total general revenues         12,866,045         769           Change in net position         749,522         102,420           Net position - beginning of year         6,235,983         2,277,329	Interest expense		74,898				-				(74,898)		-	
Foster Land Trust         \$ 3,049         \$ 59,460         \$ -         \$ 45,240         -         101,651           General Revenues:           Taxes:           Property taxes, levied for general purposes         12,701,025         -           State aid, not restricted for a specific purpose         151,676         -           Interest and investment income         9,829         769           Miscellaneous         3,515         -           Total general revenues         12,866,045         769           Change in net position         749,522         102,420           Net position - beginning of year         6,235,983         2,2777,329	Total primary government	\$ 14.	,274,569	\$	298,646	\$	1,812,816	\$	46,584		(12,116,523)			
General Revenues:         Taxes:       12,701,025       -         Property taxes, levied for general purposes       151,676       -         State aid, not restricted for a specific purpose       151,676       -         Interest and investment income       9,829       769         Miscellaneous       3,515       -         Total general revenues       12,866,045       769         Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329	Component Unit:													
Taxes:         Property taxes, levied for general purposes       12,701,025       -         State aid, not restricted for a specific purpose       151,676       -         Interest and investment income       9,829       769         Miscellaneous       3,515       -         Total general revenues       12,866,045       769         Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329	Foster Land Trust	\$	3,049	\$	59,460	\$		\$	45,240				101,651	
State aid, not restricted for a specific purpose       151,676       -         Interest and investment income       9,829       769         Miscellaneous       3,515       -         Total general revenues       12,866,045       769         Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329				Taxes	:						12 701 025			
Interest and investment income       9,829       769         Miscellaneous       3,515       -         Total general revenues       12,866,045       769         Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329													-	
Miscellaneous       3,515       -         Total general revenues       12,866,045       769         Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329								urpose			,		-	
Total general revenues         12,866,045         769           Change in net position         749,522         102,420           Net position - beginning of year         6,235,983         2,277,329						tment 1	ncome				,		769	
Change in net position       749,522       102,420         Net position - beginning of year       6,235,983       2,277,329														
Net position - beginning of year         6,235,983         2,277,329				To	tal general i	revenue	es				12,866,045		769	
				Chan	ge in net pos	sition					749,522		102,420	
Net position - end of year \$ 6,985,505 \$ 2,379,749				Net p	osition - beg	inning	of year				6,235,983	_ 2	,277,329	
				Net p	osition - end	l of yea	r			\$	6,985,505	\$ 2	,379,749	

The accompanying notes are an integral part of the basic financial statements.



TOWN OF FOSTER, RHODE ISLAND

Balance Sheet
Governmental Funds
June 30, 2017

	General Fund	School Unrestricted Fund	Capital Projects Fund	Nonmajor Other Governmental Funds	Total Governmental Funds
ASSETS					
Cash	\$ 2,664,528	\$ 1,051,848	\$ 289,552	\$ 172,064	\$ 4,177,992
Property taxes receivable	872,116	-	-	-	872,116
Due from federal and state governments	60,145	16,544	-	122,185	198,874
Other receivables	6,609	90,566	-	58,386	155,561
Due from other funds	43,693	276,558	-	101,260	421,511
Prepaid expenditures	39,009	, =	-	´ -	39,009
Other assets	975,901	-	-	_	975,901
Total assets	\$ 4,662,001	\$ 1,435,516	\$ 289,552	\$ 453,895	\$ 6,840,964
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities					
Accounts payable and accrued expenditures	\$ 225,341	\$ 343,785	\$ -	\$ 5,022	\$ 574,148
Due to other funds	194,200	9,920	-	217,391	421,511
Due to component unit	7,132	-	-	-	7,132
Claims payable	152,548	-	_	_	152,548
Total liabilities	579,221	353,705		222,413	1,155,339
Deferred Inflows of Resources:					
Deferred property taxes	717,622				717,622
		-	-	20.020	,
Other deferred revenues	36,690			38,920	75,610
Total deferred inflows of resources	754,312			38,920	793,232
Fund Balances Nonspendable: Prepaid expenditures Other assets with WB Community Health	39,009 823,353	- -	- -	- -	39,009 823,353
Restricted for:					
Education programs	-	1,081,722	-	9,651	1,091,373
Historical records preservation	-	-	-	75,246	75,246
Health and welfare programs	-	-	-	9,891	9,891
Public safety programs	-	-	-	56,394	56,394
Capital expenditures - Town	-	-	190,047	-	190,047
Capital expenditures - School	-	-	99,505	-	99,505
Other programs	11,372	-	-	4,373	15,745
Committed for:					
Student population change	186,163	-	-	-	186,163
Townhouse maintenance	-	-	-	5,881	5,881
Recycling programs	-	-	-	11,822	11,822
Open space and conservation	-	-	-	40,745	40,745
Capital expenditures	923,468	-	-	-	923,468
Revaluation	33,187	-	-	-	33,187
Comprehensive plan	1,273	-	-	-	1,273
Foster reserve fund	1,282,283	-	-	-	1,282,283
Assigned for:					
Public safety building	19,457	-	-	-	19,457
Recreation programs	2,506	-	-	-	2,506
Educational enrichment programs	-	89	-	-	89
Other programs	6,397	-	-	-	6,397
Unassigned		<u>-</u> _		(21,441)	(21,441)
Total fund balance	3,328,468	1,081,811	289,552	192,562	4,892,393
Total liabilities, deferred inflows of resources,					
and fund balances	\$ 4,662,001	\$ 1,435,516	\$ 289,552	\$ 453,895	\$ 6,840,964

Reconciliation of the Governmental Funds Balance Sheet to the Government-Wide Statement of Net Position June 30, 2017

Total Fund Balances - Total Governmental Funds	\$ 4,892,393
Amounts reported for Governmental Activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the Governmental Funds Balance Sheet. See note 7 to the financial statements.	7,192,077
Accrued interest receivable on property taxes is reported as revenue in the Government-Wide Financial Statements in the period earned. In the Governmental Fund Financial Statements, interest on property taxes is reported when received.	109,901
Delinquent taxes are recognized as revenue in the period for which levied in the Government-Wide Financial Statements, but are reported as deferred inflow of resources in the Governmental Fund Financial Statements.	717,622
Other long-term receivables are not available to pay for current period expenditures and, therefore, are reported as a deferred inflow of resources in Governmental Funds financial statements.	38,920
Long-term liabilities (including settlement payable, capital lease payable, compensated absences and net pension liabilities) are not due and payable in the current period and therefore they are not reported in the Governmental Funds Balance Sheet (see note 8 to the financial statements)	(6,737,149)
Net pension assets and negative net other post employment benefit obligations are not available to pay for current period expenditures and, therefore are not reported in Governmental Funds financial statements.	606,903
Deferred pension amounts are not reported in the Governmental Funds financial statements, but are reported in the Government-Wide financial statements as follows:	
Deferred outflows of resources	1,440,024
Deferred inflows of resources	(1,275,186)
Net Position - Governmental Activities	\$ 6,985,505

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2017

Revenues	General Fund	School Unrestricted Fund	Capital Projects Fund	Nonmajor Other Governmental Funds	Total Governmental Funds
General property taxes	\$ 12,507,111	\$ -	\$ -	\$ -	\$ 12,507,111
Intergovernmental and departmental revenues	183,264	1,360,288	46,584	372,603	1,962,739
Licenses and permits	80,155	1,300,288	40,364	372,003	80,155
Building and zoning fees	33,220	_	_	_	33,220
Fines and interest on late payments	109,816	_	_	_	109,816
Interest on investments	7,781	_	1,087	961	9,829
Other revenues	53,641	86,539	1,007	90.014	230,194
Total revenues	12,974,988	1,446,827	47,671	463,578	14,933,064
Expenditures Current: Legislative, judicial and general administrative	336,024	-	-	1,731	337,755
Financial administration	317,718	-	-	-	317,718
Miscellaneous administration	280,718	-	-	=	280,718
Health and welfare	42,018	-	=	94,262	136,280
Public safety	1,809,322	-	-	24,689	1,834,011
Public works	1,374,086	-	-	5,047	1,379,133
Building and zoning	34,702	-	-	-	34,702
Planning	63,532	-	-	-	63,532
Conservation	400	-	-	-	400
Recreation	28,901	-	-	116,000	144,901
Education	4,889,071	4,376,466	-	227,799	9,493,336
Food services	150.042	-	=	75,917	75,917
Libraries	150,842	-	=	-	150,842
Providence Water settlement	175,000	-	-		175,000
Capital outlay	96,883	-	-	69,250	166,133
Total expenditures	9,599,217	4,376,466		614,695	14,590,378
Excess (deficiency) of revenues over (under)					
expenditures before other financing sources (uses)	3,375,771	(2,929,639)	47,671	(151,117)	342,686
Other financing sources (uses)					
Capital lease	26,450	-	-	-	26,450
Transfers from other funds	461,743	3,211,819	422,997	69,250	4,165,809
Transfers to other funds	(3,634,816)	(69,250)	(461,743)		(4,165,809)
Total other financing sources (uses)	(3,146,623)	3,142,569	(38,746)	69,250	26,450
Net change in fund balance	229,148	212,930	8,925	(81,867)	369,136
Fund balances - beginning of year	3,099,320	868,881	280,627	274,429	4,523,257
Fund balances - end of year	\$ 3,328,468	\$ 1,081,811	\$ 289,552	\$ 192,562	\$ 4,892,393

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in the Fund Balances to Government-Wide Statement of Activities For the Year Ended June 30, 2017

Net Changes in Fund Balances - Total Governmental Funds	\$ 369,136
Amounts reported for Governmental Activities in the Statement of Activities are different because:	
Governmental Funds financial statements report capital outlay as expenditures. However, in the Government-Wide Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of capital asset additions recorded in the current period.	301,591
Depreciation expense on capital assets is reported in the Government-Wide Statement of Activities, but does not require the use of current financial resources. Therefore, depreciation expense is not reported as an expenditure in Governmental Funds financial statements.	(370,189)
Long-term compensated absences, settlement payables, net pension liabilities (assets) and negative net other post employment benefit (OPEB) obligation are reported in the Government-Wide financial statements, but do not require the use of current financial resources. Therefore, the change in compensated absences, settlement payables, net pension lliabilities (assets) and negative net OPEB obligation are not reported as expenditures in Governmental Fund financial statements.  This amount represents the change in these long-term liabilities (assets) from the prior year.	348,719
Captial lease proceeds provide current financial resources to Governmental Funds, but issuing debt increases long-term liabilities in the Government-Wide Statement of Net Position. Repayment of debt principal is an expenditure in Government Funds, but the payments reduce long-term liabilities in the Government-Wide Statement of Net Position.  This amount represents issuance of a capital lease This amount represents long-term debt payments.	(26,450) 42,272
Property taxes are recognized as revenue in the period for which levied in the Government-Wide Financial Statements, but are recognized as revenue when measurable and available in the Governmental Fund Financial Statements.	80,455
Revenues in the Government- Wide Statement of Activities that are not available are not reported as revenue in the Governmental Funds.	3,988
Change in Net Position of Governmental Activities	\$ 749,522

Statement of Fiduciary Net Position Fiduciary Funds June 30, 2017

	Other Post-Employment Benefits Trust Fund	Private- purpose Trusts Cemetery Fund	Agency Funds
Assets Cash and cash equivalents Contribution receivable Prepaid expenses Total assets	\$ 168,065 11,065 2,677 181,807	\$ 18,568 - - - - 18,568	\$ 6,141 - - 6,141
Liabilities Deposits held in custody for others Total liabilities			6,141
Net Position  Restricted for post employment benefits and other purposes	\$ 181,807	\$ 18,568	\$ <u>-</u>

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended June 30, 2017

	Other Post-Employment Benefits Trust Fund	Private- purpose Trusts Cemetery Fund
Additions		
Contributions:		
Employer	\$ 67,394	\$ -
Total contributions	67,394	-
Investment earnings:		
Interest and dividends	509	74
Total investment earnings	509	74
Other revenue	-	4,350
Total additions	67,903	4,424
Deductions		
Benefits	48,940	_
Other	-	4,200
Total deductions	48,940	4,200
Change in net position	18,963	224
Net position - beginning of year	162,844	18,344
Net position - end of year	\$ 181,807	\$ 18,568

Notes to Financial Statements June 30, 2017

The financial statements of the Town of Foster, Rhode Island (the Town) have been prepared in conformity with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following notes to the financial statements are an integral part of the Town's financial statements.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. REPORTING ENTITY

The Town is a municipal corporation governed by a Town Council form of government with an elected five member Town Council. The Town of Foster was incorporated in 1781 and operates under a Home Rule Charter adopted in 1976. All legislative powers of the Town, except such powers as reserved by State Law or vested in the Financial Town Meeting by the Charter, are vested in the Town Council by the Charter. The ordering of any tax, making of appropriations and transacting any other business pertaining to the financial affairs of the Town are done at the Financial Town Meeting.

In evaluating the inclusion of other separate and distinct legal entities as component units within its financial reporting entity, the Town applied the criteria prescribed by GASB Statement No. 14, as amended by GASB Statement No. 39, "Determining Whether Certain Organizations are Component Units", GASB Statement No. 61 "Financial Reporting Entity-Omnibus", and GASB Statement No. 80, "Blending Requirements for Certain Component Units". A component unit is a legally separate organization for which the elected officials of the primary government are financially accountable or based on the nature and significance of the organization's relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading. Through the application of GASB Statement Numbers 14, 39, 61, and 80 criteria, the Foster Land Trust (the Land Trust) has been discretely presented as a component unit of the Town in the accompanying government-wide financial statements.

The purpose of the Land Trust is to acquire, hold and manage real property and interests in real property situated in the Town of Foster, consisting of open space and agricultural property. Upon termination or dissolution of the Land Trust, title to all remaining funds, land and land rights will vest with the Town. Trustees are appointed by the Town Council and the Land Trust can impose a financial burden upon the Town in the form of financial support and financing of operating deficits. The Land Trust holds economic resources (land and land rights) entirely for the direct benefit of the Town. The Land Trust does not issue separate financial statements.

## **B. BASIS OF PRESENTATION AND ACCOUNTING**

#### **Government-Wide Financial Statements**

The Town's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements report information about the reporting entity as a whole. Fiduciary activities of the Town are not included in these statements. The statements

Notes to Financial Statements June 30, 2017

distinguish between governmental and business-type activities. Governmental activities generally are financed through property taxes, intergovernmental revenue, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods and services rendered. The Town has no business-type activities as of June 30, 2017 or for the year then ended.

The Statement of Activities presents a comparison between direct expenses and program revenue for each function of the Town's governmental activities. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the programs and (b) grants and contributions that are restricted to meeting operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including property taxes and general state aid, are presented as general revenues.

These statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all the Town's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets, infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period earned while expenses are recognized in the period the liability is incurred.

Certain eliminations have been made as prescribed by GASB Statement No. 34 in regards to interfund activities, payables and receivables. All internal balances in the Statement of Net Position have been eliminated.

#### **Fund Financial Statements**

The Fund Financial Statements of the Town are organized into funds, each of which is considered to be a separate accounting entity. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to specific Town functions or activities. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund equity, revenues, and expenditures/expenses. Funds are organized into three categories: governmental, proprietary, and fiduciary. The Town had no proprietary funds as of June 30, 2017 or for the year then ended. Major individual governmental funds and are reported as separate columns in the Fund Financial Statements.

## **Governmental Fund Financial Statements**

Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds aggregated. An accompanying schedule is presented to reconcile and explain the differences in fund balances and changes in fund balances as presented in these statements to the net position and changes in net position presented in the Government-Wide Financial Statements.

Notes to Financial Statements
June 30, 2017

All governmental funds are accounted for on a spending or "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. Accordingly, revenues are recorded when received in cash, except that revenues subject to accrual (generally collected 60 days after year-end) are recognized when due. The primary revenue sources which have been treated as susceptible to accrual by the Town are property tax and intergovernmental revenues. Expenditures are recorded in the accounting period in which the related fund liability is incurred, except for principal and interest on long-term debt, claims and judgments, and compensated absences which are recognized as expenditures to the extent they have matured.

## Major Governmental Funds:

**General Fund** – The General Fund is used to account for resources devoted to financing the general services that the Town performs for its citizens and is always classified as a major fund. It is used to account for all financial resources except those required to be accounted or reported in another fund.

**School Unrestricted Fund** – The School Unrestricted Fund accounts for resources to provide primary education to the Town's children. The School Unrestricted Fund's major revenue sources are general state aid to education and the General Fund Town appropriation.

*Capital Projects Fund* – The Capital Projects Fund is used to finance the purchases set forth in the capital program.

## **Fiduciary Fund Financial Statements**

Fiduciary Fund Financial Statements include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. The Town's Fiduciary Funds include the Other Post-Employment Benefits Trust Fund, Private Purpose Trust Funds and Agency Funds. Fiduciary Funds are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations or other governments. The Fiduciary Funds are accounted for on a spending or "economic resources" measurement focus and the accrual basis of accounting. Agency funds are purely custodial and do not involve measurement of results of operations.

Other Post-Employment Benefits Trust Fund – This fund was established by Town Ordinance effective August 23, 2012 to account for funds to finance other post employment benefits paid by the Town and the payment of these benefits as they come due. The fund presently is accounting for surplus funds derived from the Town's medical accounts and any dividends derived from the Town's involvement with WB Community Health in conformance with the Town Ordinance and the payment of retirees' benefits on a "pay as you go" basis.

Notes to Financial Statements
June 30, 2017

**Private Purpose Trust Funds** – These funds account for assets held by the Town under various trust arrangements for the benefit of certain individuals.

Agency Funds – These funds account for assets held by the Town as an agent for various student groups, funds held in probate, and funds held for performance bonds.

## C. RECENTLY ISSUED ACCOUNTING STANDARDS

The Town has implemented the following new accounting pronouncements:

- GASB Statement No. 74 Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 77 *Tax Abatement Disclosures*, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 78 Pensions Provided Through Certain Multiple Employer Defined Benefit Pension Plans, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No 79 Certain External Investment Pools and Pool Participants, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 80 Blending Requirements for Certain Component Units an amendment of GASB Statement No. 14, effective for the Town's fiscal year ending June 30, 2017.
- GASB Statement No. 82 Pension Issues an amendment of GASB Statements No. 67, No. 68 and No. 73, effective for the Town's fiscal year ending June 30, 2017.

The adoption of GASB Statement Nos. 74, 77, 78, 79, 80 and 82 did not have an impact on the Town's financial position or results of operations.

The Town will adopt the following new accounting pronouncements in future years:

- GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, effective for the Town's fiscal year ending June 30, 2018.
- GASB Statement No. 81 *Irrevocable Split-Interest Agreements*, effective for the Town's fiscal year ending June 30, 2018.
- GASB Statement No. 83 Certain Asset Retirement Obligations, effective for the Town's fiscal year ending June 30, 2019.
- GASB Statement No. 84 *Fiduciary Activities*, effective for the Town's fiscal year ending June 30, 2020.
- GASB Statement No. 85 *Omnibus 2017*, effective for the Town's fiscal year ending June 30, 2018.
- GASB Statement No. 86 *Certain Debt Extinguishment Issues*, effective for the Town's fiscal year ending June 30, 2018.

Notes to Financial Statements
June 30, 2017

• GASB Statement No. 87 – *Leases*, effective for the Town's fiscal year ending June 30, 2021.

The impact of these pronouncements on the Town's financial statements has not been determined.

## D. CASH EQUIVALENTS

The Town considers cash and cash equivalents to include cash on hand, time and demand deposits, and short-term investments maturing within three months from the date of acquisition.

#### E. INVESTMENTS

The Town reports investments at fair value.

#### F. ACCOUNTS RECEIVABLE AND TAXES RECEIVABLE

Accounts receivable and taxes receivable are shown net of an allowance for uncollectible accounts. The allowance is calculated based on the collectability of the individual receivables.

Property taxes which were levied on July 1, of the current year and other delinquent balances are recorded as receivables.

#### G. PREPAID ITEMS

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The prepaid items are recorded on the consumption method.

### H. CAPITAL ASSETS AND DEPRECIATION

Capital assets are reported in the Government-Wide Statement of Net Position. In the Fund Financial Statements, capital assets used in governmental fund activities are accounted for as capital expenditures upon acquisition.

All capital assets are recorded at cost (or estimated historical cost). Donated capital assets are recorded at acquisition value as of the date received. The Town follows the policy of not capitalizing assets with a cost of less than \$10,000 and a useful life of less than 1 year.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

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	Estimated Useful
<u>Description</u>	Lives
Land improvements	20
Buildings and building improvements	20-50
Motor vehicles	8-15
Machinery and equipment	5-15
Infrastructure (roads and bridges)	20-65

Notes to Financial Statements June 30, 2017

## I. DEFERRED OUTFLOWS OF RESOURCES AND DEFERRED INFLOWS OF RESOURCES

Deferred outflows of resources represent a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

In the Governmental Fund Financial Statements, deferred inflows of resources are reported for receivables recorded in the Governmental Fund Financial Statements for which the revenue is not available or amounts received before the period for which property taxes are levied. In the Government-Wide Financial Statements, deferred outflows of resources and deferred inflows of resources are reported for amounts related to the Town's pension plans that will be amortized as a component of pension expense in future years.

#### J. PROPERTY TAXES

Property taxes are levied each July on (a) one hundred percent of the full and fair value of real and tangible personal property owned within the Town the previous December 31; and, (b) the value, as determined by the Rhode Island Vehicle Valuation Commission, of vehicles registered within the Town the previous calendar year, prorated for the actual number of days registered. Taxes levied during July are payable in quarterly installments by July 31, October 31, January 31 and April 30. Taxes due and unpaid after the respective due dates are subject to interest and penalties. Failure to make payment by due dates will result in a lien on the taxpayers property.

Rhode Island General Laws restrict the Town's ability to increase either its total tax levy or its tax rates to no more than 4.00% over that of the preceding year.

#### K. COMPENSATED ABSENCES

Under the terms of various contracts and agreements, Town employees are granted vacation and sick leave in varying amounts based on length of service. Vacation benefits are accrued as a liability based on the accumulated benefits earned at June 30. Sick leave benefits are based on the sick leave accumulated at June 30 by those employees who are currently eligible to receive termination payments and those employees for whom it is probable they will become eligible to receive termination benefits in the future. The liability is calculated at the rate of pay in effect at June 30, 2017.

The entire compensated absence liability is reported on the Government-Wide Financial Statements. For the Governmental Fund Financial Statements, the amount of accumulated vacation and sick leave has been recorded as a current liability to the extent that the amounts are due to employees that have resigned or retired.

#### L. ACCRUED LIABILITIES AND LONG-TERM DEBT

All accrued liabilities and long-term debt are reported in the Government-Wide Financial Statements.

Notes to Financial Statements June 30, 2017

For Governmental Fund Financial Statements, the accrued liabilities are generally reported as a governmental fund liability if due for payment as of the balance sheet date regardless of whether they will be liquidated with current financial resources. However, claims and judgments and compensated absences paid from governmental funds are reported as a liability in the Governmental Fund Financial Statements only for the portion expected to be financed from expendable available financial resources. Long-term debt paid from governmental funds is not recognized as a liability in the governmental fund financial statements until due.

#### M. PENSIONS

For the purposes of measuring the net pension (assets) liabilities, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Employees' Retirement System of the State of Rhode Island, Teachers' Survivor Benefit and Municipal Employees' Retirement System plans and the additions to/deductions from each plan's fiduciary net position have been determined on the same basis as they are reported by the plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### N. USE OF ESTIMATES

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

#### A. LEGAL DEBT MARGIN

The Town's legal debt margin as set forth by State Statute is limited to three percent of total taxable assessed value which approximates \$16,560,690. As of June 30, 2017, the Town's debt is under the limit by \$16,560,690.

#### **B. DEFICIT FUND BALANCES**

The following nonmajor governmental fund reported a deficit in the unassigned fund balance at June 30, 2017:

School Lunch \$(21,441)

Notes to Financial Statements June 30, 2017

#### **NOTE 3 – CASH DEPOSITS**

**DEPOSITS** – are in various financial institutions and are carried at cost. The carrying amount of deposits is separately displayed on the Balance Sheet of the Fund Financial Statements and the Statement of Net Position as "Cash and Cash Equivalents".

	<b>Primary Government</b>	Component Unit
	Carrying	Carrying
	<u>Amount</u>	<u>Amount</u>
Total Deposits	\$4,370,066	\$196,311
Add: Petty Cash	700	-
Total Cash and Cash Equivalents Reported	d	
in the Financial Statements	\$4,370,766	\$196,311

**CUSTODIAL CREDIT RISK** – custodial credit risk for deposits is the risk that in the event of the failure of a depository financial institution, the Town will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Town does not have a formal deposit policy for custodial credit risk, but is governed by State Laws as described below. As of June 30, 2017, \$1,585,430 of the Town's bank balance of \$4,670,844 was exposed to custodial credit risk as follows:

_	Primary Government	Component Unit
	Bank	Bank
	<u>Balance</u>	<u>Balance</u>
Insured (Federal depository insurance funds)	\$2,957,931	\$127,483
Collateralized with securities held by pledging		
financial institution or its agent not in the Town's nar	me 803,628	68,828
Uninsured and uncollateralized	712,974	-
Total	\$4,474,533	\$196,311

Under Rhode Island general laws, depository institutions holding deposits of the State, its agencies or governmental subdivisions of the State, shall at a minimum, insure or pledge eligible collateral equal to one hundred percent (100%) of the deposits which are time deposits with maturities greater than sixty (60) days. Any of these institutions which do not meet minimum capital standards prescribed by federal regulators shall insure or pledge eligible collateral equal to one hundred percent (100%) of the deposits, regardless of maturity. At June 30, 2017, the Town's uncollateralized deposits with institutions were \$712,974. These deposits are held by institutions that meet the minimum capital standards prescribed by the federal regulations.

### **NOTE 4 – INVESTMENTS**

General Fund investments are governed by Title 35, Chapter 10, Section 11 of the State's General Laws. This law generally allows for short-term investments, such as certificate of deposits, money market funds, and obligations guaranteed by the United States Government, etc., with the goal of seeking reasonable income while preserving capital.

Notes to Financial Statements June 30, 2017

As of June 30, 2017, the Town had the following investments:

		Component Unit	
<u>Investment</u>	<u>Maturity</u>	<u>Fair Value</u>	<u>Rating</u> Moody's – AA1, S&P-
Muncipal Bond	11/15/2036	\$5,031	AA+
Muncipal Bond	11/01/41	5,579	Moody's $-A2$ , S&P-A
Muncipal Bond	04/01/2025	5,303	Moody's - A1
Municipal Bond	12/01/2033	5,070	S & P - AA
Corporate Bond	7/15/2064	10,088	Moody's A3, S&P-BBB
Corporate Bond	8/01/20116 Average maturity	6,715	Moody's AA3
Mutual Funds Fixed Income	20.72 years	4,965	Average BB
Total Investments reported in the Financial Statements		\$42,751	

*Interest Rate Risk* – The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk* – The Town is governed by State Laws that limit investment choices to short-term investments for its public deposits (General Fund). The Town does not have a formal investment policy that would further limit its investment choices.

**Concentration of Credit Risk** – The Town does not have any policies that limit the amount the Town may invest in any one issuer.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Town will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Town does not have a policy related to custodial credit risk. The Town's investments held by the Town's counterparty are held in the Town's name.

#### NOTE 5 – FAIR VALUE MEASUREMENT

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Notes to Financial Statements
June 30, 2017

The Town has the following recurring fair value measurements as of June 30, 2017:

- The following investments are valued using quoted prices in active markets (Level 1 inputs): Mutual funds fixed income \$4,965.
- The following investments are valued by a pricing service using matrix pricing (level 2 inputs): municipal bonds \$20,983 and corporate bonds \$16,803.

#### NOTE 6 – INTER-FUND TRANSACTIONS

Inter-fund receivable and payable balances at June 30, 2017 are as follows:

	Due From:			
		School	Other	_
	General	Unrestricted	Governmental	
Due To:	<b>Fund</b>	Fund	<b>Funds</b>	Total
Governmental activities:				
General	\$ (1,319)	\$ -	\$ 45,012	\$ 43,693
School Unrestricted	104,091	88	172,379	276,558
Other Governmental Funds	91,428	9,832	<u> </u>	101,260
Total	\$ 194,200	\$ 9,920	\$ 217,391	\$ 421,511

The balances primarily result from the time lag between the dates the (1) interfund goods and services are provided or reimbursable expenditures occur (2) transactions are recorded in the accounting system and (3) payments between funds are made.

Inter-fund transfer balances at June 30, 2017 are as follows:

	Transfer From:			
	General Fund	School Unrestricted Fund	Capital Projects Fund	Total
Transfer To:				
General	\$ -	\$ -	\$ 461,743	\$ 461,743
School Unrestricted	3,211,819	-	-	3,211,819
Capital Project Fund	422,997	-	-	422,997
Nonmajor Other Governmental Funds		69,250		69,250
Total	\$ 3,634,816	\$ 69,250	\$ 461,743	\$ 4,165,809

Transfers are used to move revenues from the fund that the budget requires to collect them, to the funds that the budget requires to expend them. For example, the \$3,211,819 transfer is the School appropriation that is budgeted in the General Fund as a revenue source to be transferred to the School Unrestricted Fund and expended.

Notes to Financial Statements June 30, 2017

## NOTE 7 - INFORMATION ABOUT CAPITAL ASSETS

Capital asset activity for the fiscal year ended June, 30, 2017 was as follows:

	Beginning Balance	Additions	Retirements	Ending Balance
Primary Government -				
Governmental Activities:				
Nondepreciable assets:				
Land	\$ 161,199	- \$	\$ -	\$ 161,199
Construction in progress	24,210		24,210	141,793
Total nondepreciable assets	185,409	141,793	24,210	302,992
Depreciable assets:				
Land improvements	191,866		-	261,116
Buildings and improvements	4,467,113		-	4,504,203
Motor vehicles	2,955,728		-	2,985,728
Machinery and equipment	1,484,927		18,160	1,514,435
Infrastructure - roads and bridges	8,189,364			8,189,364
Total capital assets	17,474,407	325,801	42,370	17,757,838
Less accumulated depreciation for:				
Land improvements	175,072	2 4,338	-	179,410
Buildings and improvements	2,586,844	93,098	-	2,679,942
Motor vehicles	2,465,008	3 73,433	-	2,538,441
Machinery and equipment	693,515	64,480	18,160	739,835
Infrastructure - roads and bridges	4,293,293	134,840		4,428,133
Total accumulated depreciation	10,213,732	2 370,189	18,160	10,565,761
Governmental activities capital assets, net	\$ 7,260,675	\$ (44,388)	\$ 24,210	\$ 7,192,077
Component Unit:				
Nondepreciable assets:				
Land	\$ 2,034,855	\$ 98,700	\$ -	\$ 2,133,555
Total nondepreciable assets	2,034,855	98,700	-	2,133,555
Component unit capital assets, net	\$ 2,034,855	\$ 98,700	\$ -	\$ 2,133,555
Depreciation expense was charged to functions a	s follows:			
Governmental activities:				
Legislative		\$ 136,393		
Health and Welfare		330		
Public education		73,396		
Public safety		100,540		
Public works		58,769		
Recreation		761		
Total governmental activities depreciation of	expense	\$ 370,189		

Notes to Financial Statements June 30, 2017

#### **NOTE 8 – LONG-TERM LIABILITIES**

## A. LONG -TERM LIABILITIES

Long term liabilities for the year ended June 30, 2017 was as follows:

	Beginning Balance	Additions	Retirements	Ending Balance	Amounts Due Within One Year
Governmental Activities:					
Capital leases payable	\$ 41,382	\$ 26,450	\$ 42,272	\$ 25,560	\$ 4,279
Accrued compensated absences	355,092	97,426	97,242	355,276	66,770
Settlement payable	1,455,909	74,898	175,000	1,355,807	190,000
Net pension liabilities	4,583,818	416,688	-	5,000,506	-
Total Governmental Activities					
Long-Term Liabilities	\$6,436,201	\$ 615,462	\$ 314,514	\$6,737,149	\$ 261,049

Payments on the capital leases and settlement payable are made from the General Fund. Accrued compensated absences and net pension liabilities are paid from the General Fund and School Unrestricted Fund.

## **B. CAPITAL LEASE COMMITMENTS**

The Town acquired vehicles and equipment valued at \$150,735 that were financed with lease purchase agreements. Amortization of assets acquired under capital leases is included in depreciation expense for the year ended June 30, 2017.

Obligations of Governmental Activities under capital leases as of June 30, 2017 were as follows:

	Governmental Activities
Fiscal Year	Lease Payment
Ended June 30,	Requirements
2018	\$6,778
2019	6,778
2020	6,778
2021	6,777
2022	5,648
Total minimum lease payments	32,759
Less: Amount representing interest cost	(7,199)
Present value of minimum lease payments	\$25,560

Notes to Financial Statements June 30, 2017

#### C. SETTLEMENT PAYABLE

The Providence Water Supply Board (PWSB) had filed tax appeals with the Town for both the tax classification and valuation of their watershed property. The Town entered into an agreement with PWSB on June 15, 2015 regarding this tax appeal. The Town and PWSB acknowledge and agree that PWSB has paid timely all of its real estate and personal property taxes to the Town for the tax years 2003-2014. The Town and PWSB have agreed to resolve all pending tax challenges by the PWSB for said tax years including, but not limited to, a final resolution of any and all administrative appeals and challenges of the tax classification and valuations. The parties agreed to a recalculation and reduction of taxes for the tax years 2003-2014 by granting the PWSB a reduction from the real estate taxes actually paid each year, resulting in a cumulative refund due to PWSB of \$1,604,528. The term of the settlement agreement is ten (10) years beginning with tax year 2015. The agreement includes an annual interest rate of the 'Prime Rate", adjusted annually with each change in the Prime Rate, which will be applied to the refund amount until paid in full.

#### NOTE 9 – TRANSCATIONS WITH THE FOSTER LAND TRUST

For the year ended June 30, 2017, the Town's General Fund reported the following balances related to the Foster Land Trust:

Due to Foster Land Trust \$7,132

# NOTE 10 – DISAGGREGATION OF RECEIVABLE AND PAYABLE BALANCES A. ACCOUNTS RECEIVABLE

The Town disaggregates significant components of receivables in the financial statements. Receivable balances determined immaterial are included as other receivables. The Town expects to receive all receivables within the subsequent year, except for the Community Development Block Grant loans which are due in accordance with individual loan amortization schedules.

#### B. ACCOUNTS PAYABLE AND ACCRUED EXPENDITURES/EXPENSES

The accounts payable and accrued expenditures/expenses at June 30, 2017, were as follows:

		Salaries and		
	Vendors	Benefits	Other	Total
Governmental activities				
General	\$ 155,974	\$ 61,117	\$ 8,250	\$ 225,341
School Unrestricted	308,960	34,825	-	343,785
Other Governmental Funds	5,022	<u> </u>		5,022
Total	\$ 469,956	\$ 95,942	\$ 8,250	\$ 574,148

Notes to Financial Statements June 30, 2017

#### NOTE 11 - FUND EQUITY

#### Government-Wide Financial Statements:

The Government-Wide Financial Statements utilize a net position presentation. Net position is segregated into the following three components:

*Net investment in capital assets* – represents the net value of all capital assets less the outstanding balances of bonds and other debt used to acquire, construct or improve these assets.

**Restricted** – represents balances limited to uses specified either externally by creditors, grantors, contributors, laws or regulations of other governments or imposed through constitutional provisions or enabling legislation.

*Unrestricted* – represents the residual component of net position that does not meet the definition of "restricted" or "net investment in capital assets."

The Town considers restricted resources to have been spent when an expense is incurred for which both restricted and unrestricted net position are available.

In the Fund Financial Statements, governmental fund equity is classified as fund balance. Fund balance is reported in classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purpose for which amounts in those funds can be spent.

**Nonspendable Fund Balance** – This classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criteria includes items that are not expected to be converted to cash (e.g. prepaid expenditures, deposits with WB Community Health).

**Restricted Fund Balance** – This classification includes amounts that have constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

**Committed Fund Balance** – This classification includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Town's highest level of decision- making authority. These committed amounts cannot be used for any other purpose unless the Town removes or changes the specific use by taking the same type of action it employed to previously commit those amounts.

Assigned Fund Balance – This classification includes amounts constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed.

*Unassigned Fund Balance* – This classification is the residual fund balance for the General Fund. This classification represents fund balance that has not been assigned to another fund and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

Notes to Financial Statements June 30, 2017

Committed fund balances are established, modified or rescinded by a resolution adopted by the taxpayers at the annual Financial Town Meeting or an ordinance adopted by the Town Council. Assigned fund balances are authorized by the Financial Town Meeting and/or designee, i.e. the Finance Director. The Town considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Town considers unrestricted fund balance classifications to be used in the following order when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used: 1) committed; 2) assigned; and 3) unassigned.

#### NOTE 12 – FOSTER-GLOCESTER REGIONAL SCHOOL DISTRICT

The Foster-Glocester Regional School District (Regional School) was created to include the high school and middle schools for the Towns of Foster and Glocester (the Towns). The Regional School is a separate legal entity from the Town. The voters of the participating Towns elect the Regional School Committee. The Regional School cannot assess and levy property taxes. Revenues are derived principally from the participating Towns of the Regional School which contribute funds according to a financial formula based upon each Town's enrollment and from the State of Rhode Island. The Town of Foster's contribution for the fiscal year ended June 30, 2017 was \$4,824,400. Financial statements for the Regional School are issued separately and may be obtained from the Foster-Glocester Regional School District Business Office, 91 Anan Wade Road, North Scituate, Rhode Island 02857.

### **NOTE 13 – RISK MANAGEMENT**

The Town of Foster is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors or omissions; injuries to employees; and natural disasters. As a result, the Town participates in a nonprofit, public entity risk pool (Rhode Island Interlocal Risk Management Trust, Inc.) which provides coverage for property/liability and workers' compensation claims. Upon joining the Trust, the Town signed a participation agreement which outlines the rights and responsibilities of both the Trust and the Town. The agreement states that for premiums paid by the Town, the Trust will assume financial responsibility for the Town's losses up to the maximum amount of insurance purchased, minus the Town's deductible amounts. The Trust provides this insurance coverage through a pooled, self-insurance mechanism, which includes reinsurance purchased by the Trust to protect against large, catastrophic claims above the losses the Trust retains internally for payment from the pooled contributions of its Members. Settled claims resulting from these risks have not exceeded the Trust coverage in any of the past three fiscal years.

The Town also participates in a healthcare self-insurance pool administered by WB Community Health (WBCH). WB Community Health is a not-for-profit organization formed to administer health and dental programs for Rhode Island cities, towns and school districts. Upon joining WBCH each member enters into a member agreement with WBCH that outlines the rights and

Notes to Financial Statements
June 30, 2017

responsibilities of each member and WBCH.

WBCH is a claims-servicing or account pool, which is an arrangement by which a pool manages separate accounts for each pool member from which the claims and administration costs of each member are paid. This arrangement does not result in the transfer of risk to WBCH or the pooling (sharing) of risk amongst the members of WBCH. The Town is retaining the risk and it recognizes and measures its claims liabilities and related expenditures in accordance with GASB Statement No. 10 because the risk of loss has not been transferred to an unrelated third party. The Town's payments of premiums to WBCH are reported as deposits (other assets) in the General Fund. The claims paid by WBCH on the Town's behalf and the administrative costs paid to WBCH are reported as a reduction of deposits and increase in expenditures in the General Fund. The premiums are based on "working rates" determined by WBCH based on available funds on deposit and claims experience.

In order to avoid catastrophic losses, the Town purchases specific stop loss re-insurance. Under the stop loss re-insurance, the Town is covered for medical claims in excess of \$175,000 per person per contract period.

The claims liability of \$152,548 reported in the General Fund at June 30, 2017 is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated.

Changes in the Town's claims liability for the past two fiscal years were:

	Beginning Fiscal Year Liability	Current Year Claims and Changes In Estimate	Claims Payments	Balance Fiscal Year End
2015-2016	\$73,873	\$619,259	\$710,513	\$17,381
2016-2017	\$17,381	\$936,453	\$801,286	\$152,548

## NOTE 14 – SUMMARY DISCLOSURE OF SIGNIFICANT CONTINGINCIES AND COMMITMENTS

#### A. LITIGATION

During the ordinary course of its operations, the Town is a party to various other claims, legal actions and complaints. The potential liability to the Town, if any, or an evaluation of the outcome of these matters cannot be made at the present time.

#### B. FEDERAL FINANCIAL ASSISTANCE PROGRAMS

The Town and School Department participate in various federal financial assistance programs.

Notes to Financial Statements June 30, 2017

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Costs, if any, which may be disallowed by the grantor, cannot be determined at this time, although the Town expects such amounts, if any, to be immaterial.

#### **NOTE 15 – POST RETIREMENT BENEFITS**

## Plan Description

**Plan Administration** - The Town of Foster administers a single-employer, defined benefit post-employment health insurance plan. This plan does not include the pension benefits discussed in Note 16. The Treasurer is responsible for administration of the plan in accordance with Town Ordinance with Town Council oversight. The plan is reported as a Trust Fund in the Town's financial statements. The plan does not issue a publicly available financial report.

**Plan Membership** - As of July 1, 2015, the plan membership date is as follows:

Active employees	58
Retirees	7
Total	65

**Benefits Provided** - The plan provides medical and dental insurance for eligible retirees and their dependents through the Town's group health and dental insurance plans, which cover both active and retired members. Benefit provisions are established and amended by the union contracts through negotiations between the Town and the respective unions. The plan provides the following benefits based on employee group upon retirement:

- Police Eligible at any age with 20 years of service if hired before July 1, 2006. Employees hired after 7/1/2006 are eligible at age 55 with 25 years of service. The Town pays 40% of individual or family medical until the retiree is Medicare eligible.
- Dispatch Eligible at any age with 20 years of service. The Town pays 40% of individual or family medical for 5 years after retirement if date of retirement was prior to 7/1/2007 or for 7 years after retirement if date of retirement was after 7/1/2007.
- Town Labor Union Eligible at 58 years of age. The Town pays 40% of individual medical until the retiree is Medicare eligible.
- School Non-Certified Eligible at 62 years of age with 5 years of service. The Town pays 100% of individual medical and dental until the retiree is Medicare eligible.
- School Certified Eligible at 62 years of age with 5 years of service. If the date of retirement was prior to 7/1/2007, the Town pays 100% of medical and dental until the retiree is Medicare eligible. If the date of retirement was after 7/1/2007, but before 7/1/2012, the Town pays 90% of medical and dental until the retiree is Medicare eligible. If the date of retirement is after 7/1/2012, the Town pays 80% of medical and dental until the retiree is Medicare eligible.

Notes to Financial Statements June 30, 2017

Contributions - Contribution requirements are negotiated between the Town and the respective unions. The Town is required to contribute the cost of medical and dental benefits, less the amount of any applicable retiree share of medical or dental premiums. For the year ended June 30, 2017, the plan operated on a pay as you go basis and no provision has been made to fund future benefits to be provided to plan members. However, any surplus derived from the Town's medical expenditure accounts and any dividends derived from the Town's involvement with WB Community Health as measured by the Treasurer will also be contributed to the Other Post-Employment Benefits Trust Fund until 100% funded in accordance with Town Ordinance. For the fiscal year ended June 30, 2017, the Town contributed \$67,394 to the plan.

## Summary of Significant Accounting Policies

**Basis of Accounting** – The Other Post-Employment Benefits Trust Fund's financial statements are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan.

**Method Used to Value Investments** – Investments are reported at fair value.

### Annual OPEB Cost and Net Pension Obligation (Asset)

The Town's annual other postemployment benefit (OPEB) cost for the plan is calculated based on the annual required contribution (ARC) for the employer, an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The following table shows the components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and the changes in the Town's net OPEB obligation (asset):

Annual required contribution (ARC)	\$ 36,594
Interest on net OPEB obligation	(6,306)
Adjustment to annual required contribution	10,522
Annual OPEB cost (expense)	40,810
Contributions made	(67,394)
Decrease in net OPEB obligation	(26,584)
Net OPEB obligation (asset) – beginning of year	(157,646)
Negative net OPEB obligation (asset) – end of year	\$(184,230)

The Town's contribution to the plan was \$67,394, which is 184.2% of the annual required contribution.

Notes to Financial Statements June 30, 2017

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation (asset) for past three fiscal years were as follows:

		Percentage of	
	Annual	Annual OPEB Cost	Net OPEB
Fiscal Year Ended	OPEB Cost	<b>Contributed</b>	Obligation/(Asset)
June 30, 2015	\$27,363	310.5%	\$(128,609)
June 30, 2016	39,537	173.4%	(157,646)
June 30, 2017	40,810	165.1%	(184,230)

## Funded Status and Funding Progress

The funded status of the Town's plan as of July 1, 2015, the most recent actuarial valuation is as follows:

Actuarial Accrued Liability (AAL)	\$386,755
Actuarial Value of Plan Assets	131,207
Unfunded Actuarial Accrued Liability	255,548
Funded ratio (Actuarial Value of Plan Assets / AAL)	33.9%
Annual Covered Payroll (Active Plan Members)	N/A
UAAL as a Percentage of Covered Payroll	N/A

The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members. The actuarial assumptions and methods used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The annual required contribution for the fiscal 2017 was determined as part of the July 1, 2015 actuarial valuation using the entry age cost method. Under this method, the actuarial valuation is allocated on a level basis over future earnings of the individual between entry age and assumed exit age(s). The portion of this actuarial present value allocated to a valuation year is called the normal cost. The portion of this actuarial present value not provided for at the valuation date by the actuarial present value of future normal costs is called the actuarial accrued liability. The actuarial assumptions included: a) 4% discount rate; b) medical trend rate – 9% per year grading down to an ultimate rate of 5.0% in 2019 and c) dental trend rate - 5%. The unfunded actuarial

Notes to Financial Statements June 30, 2017

accrued liability as of the July 1, 2015 is being amortized using level percent of payroll on a closed basis based on 30 year amortization.

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Examples include assumptions about employment, mortality and healthcare cost trends. Actuarial valuations are subject to continual revision as actual results are compared to past expectations and new estimates are formulated about the future.

#### GASB Statement Number 74 Disclosures

#### **Investments**

**Investment Policy** – The Treasurer may invest funds held in the OPEB Trust Fund at his/her discretion in any personal property including, but not by way of limitation, common or preferred stocks, bonds, certificates of deposit, interest or participation, mutual funds, and other forms of security or investment.

**Rate of Return** – For the year ended June 30, 2017, the annual money-weighted rate of return on investments, net of investment expense, was 0.40%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for changing amounts actually invested.

### Net OPEB Liability of the Town

The components of the net OPEB liability of the Town at June 30, 2017, were as follows:

Total OPEB Liability	\$ 421,842
OPEB Plan Fiduciary Net Position	(181,807)
Net OPEB Liability	\$240,035

Plan Fiduciary Net Position as a percentage of the Total OPEB Liability

43.1%

**Actuarial Assumptions** – The total OPEB liability was determined by an actuarial valuation as of July 1, 2015 rolled forward to June 30, 2017, the measurement date. The following actuarial assumptions applied to all periods in the measurement, unless otherwise specified:

Notes to Financial Statements June 30, 2017

Actuarial Cost Method Entry Age Normal Cost Method

Salary Increases 3.50% Investment Rate of Return 0%

Healthcare Cost Trend Rates Medical - 9.00% per year graded down to an

ultimate rate of 5.00% per year in 2019; Dental

-5.00%

Mortality RP-2000 Fully Generational Combined Male

and Female table with projection scale AA

The long-term expected rate of return on OPEB plan investments was determined based on the plan's current investments. The plan's investments do not support the use of a higher discount rate and as a result the municipal bond index rate was applied to all periods in the actuarial valuation.

**Discount Rate** – The discount rate used to measure the OPEB liability was 3.13% for the plan. The projection of cash flows used to determine the discount rate assumed that contributions will be made at rates equal to the expected benefit payments. Based on those assumptions, the OPEB plan's net fiduciary position was not projected to be available to make all projected future benefit payments of current plan members. The municipal bond rate of 3.13% (S&P Municipal Bond 20-Year High Grade Index) was applied to all periods.

**Sensitivity of the Net OPEB Liability to Changes in the Discount Rate -** The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a discount rate 1-percentage-point lower and 1-percentage-point higher than the current discount rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	<u>(2.13%)</u>	(3.13%)	<u>(4.13%)</u>
Net OPEB Liability	\$267,336	\$240,035	\$214,525

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates - The following presents the net OPEB liability of the Town, as well as what the Town's net OPEB liability would be if it were calculated using a healthcare cost trend rates 1-percentage-point lower (6.00% decreasing to 4.00%) and 1-percentage-point higher (8.00% decreasing to 6.00%) than the current healthcare cost trend rates:

		Current Healthcare	
	1% Decrease	Cost Trend Rates	1% Increase
	(6.00% decreasing to	(7.00% decreasing to	(8.00% decreasing to
	4.00%)	<u>5.00%)</u>	<u>6.00%)</u>
Net OPEB Liability	\$196,591	\$240,035	\$291,819

Notes to Financial Statements
June 30, 2017

#### **NOTE 16 – PENSION PLANS**

### A. EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND PLANS

## **Defined Benefit Plan**

#### **General Information about the Pension Plan**

**Plan Description** - Certain employees of the Foster School Department participate in a cost-sharing multiple-employer defined benefit pension plan - the Employees' Retirement System plan - administered by the Employees' Retirement System of the State of Rhode Island (System). Under a cost-sharing plan, pension obligations for employees of all employers are pooled and plan assets are available to pay the benefits of the employees of any participating employer providing pension benefits through the plan, regardless of the status of the employers' payment of its pension obligation to the plan. The plan provides retirement and disability benefits and death benefits to plan members and beneficiaries.

The System issues a publicly available financial report that includes financial statements and required supplementary information for the plans administered by the System. The report may be obtained at http://www.ersri.org.

Benefit Provisions – The level of benefits provided to participants is established by Chapter 36-10 of the General Laws, which is subject to amendment by the General Assembly. Member benefit provisions vary based on service credits accumulated at dates specified in various amendments to the General Laws outlining minimum retirement age, benefit accrual rates and maximum benefit provisions. In general, members accumulate service credits for each year of service subject to maximum benefit accruals of 80% or 75%. For those hired after June 30, 2012, the benefit accrual rate is 1% per year with a maximum benefit accrual of 40%. Members eligible to retire at September 30, 2009 may retire with 10 years of service at age 60 or after 28 years of service at any age. The retirement eligibility age increases proportionately for other members reflecting years of service and other factors until it aligns with the Social Security Normal Retirement Age, which applies to any member with less than 5 years of service as of July 1, 2012. Members are vested after 5 years of service.

The plan provides for survivor's benefits for service connected death and certain lump sum death benefits. Joint and survivor benefit provision options are available to members.

Cost of living adjustments are provided but are currently suspended until the collective plans administered by ERSRI reach a funded status of 80%. Until the plans reach an 80% funded status, interim cost of living adjustments are provided at four-year intervals commencing with plan year ending June 30, 2016.

The plan also provides nonservice-connected disability benefits after five years of service and service-connected disability benefits with no minimum service requirement.

Notes to Financial Statements June 30, 2017

Contributions - The funding policy, as set forth in the General Laws, Section 16-16-22, provides for actuarially determined periodic contributions to the plan. For fiscal 2017, Foster School Department teachers were required to contribute 3.75% of their annual covered salary, except for teachers with twenty or more years of service as of June 30, 2012 must contribute 11% of their annual covered salary. The State and the Foster School Department are required to contribute at an actuarially determined rate, 40% of which is to be paid by the State and the remaining 60% is to be paid by the Foster School Department; the rates were 9.95% and 13.18% of annual covered payroll for the fiscal year ended June 30, 2017 for the State and Foster School Department, respectively. The Foster School Department contributed \$238,965, \$229,452 and \$247,872 for the fiscal years ended June 30, 2017, 2016 and 2015, respectively, equal to 100% of the required contributions for each year. The State's share of contributions totaling \$167,399 for fiscal year 2017 are reflected as on-behalf payments and are included as both revenue and expenditures in the Governmental Funds financial statements.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At June 30, 2017, the Foster School Department reported a liability of \$3,034,934 for its proportionate share of the net pension liability that reflected a reduction for contributions made by the State. The amount recognized by the Foster School Department as its proportionate share of the net pension liability, the related State support and the total portion of the net pension liability that was associated with the Foster School Department were as follows:

Foster School Department's proportionate share of the net pension liability	\$3,034,934
State's proportionate share of the net pension liability associated with the Foster School Department	2,078,484
Total net pension liability	\$5,113,418

The net pension liability was measured as of June 30, 2016, the measurement date, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2015 rolled forward to June 30, 2016. The Foster School Department's proportion of the net pension liability was based on a projection of the Foster School Department's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers and the State, actuarially determined. At June 30, 2016 the Foster School Department's proportion was 0.10172130%.

For the year ended June 30, 2017, the Foster School Department recognized in the Government-Wide financial statements gross pension expense of \$336,627 and revenue of \$173,983 for support provided by the State. At June 30, 2017, the Foster School Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to Financial Statements June 30, 2017

Deferred outflows of resources:	
Contributions subsequent to the	
measurement date	\$238,965
Net difference between projected and actual	
earnings on pension plan investments	236,832
Total	\$475,797
Deferred inflows of resources:	
Change of assumptions	\$62,867
Differences between expected	
and actual experience	59,881
Changes in proportion differences between	
employer contributions and proportionate	
share of contributions	527,172
Total	\$649,920

\$238,965 reported as deferred outflows of resources related to pensions resulting from the Foster School Department contributions in fiscal year 2017 subsequent to the measurement date will be recognized as a reduction of the net pension liability for the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2018	\$(71,706)
2019	(71,706)
2020	(18,406)
2021	(57,853)
2022	(114,126)
thereafter	(79,291)

**Actuarial Assumptions** - The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.50% to 13.50%
Investment rate of return	7.50%

Mortality – male and female teachers: 97% and 92%, respectively, of rates in a GRS table based on male and female teacher experience, projected with Scale AA from 2000.

The actuarial assumptions used in the June 30, 2015 valuation rolled forward to June 30, 2016 and the calculation of the total pension liability at June 30, 2016 were consistent with the results of an actuarial experience study performed as of June 30, 2013.

Notes to Financial Statements June 30, 2017

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 35 sources. The June 30, 2016 expected arithmetic returns over the long-term (20-years) by asset class are summarized in the following table:

	Target	Long-Term Expected
Type of Investment	Allocation	Real Rate of Return
Global Equity:	38.00%	
U.S. Equity		6.98%
International Developed		7.26%
International Emerging Markets		9.57%
Equity Hedge Funds	8.00%	4.10%
Private Equity	7.00%	10.15%
Core Fixed Income	15.00%	2.37%
Absolute Return Hedge Funds	7.00%	4.10%
Infrastructure	3.00%	5.58%
Real Estate	8.00%	5.33%
Other Real Return Assets:	11.00%	
Master Limited Partnerships		4.97%
Credit		4.97%
Inflation Linked Bonds		1.76%
Cash, Overlay and Money Market	3.00%	0.82%
	100.00%	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the net pension liability calculated using the discount rate of 7.5 percent as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

Notes to Financial Statements June 30, 2017

	D' '
( 'iirrent	Discount

1.00% Decrease	Rate	1.00 Increase
(6.5%)	<u>(7.5%)</u>	(8.5%)
\$3,747,878	\$3,034,934	\$2,451,282

**Pension Plan Fiduciary Net Position -** Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

### **Defined Contribution Plan**

## Plan Description

Employees participating in the defined benefit plan with less than 20 years of service as of June 30, 2012, as described above, also participate in a defined contribution plan as authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF. Employees may choose among various investment options available to plan participants.

Employees contribute 7% of their annual covered salary and employers contribute between 3% and 3.5% of annual covered salary depending on the employee's total years of service as of June 30, 2012. The employer contribution is split between the State and the school department. Employee contributions are immediately vested while employer contributions and any investment earnings thereon are vested after three years of contributory service. Benefit terms and contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Amounts in the defined contribution plan are available to participants in accordance with Internal Revenue Service guidelines for such plans.

The Foster School Department recognized pension expense of \$45,706 and employees contributed \$101,790 for the fiscal year ended June 30, 2017. For financial reporting purposes, the State's share of contributions totaling \$2,372 for fiscal year 2017 are reflected as on behalf-payments and are included as both revenue and expenditures in the accompanying financial statements.

The System issues a publicly available financial report that includes financial statements and required supplementary information for plans administered by the System. The reports can be obtained at <a href="http://www.ersri.org">http://www.ersri.org</a>.

#### **B. TEACHERS' SURVIVOR BENEFIT PLAN**

#### **General Information about the Pension Plan**

**Plan Description** - Certain employees of the Foster School Department participate in a cost-sharing multiple-employer defined benefit pension plan - the Teachers' Survivors Benefit (TSB)

Notes to Financial Statements June 30, 2017

plan - administered by the Employees' Retirement System of the State of Rhode Island (System). Under a cost-sharing plan, pension obligations for employees of all employers are pooled and plan assets are available to pay the benefits of the employees of any participating employer providing pension benefits through the plan, regardless of the status of the employers' payment of its pension obligation to the plan. The plan provides a survivor benefit to public school teachers in lieu of Social Security since not all school districts participate in Social Security.

The System issues a publicly available financial report that includes financial statements and required supplementary information for the plans administered by the System. The report may be obtained at http://www.ersri.org.

Eligibility and Plan Benefits - The plan provides a survivor benefit to public school teachers in lieu of Social Security since not all school districts participate in the plan. Specific eligibility criteria and the amount of the benefit are subject to the provisions of Chapter 16-16 of the Rhode Island General Laws which are subject to amendment by the General Assembly. Spouse, parents, family and children's benefits are payable following the death of a member. A spouse shall be entitled to benefits upon attaining the age of sixty (60) years. Children's benefits are payable to the child, including a stepchild or adopted child of a deceased member if the child is unmarried and under the age of eighteen (18) years or twenty-three (23) years and a full time student, and was dependent upon the member at the time of the member's death. Family benefits are provided if at the time of the member at the surviving spouse has in his or her care a child of the deceased member entitled to child benefits. Parents benefits are payable to the parent or parents of a deceased member if the member did not leave a widow, widower, or child who could ever qualify for monthly benefits on the member's wages and the parent has reached the age of 60 years, has not remarried, and received support from the member.

In January, a yearly cost-of-living adjustment for spouse's benefits is paid and based on the annual social security adjustment.

Survivors are eligible for benefits if the member has made contributions for at least six months prior to death or retirement.

The TSB plan provides benefits based on the highest salary at the time of retirement of the teacher. Benefits are payable in accordance with the following table:

Highest Annual	Basic Monthly
Salary	Spouse's Benefit
\$17,000 or less	\$750
\$17,001 to \$25,000	\$875
\$25,001 to \$33,000	\$1,000
\$33,001 to \$40,000	\$1,125
\$40,001 and over	\$1,250

Notes to Financial Statements June 30, 2017

Benefits payable to children and families are equal to the spousal benefit multiplied by the percentage below:

	Parent and 2	One	Two	Three or more	
Parent and	or more	Child	Children	Children	Dependent
1 Child	Children	Alone	Alone	Alone	Parent
150%	175%	75%	150%	175%	100%

**Contributions** - The contribution requirements of active employees and the participating school districts were established under Chapter 16-16 of the Rhode Island General Laws, which may be amended by the General Assembly. The cost of the benefits provided by the plan are two percent (2%) of the member's annual salary up to but not exceeding an annual salary of \$9,600; one-half (1/2) of the cost is contributed by the member by deductions from his or her salary, and the other half (1/2) is contributed and paid by the respective school district by which the member is employed. These contributions are in addition to the contributions required for regular pension benefits.

The Foster School Department contributed \$2,678, \$2,726 and \$2,688 for the fiscal years ended June 30, 2017, 2016 and 2015, respectively, equal to 100% of the required contributions for each year.

# Pension Asset, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At June 30, 2017 the Foster School Department reported an asset of \$422,673 for its proportionate share of the net pension asset related to its participation in TSB. The net pension asset was measured as of June 30, 2016, the measurement date, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of June 30, 2016. The Foster School Department's proportion of the net pension asset was based on its share of contributions to the TSB for fiscal year 2016 relative to the total contributions of all participating employers for that fiscal year. At June 30, 2016 the Foster School Department's proportion was 0.42449060%

For the year ended June 30, 2017 the Foster School Department recognized pension expense of (\$12,511) – an increase in the net pension asset. At June 30, 2017 the Foster School Department reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to Financial Statements June 30, 2017

Deferred outflows of resources:	
Contributions subsequent to the	
measurement date	\$2,678
Differences between expected and	
actual experience	80,463
Net difference between	
projected and actual earnings	
on pension plan investments	77,313
Total	\$160,454
Deferred inflows of resources: Differences between expected and actual experience Changes in proportion and differences between employer contributions and proportionate	\$84,027
share of contributions	35,452
Total	\$119,479

\$2,678 reported as deferred outflows of resources related to pensions resulting from the Foster School Department's contributions in fiscal year 2017 subsequent to the measurement date will be recognized as an addition to the net pension asset for the year ended June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended June 30:	
2018	\$9,489
2019	9,489
2020	26,755
2021	14,166
2022	(4,353)
Thereafter	(17.249)

**Actuarial Assumptions** - The total pension liability was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Salary increases	3.50% to 13.50%
Investment rate of return	7.50%

Notes to Financial Statements June 30, 2017

Mortality rates for male and female teachers were based on 97% (males) and 92% (females) of rates in a GRS table based on male and female teacher experience, projected with scale AA from 2000.

Cost of Living Adjustments – eligible survivors receive a yearly cost of living adjustment based on the annual social security adjustment – for valuation purposes, a 2.75% cost of living adjustment is assumed.

The actuarial assumptions used in the June 30, 2016 valuation and the calculation of the total pension liability at June 30, 2016 were consistent with the results of an actuarial experience study performed as of June 30, 2016.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 35 sources. The June 30, 2016 expected arithmetic returns over the long-term (20 years) by asset class, are summarized in the following table:

Type of Investment	Target Allocation	Long-Term Expected Real Rate of Return
Type of my osemene	Imocurion	Real Rate of Return
Global Equity:	38.00%	
U.S. Equity		6.98%
International Developed		7.26%
International Emerging Markets		9.57%
Equity Hedge Funds	8.00%	4.10%
Private Equity	7.00%	10.15%
Core Fixed Income	15.00%	2.37%
Absolute Return Hedge Funds	7.00%	4.10%
Infrastructure	3.00%	5.58%
Real Estate	8.00%	5.33%
Other Real Return Assets:	11.00%	
Master Limited Partnerships		4.97%
Credit		4.97%
Inflation Linked Bonds		1.76%
Cash, Overlay and Money Market	3.00%	0.82%
	100.00%	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

Notes to Financial Statements
June 30, 2017

**Discount Rate** - The discount rate used to measure the total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Net Pension Asset to Changes in the Discount Rate - The following presents the net pension asset calculated using the discount rate of 7.5 percent as well as what the net pension asset would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

	Current Discount	
1.00% Decrease	Rate	1.00% Increase
<u>(6.5%)</u>	<u>(7.5%)</u>	<u>(8.5%)</u>
\$335,396	\$422,673	\$494,082

**Pension Plan Fiduciary Net Position -** Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

# C. MUNICIPAL EMPLOYEES' RETIREMENT SYSTEM OF THE STATE OF RHODE ISLAND PLANS

#### **Defined Benefit Plans**

#### **General Information about the Pension Plan**

**Plan Description -** The Municipal Employees' Retirement System (MERS) – an agent multiple-employer defined benefit pension plan - provides certain retirement, disability and death benefits to plan members and beneficiaries. MERS was established under Rhode Island General Law and placed under the management of the Employee's Retirement System of Rhode Island (ERSRI) Board to provide retirement allowances to employees of municipalities, housing authorities, water and sewer districts, and municipal police and fire persons that have elected to participate. Benefit provisions are subject to amendment by the General Assembly.

MERS issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained accessing the ERSRI website at http://www.ersri.org.

**Benefits Provided** – General employees, police officers and firefighters employed by electing municipalities participate in MERS. Eligible employees become members at their date of employment. Anyone employed by a municipality at the time the municipality joins MERS may

Notes to Financial Statements June 30, 2017

elect not to be covered. Elected officials may opt to be covered by MERS. Employees covered under another plan maintained by the municipality may not become members of MERS. Police officers and/or firefighters may be designated as such by the municipality, in which case the special contribution and benefit provisions described below will apply to them, or they may be designated as general employees with no special benefits. Members designated as police officers and/or firefighters are treated as belonging to a unit separate from the general employees, with separate contribution rates applicable. The Town of Foster has only general employees and police officers that participate in the MERS Plan.

Salary: Salary includes the member's base earnings plus any payments under a regular longevity or incentive plan. Salary excludes overtime, unused sick and vacation leave, severance pay, and other extraordinary compensation. Certain amounts that are excluded from taxable wages, such as amounts sheltered under a Section 125 plan or amounts picked up by the employer under IRC Section 414(h), are not excluded from salary.

Service: Employees receive credit for service while a member. In addition, a member may purchase credit for certain periods by making an additional contribution to purchase the additional service. Special rules and limits govern the purchase of additional service and the contribution required.

Final Average Compensation (FAC): Prior to July 1, 2012 and for general employee members eligible to retire as of June 30, 2012, the average was based on the member's highest three consecutive annual salaries. Effective July 1, 2012, the average was based on the member's highest five consecutive annual salaries. Once a member retires or is terminated, the applicable FAC will be the greater of the member's highest three year FAC as of July 1, 2012 or the five year FAC as of the retirement/termination date. Monthly benefits are based on one-twelfth of this amount.

Subsequent to June 30, 2015, litigation challenging the various pension reform measures enacted in previous years by the General Assembly (2009, 2010, and 2011) was settled. The final settlement approved by the Court on July 8, 2015 also included enactment of the pension settlement provisions by the General Assembly. These amended benefit provisions, which have been included in the determination of the total pension liability at the June 30, 2015 measurement date and are reflected in the summary of benefit provisions described below.

*General Employees* - Members with less than five years of contributory service as of June 30, 2012 and members hired on or after that date are eligible for retirement on or after their Social Security normal retirement age (SSNRA).

Members who had at least five years of contributory service as of June 30, 2012 will be eligible for retirement at an individually determined age. This age is the result of interpolating between the member's prior retirement date, described below, and the retirement age applicable to members hired after June 30, 2012. The interpolation is based on service as of June 30, 2012

Notes to Financial Statements
June 30, 2017

divided by projected service at the member's prior retirement date. The minimum retirement age is 59.

Members with 10 or more years of contributory service on June 30, 2012 may choose to retire at their prior retirement date if they continue to work and contribute until that date. If this option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

Effective July 1, 2015, members will be eligible to retire with full benefits at the earlier of their current Rhode Island Retirement Security Act (RIRSA) date described above or upon the attainment of age 65 with 30 years of service, age 64 with 31 years of service, age 63 with 32 years of service, or age 62 with 33 years of service.

A member who is within five years of reaching their retirement eligibility date and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members were eligible for retirement on or after age 58 if they had credit for 10 or more years of service, or at any age if they had credit for at least 30 years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

The annual benefit is equal to 2.00% of the member's monthly FAC for each year of service prior to July 1, 2012 and 1.00% of the member's monthly FAC for each year of service from July 1, 2012 through June 30, 2015. For all service after June 30, 2015, the annual benefit is equal to 1.0% per year unless the member had 20 or more years of service as of June 30, 2012 in which case the benefit accrual is 2.0% per year for service after June 30, 2015. The benefit cannot exceed 75% of the member's FAC. Benefits are paid monthly.

**Police and Fire Employees** - Members are eligible to retire when they are at least 50 years old and have a minimum of 25 years of contributing service or if they have 27 years of contributing service at any age. Members with less than 25 years of contributing service are eligible for retirement on or after their Social Security normal retirement age.

Members who, as of June 30, 2012, had at least 10 years of contributing service, had attained age 45, and had a prior retirement date before age 52 may retire at age 52.

Active members on June 30, 2012 may choose to retire at their prior retirement date if they continue to work and contribute until that date. If option is elected, the retirement benefit will be calculated using the benefits accrued as of June 30, 2012, i.e., the member will accumulate no additional defined benefits after this date, but the benefit will be paid without any actuarial reduction.

Notes to Financial Statements
June 30, 2017

A member who is within five years of reaching their retirement eligibility date, as described in this section, and has 20 or more years of service, may elect to retire at any time with an actuarially reduced benefit.

Prior to July 1, 2012, members designated as police officers or firefighters were eligible for retirement at or after age 55 with credit for at least 10 years of service or at any age with credit for 25 or more years of service. Members were also eligible to retire and receive a reduced benefit if they are at least age 50 and have at least 20 years of service. If the municipality elected to adopt the 20-year retirement provisions for police officers and/or firefighters, then such a member was eligible to retire at any age with 20 or more years of service. Members eligible to retire before July 1, 2012 were not impacted by the changes to retirement eligibility above.

A monthly benefit is paid equal to 2.00% of the member's monthly FAC for each year of service, up to 37.5 years (75% of FAC maximum).

If the optional 20-year retirement provisions were adopted by the municipality prior to July 1, 2012, benefits are based on 2.50% of the member's FAC for each year of service prior to July 1, 2012 and 2.00% of the member's FAC for each year of service after July 1, 2012. The benefit cannot exceed 75% of the member's FAC. The Town of Foster has elected to participate in the 20-year retirement provision.

Active members (including future hires), members who retire after July 1, 2015 and after attaining age 57 with 30 years of service will have a benefit equal to the greater of their current benefit described above and one calculated based on a 2.25% multiplier for all years of service.

*Other Benefit Provisions* - Death and disability benefits are also provided to members. A member is eligible for a disability retirement provided he/she has credit for at least five years of service or if the disability is work-related. Members are not eligible for an ordinary disability benefit if they are eligible for unreduced retirement.

Joint and survivor benefit options are available to retirees. For some employees, a Social Security option is also available where an annuity is paid at one amount prior to age 62, and at a reduced amount after age 62, designed to provide a level total income when combined with the member's age 62 Social Security benefit. Benefits cease upon the member's death.

Post-retirement benefit increases are paid to members who retire after June 30, 2012. Members will be eligible to receive cost of living increases at the later of the member's third anniversary of retirement and the month following their SSNRA (age 55 for members designated as police officers and/or firefighters). When a municipality elects coverage, it may elect either COLA C (covering only current and future active members and excluding members already retired) or COLA B (covering current retired members as well as current and future active members).

Notes to Financial Statements
June 30, 2017

- a.) The COLA will be suspended for any unit whose funding level is less than 80%; however, an interim COLA may be granted in four-year intervals while the COLA is suspended. The first interim COLA may begin January 1, 2018.
- b.) Effective July 1, 2015, the COLA is determined based on 50% of the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%, plus 50% of the lesser of 3.0% or last year's CPI-U increase for a total maximum increase of 3.50%. Previously, it was the plan's five-year average investment rate of return less 5.5% limited to a range of 0.0% to 4.0%
- c.) The COLA will be limited to the first \$25,000 of the member's annual pension benefit. For retirees and beneficiaries who retired on or before July 1, 2015, years in which a COLA is payable based on the every fourth year provision described in (a) above will be limited to the first \$30,000. These limits will be indexed annually to increase in the same manner as COLAs, with the known values of \$25,000 for 2013, \$25,000 for 2014, \$25,168 for 2015, \$25,855 for 2016, and \$26,098 for 2017. The Town of Foster has elected the optional cost-of-living provision for police officers.

**Employees Covered by Benefit Terms -** At the June 30, 2015 valuation date, the following employees were covered by the benefit terms:

	General Employees Plan	Police Officers Plan
Retirees and Beneficiaries	23	8
Inactive, Nonretired		
Members	27	4
Active Members	34	9
Total	84	21

Contributions - The amount of employee and employer contributions have been established under Rhode Island General Law Chapter 45-21. General employees with less than 20 years of service as of June 30, 2012 are required to contribute 1% of their salaries. General employees with more than 20 years of service as of June 30, 2012 are required to contribute 8.25%. Police officers are required to contribute 10% of their salaries. The Town of Foster contributes at a rate of covered employee payroll as determined by an independent actuary on an annual basis. The General Assembly can amend the amount of these contribution requirements. The Town of Foster contributed the following amounts in the year ended June 30, 2017: general employees plan - \$144,400 and police officers plan - \$139,028. The Town's contributions represented the following percentages of annual covered payroll: general employees plan -10.82%; police officer's plan - 27.05%.

**Net Pension Liability** - The total pension liability was determined by actuarial valuations performed as of June 30, 2015 and rolled forward to June 30, 2016, using the following actuarial assumptions, applied to all periods included in the measurement.

Notes to Financial Statements June 30, 2017

Summary of Actuarial Assumptions Used in the Valuations to Determine the Net Pension Liability at the June 30, 2016 Measurement Date (June 30, 2015 valuation rolled forward to June 30, 2016)			
Actuarial Cost Method	Entry Age Normal - The Individual Entry Age Actuarial Cost methodology is used.		
Amortization Method	Level Percent of Payroll – Closed		
Actuarial Assumptions:			
Investment Rate of Return	7.50%		
Projected Salary	General Employees - 3.50% to 7.50%; Police Officers - 4.00% to		
Increases	14.00%		
Inflation	2.75%		
Mortality	<ul> <li>Male Employees, MERS General and MERS Police: 115% of RP-2000 Combined Healthy for Males with White Collar adjustments, projected with Scale AA from 2000.</li> <li>Female Employees, MERS General and MERS Police: 95% of RP-2000 Combined Healthy for Females with White Collar adjustments, projected with Scale AA from 2000.</li> </ul>		
Cost of Living Adjustments	A 2% COLA is assumed after January 1, 2014.		

The actuarial assumptions used in the June 30, 2015 valuation rolled forward to June 30, 2016 and the calculation of the total pension liability at June 30, 2016 were consistent with the results of an actuarial experience study performed as of June 30, 2013.

The long-term expected rate of return best-estimate on pension plan investments was determined by the actuary using a building-block method. The actuary started by calculating best-estimate future expected real rates of return (expected returns net of pension plan investment expense and inflation) for each major asset class, based on a collective summary of capital market expectations from 35 sources. The June 30, 2016 expected arithmetic returns over the long-term (20-years) by asset class are summarized in the following table:

Notes to Financial Statements June 30, 2017

Type of Investment	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity:	38.00%	
U.S. Equity		6.98%
International Developed		7.26%
International Emerging Markets		9.57%
Equity Hedge Funds	8.00%	4.10%
Private Equity	7.00%	10.15%
Core Fixed Income	15.00%	2.37%
Absolute Return Hedge Funds	7.00%	4.10%
Infrastructure	3.00%	5.58%
Real Estate	8.00%	5.33%
Other Real Return Assets:	11.00%	
Master Limited Partnerships		4.97%
Credit		4.97%
Inflation Linked Bonds		1.76%
Cash, Overlay and Money Market	3.00%	0.82%
	100.00%	

These return assumptions are then weighted by the target asset allocation percentage, factoring in correlation effects, to develop the overall long-term expected rate of return best-estimate on an arithmetic basis.

**Discount Rate** - The discount rate used to measure the total pension liability of the plans was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rate and that contributions from the employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Notes to Financial Statements June 30, 2017

### General Employees Plan Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balances as of June 30, 2015	\$3,888,210	\$3,322,086	\$566,124
Changes for the Year:		, , , ,	, ,
Service cost	101,650	-	101,650
Interest on the total pension liability	287,004	-	287,004
Changes in benefits	-	-	-
Difference between expected and actual experience	193,993	-	193,993
Changes in assumptions	-	-	-
Employer contributions	-	149,626	(149,626)
Employee contributions	-	32,892	(32,892)
Net investment income	-	(556)	556
Benefit payments, including employee refunds	(224,619)	(224,619)	-
Administrative expense	-	(3,684)	3,684
Other changes		34,403	(34,403)
Net changes	358,028	(11,938)	369,966
Balances as of June 30, 2016	\$4,246,238	\$3,310,148	\$936,090

#### Police Officers Plan Changes in the Net Pension Liability

	Increase (Decrease)		
	Total Pension Plan Fiduciary Net Pensio		
	Liability	Net Position	Liability
D 1	Φ2 450 500	Φ2.524.156	Φ0.4.6.222
Balances as of June 30, 2015	\$3,470,508	\$2,524,176	\$946,332
Changes for the Year:			
Service cost	87,189	-	87,189
Interest on the total pension liability	254,922	-	254,922
Changes in benefits	-	-	-
Difference between expected and actual experience	(66,486)	-	(66,486)
Changes in assumptions	-	-	-
Employer contributions	-	149,967	(149,967)
Employee contributions	-	45,689	(45,689)
Net investment income	-	(863)	863
Benefit payments, including employee refunds	(230,282)	(230,282)	-
Administrative expense	-	(2,322)	2,322
Other changes		4	(4)
Net changes	45,343	(37,807)	83,150
Balances as of June 30, 2016	\$3,515,851	\$2,486,369	\$1,029,482

Notes to Financial Statements June 30, 2017

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate -** The following presents the net pension liability of the employer calculated using the discount rate of 7.5 percent, as well as what the employer's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

		Current Discount	
Plan	1.00% Decrease (6.5%)	Rate (7.5%)	1.00 Increase (8.5%)
General Employees	\$1,384,206	\$936,090	\$569,318
Police Officers	\$1,405,337	\$1,029,482	\$721,817

**Pension Plan Fiduciary Net Position** - Detailed information about the pension plan's fiduciary net position is available in the separately issued ERSRI financial report.

# Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2017, the Town recognized pension expense as follows: general employees plan - \$116,387; and police officers plan - \$39,555. The employer reported deferred outflows and inflows of resources related to pensions from the following sources:

	General Employees Plan	Police Officers Plan	
<b>Deferred Outflows of Resources:</b>			
Assumption changes	\$13,431	\$ -	
Contributions subsequent to the measurement date	144,400	139,028	
Differences between expected and actual experience	133,909	-	
Net difference between projected and actual investment earnings	210,914	162,091	
Total	\$502,654	\$301,119	
<b>Deferred Inflows of Resources:</b>			
Assumption changes	\$ -	\$6,103	
Differences between expected			
and actual experience	82,819 416,86		
Total	\$82,819	\$422,968	

Notes to Financial Statements June 30, 2017

The deferred outflows of resources related to pensions resulting from the Town contributions in fiscal year 2017 subsequent to the measurement date that will be recognized as a reduction of the net pension liability for the year ended June 30, 2018. Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Not Defermed

	Net Deferred				
	<b>Outflows/(Inflows)</b>				
	of Resou	ırces			
Year	General	Police			
<b>Ending</b>	<b>Employees Officer</b>				
June 30	Plan	Plan			
2018	\$40,074	\$(71,257)			
2019	87,711	(71,255)			
2020	97,792	(38,136)			
2021	49,858	(63,856)			
2022	-	(10,409)			
Thereafter	-	(5,964)			

#### **Defined Contribution Plan**

#### Plan Description

General employees participating in the defined benefit plan with less than 20 years of service as of June 30, 2012, as described above, also participate in a defined contribution plan of the Employees' Retirement System as authorized by General Law Chapter 36-10.3. The defined contribution plan is established under IRS section 401(a) and is administered by TIAA-CREF. Employees may choose among various investment options available to plan participants.

General employees contribute 5% of their annual covered salary and employers contribute between 1% and 1.5% of annual covered salary depending on years of service. Employee contributions are immediately vested while employer contributions and any investment earnings thereon are vested after three years of contributory service. Benefit terms and contributions required under the plan by both the employee and employer are established by the General Laws, which are subject to amendment by the General Assembly.

Amounts in the defined contribution plan are available to participants in accordance with Internal Revenue Service guidelines for such plans.

The Town of Foster recognized pension expense of \$11,693 and employees contributed \$54,059 for the fiscal year ended June 30, 2017.

The System issues an annual financial report that includes financial statements and required supplementary information for plans administered by the System. The reports can be obtained at <a href="http://www.ersri.org">http://www.ersri.org</a>.

Notes to Financial Statements June 30, 2017

# D. AGGREGATE PENSION AMOUNTS REPORTED IN THE FINANCIAL STATEMENTS

	Deferred Outflows of Resources - Pension Amounts	Deferred Inflows of Resources – Pension Amounts	Net Pension Asset	Net Pension Liability	Pension Expense
Employees' Retirement System Plan	\$475,797	\$649,920	\$ -	\$3,034,934	\$336,627
Teachers' Survivor Benefits Plan	160,454	119,479	422,673	-	(12,511)
General Employees Plan	502,654	82,819	-	936,090	116,387
Police Officers Plan	301,119	422,968		1,029,482	39,555
Total	\$1,440,024	\$1,275,186	\$422,673	\$5,000,506	\$480,058

#### REQUIRED SUPPLEMENTARY INFORMATION

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

Budgetary Comparison Schedules – General Fund and School Unrestricted Fund

Schedule of the Town's Proportionate Share of the Net Pension Liability (Asset) – Pension Plans

Schedule of Changes in the Net Pension Liability and Related Ratios – Pension Plans

Schedule of Town Contributions – Pension Plans and Other Post-Employment Benefit Plan

Schedule of Funding Progress – Other Post-Employment Benefit Plan

Schedule of Changes in Net OPEB Liability and Related Ratios – Other Post-Employment Benefit Plan

Schedule of Investment Returns – Other Post-Employment Benefit Plan

In addition, the notes to the required supplementary information are included to provide information that is essential to a user's understanding of the required supplementary information.

General Fund

Schedule of Revenues and Expenditures - Budget and Actual For the Fiscal Year Ended June 30, 2017

	Budgetec	d Amounts	Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	Basis)	(Unfavorable)
Revenues				
Real estate and personal property tax	\$ 12,449,431	\$ 12,449,431	\$ 12,507,111	\$ 57,680
Tax exemption 45-12-51	-	-	621	621
Hotel and meals tax	17,517	17,517	18,525	1,008
Motor vehicle excise phase-out	72,955	72,955	74,174	1,219
Public utilities sharing	57,271	57,271	58,356	1,085
Licenses and permits	50,000	50,000	80,155	30,155
Building and zoning fees	31,000	31,000	33,220	2,220
Fines and interest on late payments	90,000	90,000	109,816	19,816
Interest on investments	3,500	3,500	7,712	4,212
Land trust	2,655	2,655	-	(2,655)
Other revenues	48,500	48,500	75,022	26,522
Total revenues	12,822,829	12,822,829	12,964,712	141,883
Other Financing Sources Transfer from capital projects fund Total other financing sources  Total revenues and other financing sources	461,743 461,743 \$ 13,284,572	461,743 461,743 \$ 13,284,572	461,743 461,743 \$ 13,426,455	\$ 141,883
Expenditures  Legislative, Judicial and General  Administrative				
Salaries	\$ 239,556	\$ 239,556	\$ 239,655	\$ (99)
Education expense	1,880	1,880	1,170	710
Advertising	-	-	494	(494)
Board of canvassers expenses	1,550	1,550	1,523	27
Election expenses	7,780	7,780	5,977	1,803
Town council expenses	2,000	2,000	2,206	(206)
Sealer of weights and measures	250	250	-	250
Town clerk expenses	5,000	5,000	8,068	(3,068)
Municipal code maintenance	1,000	1,000	1,000	-
Clerks volume/equipment	3,650	3,650	2,525	1,125
Benefits	69,827	69,827	66,242	3,585
OPEB adjustment			2,000	(2,000)
Total legislative, judicial and general				
administrative	332,493	332,493	330,860	1,633

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2017

	Budgeted A	mounts	Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	Basis)	(Unfavorable)
Finance Administration				
Finance salaries	144,585	144,585	147,055	(2,470)
Finance education/membership fees	1,200	1,200	304	896
Finance computer and support	3,970	3,970	3,970	<del>-</del>
Tax collector's postage/advertising	3,300	3,300	2,116	1,184
Finance department office expenses	3,200	3,200	2,686	514
Finance benefits	50,488	50,488	50,017	471
Assessor's salary	30,615	30,615	30,615	-
Assessment review board	600	600	600	-
Revaluation expense	15,000	15,000	15,000	-
Assessor's education/membership fees	1,105	1,105	625	480
Assessor's computer and support	11,415	11,415	11,350	65
Assessor's office expense	1,775	1,775	1,651	124
Assessor's postage/tax bills	5,150	5,150	5,475	(325)
Assessor's benefits	6,011	6,011	6,020	(9)
Federal/state grant revenue			(3,481)	3,481
Total finance administration	278,414	278,414	274,003	4,411
Miscellaneous Administration				
Audit	18,000	18,000	15,435	2,565
OPEB actuarial valuation	1,500	1,500	-	1,500
Purchased service contracts	20,000	20,000	16,364	3,636
Computer/software service/maintenance	22,000	22,000	24,895	(2,895)
Copier service maintenance	2,500	2,500	2,946	(446)
Telephone	20,000	20,000	28,386	(8,386)
Electric	30,000	30,000	27,140	2,860
Heating fuel	17,000	17,000	8,804	8,196
Health care taxes and fees	500	500	3,981	(3,481)
Casualty and liability insurance	95,000	95.000	98,273	(3,273)
Contingency	30,000	30,000	30,144	(3,273) $(144)$
OPEB transfer/funding	20,000	20,000	20,000	(144)
Transfer-cemetery trust	4,350	4,350	4,350	_
Total miscellaneous administration	280,850	280,850	280,718	132
Y				
Health and Welfare	10.020	10.020	10.020	
Human service salary	19,928	19,928	19,928	- (5)
Education/membership Expense	605	605	610	(5)
Office expense	475	475	271	204
Benefits	3,930	3,930	3,935	(5)
Gateway	3,250	3,250	3,250	-
Comprehensive Community Action	12,000	12,000	12,000	-
CAST	2,833	2,833	2,024	809
Total health and welfare	43,021	43,021	42,018	1,003

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2017

Rudgated A	mounts	Actual Amounts	Variance With Final Budget Favorable
Original	Final	Basis)	(Unfavorable)
712.386	712.386	700.293	12,093
			(1,617)
			1,458
			(1,052)
-	-		(216
2,000	2,000		(1,078
			4,879
			(1,215
			(1,437
			(1,208
			450
			6,252
			12,063
			1,950
			3,028
		10,000	1.500
		-	1,500
			1,800
			1,289
			-
			-
			592
			-
			-
	64,000		-
60,100	60,100	60,100	-
65,075	65,075	65,075	-
		74,000	-
10,000	10,000	10,201	(201
2,500	2,500	423	2,077
-	-	(4,593)	4,593
1,782,630	1,782,630	1,736,630	46,000
354.198	354.198	360.712	(6,514
			(155
			961
			6,848
		,	9,611
			589
			307
			6,221
			3,027
0,000 10,000			(26,614
			590
			(87
			(2,627
2,125	2,125		(1,004
2.000	2.000		(1,417
2,000	2,000	482	1,518
	712,386 241,377 27,000 6,000 30,000 8,500 2,500 7,880 3,500 9,000 369,736 19,000 16,883 10,000 1,500 2,000 6,493 500 3,000 25,000 2,000 700 64,000 60,100 65,075 74,000 10,000 2,500	712,386 241,377 27,000 6,000 6,000 72,000 6,000 2,000 30,000 30,000 8,500 2,500 2,500 7,880 3,500 9,000 369,736 19,000 16,883 10,000 1,500 2,000 2,000 3,000 2,000 3,000 1,500 2,000 6,493 500 3,000 25,000 2,000 6,493 500 3,000 25,000 2,000 6,493 500 3,000 25,000 2,000 6,493 500 3,000 25,000 2,000 700 64,000 65,075 74,000 10,000 10,000 2,500 1,250 1,250 1,250 1,250 42,500 70,000 7,00	Budgeted Amounts         (Budgetary Basis)           712,386         712,386         700,293           241,377         241,377         242,994           27,000         27,000         25,542           6,000         6,000         7,052           -         -         216           2,000         2,000         3,078           30,000         30,000         25,121           8,500         8,500         9,715           2,500         2,500         3,937           7,880         7,880         9,088           3,500         3,500         3,050           9,000         9,000         2,748           369,736         369,736         357,673           19,000         19,000         17,050           16,883         16,883         13,855           10,000         10,000         10,000           1,500         1,500         -           2,000         2,000         200           6,493         6,493         5,204           500         500         500           3,000         3,000         3,000           2,000         2,000         2,000

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2017

	Budgeted A	mounts	Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	(Buagetary Basis)	(Unfavorable)
	Originai	Tinat	Dasis	(Onjuvorubie)
Office expense	1,500	1,500	2,047	(547
Pipe	3,500	3,500	1,946	1,554
Grader and plow blades	4,000	4,000	4,993	(993
Benefits	180,473	180,473	170,647	9,826
Unemployment compensation	-	-	5,000	(5,000
Uniforms	7,000	7,000	6,077	923
OPEB adjustment	-	-	9,000	(9,000
Buildings and grounds	72,000	72,000	61,292	10,70
Buildings (security cameras)	1,800	1,800	-	1,800
Safety	1,000	1,000	1,000	
Rental equipment	500	500	550	(50
Rambone Disposal	230,396	230,396	230,396	`
RI Resource Recovery	66,000	66,000	62,199	3,80
Total public works	1,181,242	1,181,242	1,177,273	3,969
Building and Zoning				
Salaries	43,738	43,738	26,954	16,78
Education expenses	600	600	214	38
Travel	1.000	1.000	1.439	(43)
Computer support	2,000	2,000	2,000	
Zoning board	250	250	1,569	(1,31
Office expenses	750	750	826	(7
Benefits	7,203	7,203	1,700	5,50
Total building and zoning	55,541	55,541	34,702	20,83
Planning				
Salaries	36,955	36,955	35,319	1,63
Education expense	1,000	1,000	220	78
Advertising/fees	1.000	1,000	320	68
Professional services	5,000	5,000	200	4,80
Computer software	1,500	1,500	1.500	,
Office expenses	1,000	1,000	858	14
Benefits	7,245	7,245	6,398	84
Total planning	53,700	53,700	44,815	8,88
Conservation				
Conservation commission	1,425	1,425	400	1,025
Total conservation	1,425	1,425	400	1,025
Land Trust				
Land trust expenditures	2 655	2 655		2.65
	2,655	2,655		
Total land trust	2,655	2,655		2,65

General Fund

Schedule of Revenues and Expenditures - Budget and Actual (Continued) For the Fiscal Year Ended June 30, 2017

	Rudgeten	! Amounts	Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	Basis)	(Unfavorable)
n				
<b>Recreation</b> Salaries	1,600	1,600	1,600	
Travel	200	200	200	-
Maintenance and repairs	4,100	4.100	3,975	125
Mailing and advertising	500	500	1,136	(636)
Equipment	1,000	1,000	1,261	(261)
FICA taxes	-	-	14	(14)
Rental	800	800	880	(80)
Sports	9,000	9.000	9,000	-
Activities expense	6,300	6,300	5,724	576
Senior citizens	2,000	2,000	2,000	-
Memorial Day parade	300	300	-,	300
Total recreation	25,800	25,800	25,790	10
School				
Regional operations	4,167,559	4,167,559	4,167,559	_
Regional debt service	656,841	656,841	656,841	_
Total school	4,824,400	4,824,400	4,824,400	-
Libraries				
Libraries of Foster	150,842	150,842	150,842	
Total libraries	150,842	150,842	150,842	
10tat ubraries	130,842	130,842	130,842	
Long-Term Obligations				
Providence Water settlement	175,000	175,000	175,000	-
Planning Police Station	30,000	30,000	10,543	19,457
Use of Surplus	(30,000)	(30,000)	(30,000)	-
Total long-term obligations	175,000	175,000	155,543	19,457
Capital Expenditures				
Finance	6,000	6,000	6,000	_
Police	43,865	43,865	43,865	_
Public works highway	180,000	180,000	180,000	-
Public works equipment	24,200	24,200	24,200	-
Public works bridges	32,178	32,178	32,178	-
Isaac Paine School	175,500	175,500	175,500	
Total capital expenditures	461,743	461,743	461,743	
Total expenditures	9,649,756	9,649,756	9,539,737	110,019
Other Financing Uses				
Transfer to school department fund	3,211,819	3,211,819	3,211,819	_
Transfer to capital projects fund	422,997	422,997	422,997	_
Total other financing uses	3,634,816	3,634,816	3,634,816	
Total expenditures and other financing uses	\$ 13,284,572	\$ 13,284,572	\$ 13,174,553	\$ 110,019

Schedule of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual
School Unrestricted Fund
For the Fiscal Year Ended June 30, 2017

	Budgeted Amounts		Actual Amounts (Budgetary	Variance With Final Budget Favorable
	Original	Final	Basis)	(Unfavorable)
Revenues				
State aid	\$ 1,196,623	\$ 1,196,623	\$ 1,190,517	\$ (6,106)
Other revenues	56,658	56,658	69,954	13,296
Total revenues	1,253,281	1,253,281	1,260,471	7,190
Expenditures				
Education	4,465,100	4,465,100	4,190,199	274,901
Total expenditures	4,465,100	4,465,100	4,190,199	274,901
Deficiency of revenues under expenditures				
before other financing sources(uses)	(3,211,819)	(3,211,819)	(2,929,728)	282,091
Other financing sources(uses)				
Town appropriation	3,211,819	3,211,819	3,211,819	-
Transfers to capital projects funds	, , , <u>-</u>	- -	(69,250)	(69,250)
Total other financing sources (uses)	3,211,819	3,211,819	3,142,569	(69,250)
Net change in fund balance	\$ -	\$ -	\$ 212,841	\$ 212,841

The notes to the required supplementary information are an integral part of this schedule.

Required Supplementary Information
Employees' Retirement System Pension Plan
Schedule of the Town's Proportionate Share of the Net Pension Liability (1)
"Unaudited"

Fiscal Year	2017	2016	2015
Town's proportion of the net pension liability	0.10172130%	0.11156409%	0.12588445%
Town's proportionate share of the net pension liability	\$ 3,034,934	\$ 3,071,362	\$ 3,064,028
State's proportionate share of the net pension liability associated with the Town	2,078,484	2,098,258	2,101,145
Total	\$ 5,113,418	\$ 5,169,620	\$ 5,165,173
Town's covered-employee payroll	\$ 1,671,269	\$ 1,812,834	\$ 1,916,706
Town's proportionate share of the net pension liability as a percentage of its covered-employee payroll	181.59%	169.42%	159.86%
Plan fiduciary net position as a percentage of the			
total pension liability	54.1%	57.6%	61.4%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information Teachers' Survivor Benefit Pension Plan Schedule of the Town's Proportionate Share of the Net Pension Asset (1) "Unaudited"

Fiscal Year	2017	2016	2015
Town's proportion of the net pension asset	0.42449060%	0.44548472%	0.37822090%
Town's proportionate share of the net pension asset	\$ 422,673	\$ 415,885	\$ 470,207
Town's covered-employee payroll	\$ 1,671,269	\$ 1,812,834	\$ 1,916,706
Town's proportionate share of the net pension asset as a percentage of its covered-employee payroll	25.29%	22.94%	24.53%
Plan fiduciary net position as a percentage of the total pension liability	153.3%	146.6%	173.3%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information
General Employees Pension Plan
Schedule of Changes in the Net Pension Liability and Related Ratios (1)
"Unaudited"

Fiscal Year	2017		2016			2015	
Total pension liability:							
Service cost	\$	101,650	\$	102,763	\$	105,659	
Interest		287,004		290,393		273,238	
Changes of benefit terms		-		(213)		-	
Differences between expected and actual experience		193,993		(226,439)		-	
Changes of assumptions		-		-		53,322	
Benefits payments, including refunds of member contributions		(224,619)		(197,635)		(206,446)	
Net change in total pension liability		358,028		(31,131)		225,773	
Total pension liability - beginning		3,888,210		3,919,341		3,693,568	
Total pension liability - ending (a)	\$	4,246,238	\$	3,888,210	\$	3,919,341	
Plan fiduciary net position:							
Contributions - employer	\$	149,626	\$	121,957	\$	124,478	
Contributions - employee	Ψ	32,892	Ψ	11,704	Ψ	11,409	
Net investment income		(556)		77,854		451,654	
Benefits payments, including refunds of member contributions		(224,619)		(197,635)		(206,446)	
Administrative expense		(3,684)		(3,135)		(2,828)	
Other		34,403		(79,740)		(18,760)	
Net change in plan fiduciary net position		(11,938)		(68,995)		359,507	
Plan fiduciary net position - beginning		3,322,086		3,391,081		3,031,574	
Plan fiduciary net position - ending (b)	\$	3,310,148	\$	3,322,086	\$	3,391,081	
Town's net pension liability - ending (a) - (b)	\$	936,090	\$	566,124	\$	528,260	
Plan fiduciary net position as a percentage of the							
total pension liability		77.95%		85.44%		86.52%	
Covered employee payroll	\$	1,230,625	\$	1,170,425	\$	1,133,685	
Net pension liability as a percentage of							
covered employee payroll		76.07%		48.37%		46.60%	

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

# Required Supplementary Information Police Officers Pension Plan Schedule of Changes in the Net Pension Liability and Related Ratios (1) ''Unaudited''

iscal Year		2017		2016		2015	
Total pension liability:							
Service cost	\$	87,189	\$	70,704	\$	69,914	
Interest		254,922		278,224		272,971	
Changes of benefit terms		-		101,488		-	
Differences between expected and actual experience		(66,486)		(540,538)		-	
Changes of assumptions		- -		-		(10,714	
Benefits payments, including refunds of member contributions		(230,282)		(227,338)		(297,710	
Net change in total pension liability		45,343		(317,460)		34,461	
Total pension liability - beginning		3,470,508		3,787,968		3,753,507	
Total pension liability - ending (a)	\$	3,515,851	\$	3,470,508	\$	3,787,968	
Plan fiduciary net position:							
Contributions - employer	\$	149,967	\$	117,553	\$	46,299	
Contributions - employee	Ф	45,689	Ф	29,050	Ф	31,684	
Net investment income		(863)		59,155		339,383	
Benefits payments, including refunds of member contributions		(230,282)		(227,338)		(297,710	
Administrative expense		(2,322)		(2,375)		(2,125	
Other		4		(2,373)		5,471	
Net change in plan fiduciary net position		(37,807)		(23,955)		123,002	
Plan fiduciary net position - beginning		2,524,176		2,548,131		2,425,129	
Plan fiduciary net position - ending (b)	\$	2,486,369	\$	2,524,176	\$	2,548,131	
Town's net pension liability - ending (a) - (b)	\$	1,029,482	\$	946,332	\$	1,239,837	
Plan fiduciary net position as a percentage of the		70.720/		72 720/		<i>(7.270)</i>	
total pension liability		70.72%		72.73%		67.27%	
Covered employee payroll	\$	458,405	\$	363,141	\$	385,837	
Net pension liability as a percentage of							

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

#### Required Supplementary Information - Pension Plans Schedule of Town Contributions (1) "Unaudited"

Fiscal Year	 2017	 2016	 2015
Employees' Retirement System Plan Actuarially determined contribution	\$ 238,965	\$ 229,452	\$ 247,872
Contributions in relation to the actuarially determined contribution	238,965	229,452	247,872
Contribution deficiency (excess)	\$ 	\$ 	\$ -
Covered employee payroll	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834
Contributions as a percentage of covered employee payroll	13.60%	13.73%	13.67%
<u>Teachers' Survivor Benefit Plan</u> Statutorily determined contribution	\$ 2,678	\$ 2,726	\$ 2,688
Contributions in relation to the statutorily determined contribution	2,678	2,726	2,688
Contribution deficiency (excess)	\$ <u> </u>	\$ 	\$ -
Covered employee payroll	\$ 1,756,868	\$ 1,671,269	\$ 1,812,834
Contributions as a percentage of covered employee payroll	0.15%	0.16%	0.15%
General Employees Plan Actuarially determined contribution	\$ 144,400	\$ 149,626	\$ 121,957
Contributions in relation to the actuarially determined contribution	144,400	149,626	121,957
Contribution deficiency (excess)	\$ 	\$ 	\$ -
Covered employee payroll	\$ 1,331,548	\$ 1,230,625	\$ 1,170,425
Contributions as a percentage of covered employee payroll	10.84%	12.16%	10.42%

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

The notes to the required supplementary information are an integral part of this schedule.

Required Supplementary Information - Pension Plans Schedule of Town Contributions (1) "Unaudited"

Fiscal Year	2017		 2016	2015		
Police Officers Plan Actuarially determined contribution	\$	139,028	\$ 149,967	\$	117,553	
Contributions in relation to the actuarially determined contribution		139,028	149,967		117,553	
Contribution deficiency (excess)	\$	-	\$ 	\$	-	
Covered employee payroll	\$	512,684	\$ 458,405	\$	363,141	
Contributions as a percentage of covered employee payroll		27.12%	32.71%		32.37%	

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information Other Post Employment Benefit Plan Schedule of Annual Required Contributions ''Unaudited''

Year Ended June 30	Annual Required Contribution	Percentage Contributed
2013	\$ 29,979	316.3%
2014	28,249	266.0%
2015	27,178	312.6%
2016	36,727	186.7%
2017	36,594	184.2%

Required Supplementary Information - Other Post-Employment Benefit Plan Schedule of Funding Progress (1) "Unaudited"

	Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Accrued Liability (AAL) -Entry Age	Unfunded Liability/ (Funding Excess)	Funded Ratio	Covered Payroll	Unfunded Liability/ (Funding Excess) as a Percentage of Covered Payroll
Other Post-Employment Benefit Plan	7/1/09	\$ -	\$ 780,502	\$ 780,502	0.0%	N/A	N/A
	7/1/12	-	408,554	408,554	0.0%	N/A	N/A
	7/1/15	131,207	386,755	255,548	33.9%	N/A	N/A

<sup>(1)</sup> The information included in the schedule of funding progress was obtained from the annual actuarial valuation at the date indicated.

Required Supplementary Information
Other Postemployment Benefit (OPEB) Plan
Schedule of Changes in the Net OPEB Liability and Related Ratios (1)
''Unaudited''

Fiscal Year	2017
Total OPEB liability:	
Service cost	\$ 25,109
Interest	12,790
Changes of benefit terms	-
Differences between expected and actual experience	16,940
Changes of assumptions	(16,306)
Benefits payments	(48,940)
Net change in total OPEB liability	(10,407)
Total OPEB liability - beginning	432,249
Total OPEB liability - ending (a)	\$ 421,842
Plan fiduciary net position:	A 001
Contributions - employer	\$ 67,394
Contributions - plan member	-
Net investment income	509
Benefits payments	(48,940)
Administrative expense	-
Other	-
Net change in plan fiduciary net position	18,963
Plan fiduciary net position - beginning	162,844
Plan fiduciary net position - ending (b)	\$ 181,807
Town's net OPEB liability - ending (a) - (b)	\$ 240,035
Plan fiduciary net position as a percentage of the	
total OPEB liability	43.10%
Covered employee payroll	N/A
Net OPEB liability as a percentage of	
covered employee payroll	N/A

<sup>(1)</sup> This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information - Other Postemployment Benefit (OPEB) Plan Schedule of Town Contributions (1) ''Unaudited''

Fiscal Year	2017
OPEB Plan Actuarially determined contribution	\$ 36,594
Contributions in relation to the actuarially determined contribution	67,394
Contribution deficiency (excess)	\$ (30,800)
Covered employee payroll	N/A
Contributions as a percentage of covered employee payroll	N/A

(1) This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Required Supplementary Information - Other Postemployment Benefit (OPEB) Plan Schedule of Investment Returns (1) ''Unaudited''

Fiscal Year	2017	
OPEB Plan Annual money-weighted rate of return, net of investment expense	0.40%	

(1) This schedule is intended to show 10 years - additional information will be presented as it becomes available.

Notes to Required Supplementary Information June 30, 2017

#### NOTE 1 - BUDGETARY DATA AND BUDGETARY COMPLIANCE

The Town has formally established budgetary accounting control for its General Fund and the School Unrestricted Fund, which is a Special Revenue Fund. All budget requests must be submitted to the Town Council by March 1. The Town Council shall obtain from the head of each department, office and agency estimates of its revenues and expenditures and supporting data as it may request. The Town Council's proposed budget shall show all anticipated revenues and all proposed expenditures. The Town Council shall hold a public hearing on its preliminary recommended budget, prior to its adoption, at least 30 days prior to the Annual Financial Town Meeting. The Town Council shall adopt its recommended budget for presentation at the Annual Financial Town Meeting not later than fifteen days preceding its date. The recommended budget is approved or amended by the voters at the Annual Financial Town Meeting. The General Fund and School Unrestricted Fund annual operating budget amounts are supported by revenue estimates and take into account the elimination of accumulated deficits and the re-appropriation of accumulated surpluses to the extent necessary. The legal level of control for the General Fund is at the department level and the School Unrestricted Fund is at the fund level. Amendments that would change the total appropriation must be approved by the voters at a Financial Town Meeting. There were no supplemental budgetary appropriations in fiscal year 2017. Appropriations which are not expended or encumbered lapse at year end.

The General Fund and School Unrestricted Fund budgets are in conformity with the legally enacted budgetary basis, which is not in conformity with generally accepted accounting principles. The budget to actual presentations for these funds are reflected on the budgetary basis. The difference between the budgetary basis and the generally accepted accounting principles basis is explained below.

Explanation of Differences between Budgetary Revenues and Other Financing Sources and Expenditures and Other Financing Uses and GAAP Revenues and Other Financing Sources and Expenditures and Other Financing Uses

Revenues and Other Financing Sources	General Fund	School Unrestricted Fund
Actual amounts (budgetary basis)	\$13,426,455	\$4,472,290
The pension contributions made to the Employees Retirement System by the State on behalf of the Town of Foster are not reported as budgetary revenue, but are a current year revenue for financial reporting purposes.	_	169,771
Unbudgeted revenues are not reported for budgetary purposes, but are included for financial reporting purposes.	10,276	16,585

Notes to Required Supplementary Information June 30, 2017

Revenues and Other Financing Sources	General Fund	School Unrestricted Fund
Capital lease issued is not reported for budgetary purposes, but is reported for financial reporting purposes.	26,450	
Total revenues and other financing sources as reported on the statement of revenues, expenditures and changes in fund balances – governmental funds	\$13,463,181	\$4,658,646
Expenditures and Other Financing Uses	General Fund	School Unrestricted Fund
Actual amounts (budgetary basis)	\$13,174,553	\$4,259,449
Differences – budget to GAAP: Capital appropriations may be carried over for 2 years from the date the appropriation is made. Capital appropriations carried over are reported as a budgetary expenditure, but are not reported as a current year expenditure for financial reporting purposes.	(112,888)	_
Unbudgeted expenditures, transfers and adjustments are not reported for budgetary purposes, but are reported for financial reporting purposes.	115,918	16,496
The appropriated use of fund balance is reported as a reduction of budgetary expenditures for budgetary purposes, but is not reported as a reduction for financial reporting purposes.	30,000	-
The pension contributions made to the Employees Retirement System by the State on behalf of the Town of Foster are not reported as a budgetary expenditure, but are reported as a current year expenditure for financial reporting purposes.	-	169,771
Capital assets acquired through a capital lease are not reported for budgetary purposes, but are reported for financial reporting purposes.	26,450	
Total expenditures and other financing uses as reported in the statement of revenues, expenditures and changes in fund balances – governmental funds	\$13,234,033	\$4,445,716

Notes to Required Supplementary Information June 30, 2017 "Unaudited"

#### **NOTE 2 – PENSION PLANS**

The actuarial methods and assumptions used to calculate the total pension liability (asset) are described in Note 16 A, B and C to the financial statements.

The net pension liability (asset) amounts presented for each fiscal year were determined as of the June 30 measurement date prior to the fiscal year-end.

The schedules are intended to present ten years of data. Additional years of data will be presented as they become available.

At its October 2016 meeting, the State Investment Commission voted to redeem the investment in seven hedge funds totaling approximately \$586 million held within the Pooled Investment Trust. The action was taken as part of an overall asset allocation review. Approximately \$508 million has been redeemed through August 31, 2017. Remaining redemptions are estimated to continue through March 2018.

In May 2017, the Employees' Retirement System of Rhode Island Board voted to lower the investment rate of return assumption from 7.5% to 7.0% which will be reflected in the determination of the net pension liability (asset) for the various plans administered by the System beginning with the June 30, 2017 measurement date valuations.

#### **Actuarially Determined Contributions:**

Actuarially determined contribution rates are calculated as of June 30 of each plan year and effective 2 years after the actuarial valuation. The following actuarial methods and assumptions were used to determine contribution amounts reported in that schedule:

- Actuarial cost method Entry Age Normal
- Amortization method Level percentage of payroll, closed
- Remaining amortization period 21 years
- Asset valuation method 5-year smoothed market
- Inflation 2.75%
- Investment return 7.50%
- Salary increases 3.50% to 13.50% for teachers; 3.75% to 7.50% for general employees; 4.00% to 14.00% for police and fire employees.
- Retirement age Experienced-based table of rates that are specific to the type of eligibility condition.
- Mortality Males, General, Police and Fire Employees 115% of RP-2000 Combined Healthy for Males with White Collar adjustments, projected with Scale AA from 2000.
- Mortality Females, General, Police and Fire Employees 95% of RP-2000 Combined Healthy for Females with White Collar adjustments, projected with Scale AA from 2000.
- Mortality Males and Females, Teachers 97% and 92%, respectively, of rates in GRS table based on male and female teacher experience, projected with Scale AA from 2000.

Employers participating in the Employees' Retirement System are required by RI General Laws, Section 36-10-2, to contribute an actuarially determined contribution rate each year. Employers participating in the Teachers' Survivors Benefit Plan contribute at a rate established by RI General Laws, Section 16-16-35. Employers participating in the Municipal Employees' Retirement System are required by RI General Laws, Section 45-21-42, to contribute an actuarially determined contribution rate each year.

Notes to Required Supplementary Information June 30, 2017

#### NOTE 3 - SCHEDULE OF FUNDING PROGRESS AND SCHEDULE OF TOWN CONTRIBUTIONS

The information presented in the required supplementary schedules was determined as part of the annual actuarial valuation at the date indicated. Additional information as of the latest actuarial valuation follows:

	Other Postemployment Benefit Plan
Valuation date	7/1/2015
Actuarial cost method	Entry Age Normal
Amortization method	Level percent of payroll over a closed period
Amortization period	30 years
Asset valuation method	Fair value
Actuarial assumptions: Investment rate of return	4% discount rate, 4% long-term rate of return
Projected salary increases	3.50% annually
Medical Trend Rate	9% graded down 1% per annum to an ultimate rate of 5% for years 2019 and later
Dental Trend Rate	5%
Participant information	Active employees 58 Retirees and beneficiaries 7 65

#### OTHER SUPPLEMENTARY INFORMATION

The information provided herein contains schedules which the Town deems necessary to provide additional disclosures.

#### THIS SECTION CONTAINS THE FOLLOWING:

Combining Fund Financial Statements for Nonmajor Governmental Funds

Combining Fund Financial Statements for Fiduciary Funds

Other Supplementary Information

Nonmajor Governmental Funds Combining Balance Sheet June 30, 2017

ACCETE	Town Special Revenue Funds	School Special Revenue Funds	Capital Project School Improvements	Total Nonmajor Governmental Funds
ASSETS	ф. 151.07 <i>С</i>	e 20.000	ф	¢ 170.064
Cash	\$ 151,976	\$ 20,088	\$ -	\$ 172,064
Due from federal and state governments	45,682	76,503	20, 670	122,185
Due from other funds Accounts receivable	51,768	10,820	38,672	101,260
	38,920	19,466	ф. 20.672	58,386
Total assets	\$ 288,346	\$ 126,877	\$ 38,672	\$ 453,895
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES Liabilities				
Accounts payable and accrued expenditures	62	4,960	_	5,022
Due to other funds	45,012	133,707	38,672	217,391
Total liabilities	45,074	138,667	38,672	222,413
Deferred Inflows of Resources:				
Other deferred revenues	38,920	-	-	38,920
Total deferred inflows of resources	38,920			38,920
Fund balances (deficits)				
Restricted for:				
Education programs	-	9,651	-	9,651
Historical records preservation	75,246	-	-	75,246
Health and welfare programs	9,891	-	-	9,891
Public safety programs	56,394	-	-	56,394
Other programs	4,373	-	-	4,373
Committed for:				
Townhouse maintenance	5,881	-	-	5,881
Recycling programs	11,822	-	-	11,822
Open space and conservation	40,745	-	-	40,745
Unassigned	-	(21,441)	-	(21,441)
Total fund balances (deficits)	204,352	(11,790)		192,562
Total liabilities, deferred inflows of resources,				
and fund balances	\$ 288,346	\$ 126,877	\$ 38,672	\$ 453,895

#### Nonmajor Governmental Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2017

Revenues Intergovernmental and departmental revenue	Town Special Revenue Funds	School Special Revenue Funds	Capital Project School Improvements	Total Nonmajor Governmental Funds
Revenues Intergovernmental and departmental revenue	\$ 118,300	\$ 254,303	\$ -	\$ 372,603
Interest on investments	961	-	-	961
Other revenue	50,075	39,939	-	90,014
Total revenues	169,336	294,242		463,578
Expenditures				
Current:				
Legislative, judicial and general administrative	1,731	-	-	1,731
Health and welfare	94,262	-	-	94,262
Public safety	24,689	-	-	24,689
Public works	5,047	-	-	5,047
Recreation	116,000	-	-	116,000
Education	-	227,799	-	227,799
Food service	-	75,917	-	75,917
Capital outlay	241.720	202.716	69,250	69,250
Total expenditures	241,729	303,716	69,250	614,695
Deficiency of revenues over (under)				
expenditures before other financing sources	(72,393)	(9,474)	(69,250)	(151,117)
Other financing sources				
Transfers from other funds	-	-	69,250	69,250
Total other financing sources	-		69,250	69,250
Net change in fund balance	(72,393)	(9,474)	-	(81,867)
Fund balances (deficits) - beginning of year	276,745	(2,316)	-	274,429
Fund balances (deficits) - end of year	\$ 204,352	\$ (11,790)	\$ -	\$ 192,562

Town Special Revenue Funds Combining Balance Sheet June 30, 2017

ASSETS	Community Development Block Grant	Historical Records	Technology Recording Fee	DARE	RIPTIDE	Bryne	Townhouse Trust
Cash	\$ 4,038	\$ 6,535	\$ 68,286	\$ 4,584	\$ -	\$ -	\$ 5,881
Due from federal and state governments	\$ 4,036	\$ 0,333	\$ 00,200	\$ 4,364	1,550	э 10,865	\$ 3,001
Due from other funds	-	92	333	433	1,330	10,803	-
Accounts receivable	29.020	92	333	433	-	-	-
Total assets	38,920	<u> </u>	¢ 69.610	<u> </u>	<u> </u>	- 10.965	¢ £ 001
	\$ 42,958	\$ 6,627	\$ 68,619	\$ 5,017	\$ 1,550	\$ 10,865	\$ 5,881
LIABILITIES, DEFERRED INFLOWS OF RESOURCES,							
AND FUND BALANCES							
Liabilities							
Accounts payable	-	-	-	-	1.550	10.065	-
Due to other funds					1,550	10,865	
Total liabilities					1,550	10,865	
Deferred Inflows of Resources:							
Other deferred revenues	38,920						
Total deferred inflows of resources	38,920						
Fund balances							
Restricted for:							
Historical records preservation	-	6,627	68,619	-	-	-	-
Health and welfare programs	4,038	-	-	-	-	-	-
Public safety programs	-	-	-	5,017	-	-	-
Other programs	-	-	-	-	-	-	-
Committed for:							
Townhouse maintenance	-	-	-	-	-	-	5,881
Recycling programs	-	-	-	-	-	-	-
Open space and conservation							
Total fund balances	4,038	6,627	68,619	5,017			5,881
Total liabilities, deferred inflows of resources,							
and fund balances	\$ 42,958	\$ 6,627	\$ 68,619	\$ 5,017	\$ 1,550	\$ 10,865	\$ 5,881

(Continued)

Town Special Revenue Funds Combining Balance Sheet (Continued) June 30, 2017

ASSETS	Payments in-Lieu of Land EMA			Human Services Special Needs		RI Resource Recovery Grant		Police Restricted		Partnership for Success		Total
ASSE1S Cash	\$ 40,732	\$ -	\$	5,853	\$	16,067	\$		\$		\$	151,976
Due from federal and state governments	\$ 40,732	Ф -	φ	3,633	Φ	10,007	φ	670	Φ	32,597	Ф	45,682
Due from other funds	13	14,081		-		190		36,626		32,391		51,768
Accounts receivable	13	14,001		-		190		30,020		-		38,920
Total assets	\$ 40,745	\$ 14,081	\$	5,853	\$	16,257	\$	37,296	\$	32,597	\$	288,346
	<del>3 40,743</del>	φ 14,001	Ψ	3,033	Ψ	10,237	Ψ	31,290	φ	32,391	Ψ	200,340
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES												
AND FUND BALANCES Liabilities												
						62						62
Accounts payable Due to other funds	-	-		-		02		-		32,597		45,012
Total liabilities	<del></del>					62				32,597		45,012
Deferred Inflows of Resources:	<del>-</del>		-			02				32,391		43,074
Other deferred revenues												38,920
	<del></del>											38,920
Total deferred inflows of resources Fund balances	<del>-</del>		-									38,920
Restricted for:												
												75.246
Historical records preservation	-	-				-		-		-		75,246
Health and welfare programs	-	14.001		5,853		-		27.206		-		9,891
Public safety programs	-	14,081		-		-		37,296		-		56,394
Other programs	-	-		-		4,373		-		-		4,373
Committed for:												5.001
Townhouse maintenance	-	-		-		-		-		-		5,881
Recycling programs	-	-		-		11,822		-		-		11,822
Open space and conservation	40,745			<del></del> _				<u>-</u>				40,745
Total fund balances	40,745	14,081		5,853		16,195		37,296				204,352
Total liabilities, deferred inflows of resources,		<b>.</b>										
and fund balances	\$ 40,745	\$ 14,081	\$	5,853	\$	16,257	\$	37,296	\$	32,597	\$	288,346

Town Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ended June 30, 2017

Revenues	Community Development Block <u>Grant</u>	Historical Records	Technology Recording Fee	DARE	RIPTIDE	Bryne	Townhouse Trust
Intergovernmental and departmental revenues	\$ -	\$ 1,085	\$ 5,644	\$ 4,250	\$ 8,892	\$ 8,865	\$ -
Interest on investments	φ -	\$ 1,065 24	278	\$ 4,230	φ 0,092 -	φ 6,60 <i>3</i>	φ - 45
Other revenue	1,040	-	276	-	-	-	4.5
Total revenues	1,040	1,109	5,922	4,250	8,892	8,865	45
Expenditures Legislative, judicial and general administrative Health and welfare Public safety Public works Recreation Total expenditures	- - - - - -	- - - - - -	1,731 - - - - - 1,731	3,780	8,892 - - - - - - - - - - - -	8,865 - - - - - - - - - - - - - - - - - - -	- - - - - -
Net change in fund balance	1,040	1,109	4,191	470	-	-	45
Fund balances - beginning of year	2,998	5,518	64,428	4,547	-	-	5,836
Fund balances - end of year	\$ 4,038	\$ 6,627	\$ 68,619	\$ 5,017	\$ -	\$ -	\$ 5,881

(Continued)

Town Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) For the Fiscal Year Ended June 30, 2017

	Payments in-Lieu of Land	ЕМА	Human Services Special Needs	RI Resource Recovery Grant	Police Restricted	Partnership for Success	Total
Revenues Intergovernmental and departmental revenues	\$ 2,670	\$ 3,200	\$ 6,578	\$ -	\$ 4,008	\$ 73,108	\$ 118,300
Interest on investments	614	φ 3,200 -	φ 0,570	Ψ -	ψ 1,000 -	Ψ 75,100	961
Other revenue	-	-	14,863	350	33,822	-	50,075
Total revenues	3,284	3,200	21,441	350	37,830	73,108	169,336
Expenditures							
Legislative, judicial and general administrative	-	-	-	-	-	-	\$ 1,731
Health and welfare	-	-	21,154	-	-	73,108	94,262
Public safety	-	174	-	-	2,978	-	24,689
Public works	-	-	-	5,047	-	-	5,047
Recreation	116,000						116,000
Total expenditures	116,000	174_	21,154	5,047	2,978	73,108	241,729
Net change in fund balance	(112,716)	3,026	287	(4,697)	34,852	-	(72,393)
Fund balances - beginning of year	153,461	11,055	5,566	20,892	2,444	-	276,745
Fund balances - end of year	\$ 40,745	\$ 14,081	\$ 5,853	\$ 16,195	\$ 37,296	\$ -	\$ 204,352

School Special Revenue Funds Combining Balance Sheet June 30, 2017

		Title I		Title II	Pres	school	ID. Pai		RISCA	M	xxon obile iance		Small Rural Grant
ASSETS Cash	\$	_	\$	_	\$	_	\$	-	\$ -	\$	-	\$	_
Due from federal and state governments Due from other funds		44,526		13,673 -		-		-	- 1,074		286		13,423
Accounts receivable  Total assets	\$	44,526	\$	13,673	\$	-	\$		\$ 1,074	\$	286	\$	13,423
LIABILITIES AND FUND BALANCES													
Liabilities	\$		\$		¢		\$		¢	\$		\$	
Accounts payable and accrued expenditures  Due to other funds	Ф	44,526	Ф	13,673	Þ	_	Ф	-	ъ - -	Ф	_	Ф	13,423
Total liabilities	_	44,526	_	13,673				_		_			13,423
Fund balances (deficits)													
Restricted for education Unassigned		-		-		-		-	1,074		286		-
Total fund balances (deficits)									1,074		286		
Total liabilities and fund balances	\$	44,526	\$	13,673	\$		\$		\$ 1,074	\$	286	\$	13,423

(Continued)

School Special Revenue Funds Combining Balance Sheet (Continued) June 30, 2017

		School		CA CT		CAST	E	RI		Dixon		ias in		T-4-1
ACCEPTO		<u>Lunch</u>		CAST	Stu	dent Art	rou	<u>indation</u>	Dc	onation	tne	Valley		Total
ASSETS	_		_		_		_		_		_		_	
Cash	\$	20,088	\$	-	\$	-	\$	-	\$	-	\$	-	\$	20,088
Due from federal and state governments		4,881		-		-		-		-		-		76,503
Due from other funds		988		2,802		1,469		3,100		1,000		101		10,820
Accounts receivable		19,466		-		-		=		=.		-		19,466
Total assets	\$	45,423	\$	2,802	\$	1,469	\$	3,100	\$	1,000	\$	101	\$	126,877
LIABILITIES AND FUND BALANCES Liabilities	Φ.	4.550	ф	101	ф		Φ.		Φ.		Φ.		Φ.	4.050
Accounts payable and accrued expenditures	\$	4,779	\$	181	\$	-	\$	-	\$	-	\$	-	\$	4,960
Due to other funds		62,085								-				133,707
Total liabilities		66,864		181							-			138,667
Fund balances (deficits)														
Restricted for education		-		2,621		1,469		3,100		1,000		101		9,651
Unassigned		(21,441)		-		_		-		-		-		(21,441)
Total fund balances (deficits)		(21,441)		2,621		1,469		3,100		1,000		101		(11,790)
Total liabilities and fund balances	\$	45,423	\$	2,802	\$	1,469	\$	3,100	\$	1,000	\$	101	\$	126,877

School Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Year Ending June 30, 2017

	Title I	Title II	Preschool	IDEA Part B	RISCA	Exxon Mobile Alliance	Small Rural Grant
Revenues							
Intergovernmental and departmental revenues	\$ 93,968	\$ 21,160	\$ 3,556	\$ 93,929	\$ -	\$ -	\$ 13,423
Other revenue						500	
Total revenues	93,968	21,160	3,556	93,929		500	13,423
Expenditures  Education  Food service  Total expenditures	93,968 - 93,968	21,160	3,556	93,929	360	214	13,423
Net change in fund balance	-	-	-	-	(360)	286	-
Fund balances (deficits) - beginning of year	-	-	-	-	1,434	-	-
Fund balances (deficits) - end of year	\$ -	\$ -	\$ -	\$ -	\$ 1,074	\$ 286	\$ -

(Continued)

School Special Revenue Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) For the Fiscal Year Ending June 30, 2017

	School				CAST		RI .		Dixon	Xmas in		
	Lunch		CAST		Student Art		Foundation		onation	the Valley		Total
Revenues												
Intergovernmental and departmental revenues	\$ 28,267	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 254,303
Other revenue	35,339		1,000		-		3,100		-		-	39,939
Total revenues	63,606		1,000				3,100				-	294,242
Expenditures												
Education	-		757		-		-		-		432	227,799
Food service	75,917		-		-		-		-		-	75,917
Total expenditures	75,917		757						-		432	303,716
Net change in fund balance	(12,311)		243		-		3,100		-		(432)	(9,474)
Fund balances (deficits) - beginning of year	(9,130)		2,378		1,469		-		1,000		533	(2,316)
Fund balances (deficits) - end of year	\$ (21,441)	\$	2,621	\$	1,469	\$	3,100	\$	1,000	\$	101	\$ (11,790)

Combining Statement of Fiduciary Assets and Liabilities
Agency Funds
June 30, 2017

	Perfo	igeira rmance Sond	A	tudent ctivity Yunds	Es	obate crow und	Total Agency Funds		
Assets	¢	5.40	¢	5 464	¢	127	¢	c 1 4 1	
Cash Total assets	\$	540 540	\$ \$	5,464 5,464	\$ \$	137 137	\$ \$	6,141 6,141	
7. 100.									
Liabilities									
Deposits held in custody for others		540		5,464		137		6,141	
Total liabilities	\$	540	\$	5,464	\$	137	\$	6,141	

Combining Statement of Changes in Fiduciary Assets and Liabilities
Agency Funds
For the Fiscal Year Ended June 30, 2017

	Balar June 30		Add	litions	Ded	uctions		lance 30, 2017
MAGEIRA PERFORMANCE BOND Assets								
Cash	\$	540	\$	<u>-</u>	\$		\$	540
Total assets	\$	540	\$		\$		\$	540
Liabilities								
Deposits held in custody for others	\$	540	\$		\$	<u>-</u>	\$	540
Total liabilities	\$	540	\$		\$	_	\$	540
STUDENT ACTIVITY FUND Assets								
Cash	\$	6,311	\$	1,662	\$	2,509	\$	5,464
Total assets	\$	6,311	\$	1,662	\$	2,509	\$	5,464
Liabilities								<b>-</b>
Deposits held in custody for others	\$	6,311	\$	1,662		2,509	\$	5,464
Total liabilities	\$	6,311	\$	1,662	\$	2,509	\$	5,464
PROBATE ESCROW ACCOUNT								
Assets								
Cash	\$	3,124	\$	13	\$	3,000	\$	137
Total assets	\$	3,124	\$	13	\$	3,000	\$	137
Liabilities								
Due to other funds	\$	3,000	\$	-	\$	3,000		-
Deposits held in custody for others		124		13			-	137
Total liabilities	\$	3,124	\$	13	\$	3,000	\$	137
TOTAL AGENCY FUNDS								
Assets Cash	\$	9,975	\$	1,675	\$	5,509	\$	6,141
Total assets		9,975	\$	1,675	\$	5,509	\$	6,141
Total assets	Ф	9,973	<b>—</b>	1,073	<b>•</b>	3,309	Ф	0,141
Liabilities	•	•			_	• • • • •		
Due to other funds Deposits held in custody for others		3,000 6,975	\$	1,675	\$	3,000 2,509		- 6,141
		0,713		1,073		2,303		0,141
Total liabilities	\$	9,975	\$	1,675	\$	5,509	\$	6,141

Tax Collector's Annual Report For the Fiscal Year Ended June 30, 2017

Fiscal Year End	Balance 6/30/201		 ırrent Year ssessment	Ad	lditions	Ab	atements	 unds and ustments	Amount to be Collected		Collections		Balance /30/2017
2017	\$	-	\$ 12,603,234	\$	3,213	\$	9,830	\$ (26,527)	\$ 12,570,090	\$	12,072,666	\$	497,424
2016	425,5		-		-		894	31,483	456,172		321,086		135,086
2015	118,7		-		-		5	(209)	118,577		56,733		61,844
2014	41,9		-		-		-	-	41,956		8,610		33,346
2013	36,1		-		-		44	-	36,081		713		35,368
2012	39,2		-		-		231	-	38,997		1,401		37,596
2011	24,5		-		-		203	-	24,342		595		23,747
2010	13,8		-		-		-	-	13,844		493		13,351
2009	17,9		-		-		-	-	17,980		-		17,980
2008	12,3		-		-		-	-	12,381		-		12,381
2007	3,9		-		-		-	-	3,990		-		3,990
2005	<del></del>	3	 					 <del>-</del>	3				3
	\$ 734,4	26	\$ 12,603,234	\$	3,213	\$	11,207	\$ 4,747	\$ 13,334,413	\$	12,462,297	\$	872,116
Value by Cates  Description of			 		Assessed luations		Levy		Reconciliation of Property Tax Re	evenue		\$	12,462,297
Real Property Motor Vehicle Tangible and F				49	2,429,720 9,497,594 8,099,320		1,324,766 1,828,936 251,079		Adjustments and Add: Revenue co subsequent to fis	ollected	d 60 days		
Total				560	0,026,634	1	3,404,781		ending June 30,	2017			154,494
Exemptions an	d frozen property	7		3)	3,003,633)		(801,547)						
Net assessed v	alue			\$ 552	2,023,001	\$ 1	2,603,234		Less: Prior year 60 days subsequended June 30, 2	ent to f			(97,259)
									chaca June 30, 2	2010			()1,23)
									Prepaid taxes Ju-	ne 30,	2017		(36,690)
									Prepaid taxes Ju	ne 30,	2016		29,952
									Refunds				(5,683)
									Current year pro	operty		Φ.	10 505 111
									tax revenue			\$	12,507,111

Schedule of Unrestricted Fund - Fund Balance - Restricted for Education Programs
June 30, 2017

# Restricted for Education:

Capital reserve balance per internal School Committee policy	\$ 902,568
Maximum balance per internal School Committee policy	179,154
Total	\$ 1,081,722

# STATISTICAL SECTION

The Statistical Schedules differ from other financial statement presentations because they generally disclose more than one fiscal year and may present non-accounting data such as social and economic data and financial trends of the Town.

# **Statistical Section**

This part of the Town of Foster's annual financial statements presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town's overall financial health.

Contents	Page(s)
Financial Trends  These schedules contain trend information to help the reader understand how the Town's financial position has changed over time.	100-103
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the Town's ability to generate its most significant local revenue sources, the real and personal property tax .	104-107
Debt Capacity  These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.	108-112
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the Town's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	113-114
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the Town's financial report relates to the services the Town provides and the activities it performs.	115-117

**Sources:** Unless otherwise noted, the information in these schedules is derived from the annual financial statements for the relevant year.

Schedule 1

Town of Foster, Rhode Island Net position by Component, Last Ten Fiscal Years (accrual basis of accounting) Unaudited

#### Fiscal Year

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Primary Government										
Governmental activities										
Net investment in capital assets	\$ 7,857,376	\$ 7,753,237	\$ 7,187,242	\$ 6,571,739	\$ 6,413,271	\$ 6,372,989	\$ 6,672,697	\$ 6,984,060	\$ 7,219,293	\$ 7,166,517
Restricted	1,849,009	1,454,828	1,270,601	892,321	689,185	771,151	906,460	1,042,540	1,307,019	1,577,121
Unrestricted	59,436	94,934	248,718	1,323,328	2,006,455	(2,353,679)	(1,617,387)	(2,680,568)	(2,290,329)	(1,758,133)
Total governmental activities net position	\$ 9,765,821	\$ 9,302,999	\$ 8,706,561	\$ 8,787,388	\$ 9,108,911	\$ 4,790,461	\$ 5,961,770	\$ 5,346,032	\$ 6,235,983	\$ 6,985,505

Source: Town of Foster Audited Financial Statements

Schedule 2
Town of Foster, Rhode Island
Changes in Net Position, Last Ten Fiscal Years
(accrual basis of accounting)
Unaudited

Unaudited	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Expenses	2000	2007	2010	2011	2012	2013	2014	2013	2010	2017
Governmental activities:										
Legislative, judicial and general administrative	\$ 1,035,557	\$ 1,126,194	\$ 1,009,170	\$ 1,012,984	\$ 937,174	\$ 919,614	\$ 854,734	\$ 2,536,722	\$ 953,373	\$ 1.017.717
Health and Welfare	442,529	510,792	412,545	116,495	230,321	76,821	69,059	169,208	313,184	136,610
Public safety	1,486,792	1,482,617	1,805,354	1,763,769	1,353,408	1,356,574	1,511,646	1,593,218	1,774,590	1,855,035
Public works	1,456,055	890,676	1,112,606	1,112,112	1,009,206	1,048,362	1,125,289	1,247,726	1,281,310	1,363,583
	51,663	47,824	51,725	50,027	39,767	44,735	45,436	41,819	38,593	34,702
Building and Zoning Planning	84,255	85,750	70,704	65,832	38,568	46,520	50,253	38,280	54,741	63,532
Conservation	2,306	2,449	1,086	714	1,103	1,171	458	809	1,425	400
Recreation	58,407	65,514	59,294	30,031	25,100	23,255	24,893	27,604	33,283	29,662
Education	8,748,262	9,348,134	9,420,374	9,495,482	9,353,522	9,195,022	8,957,305	8,995,528	9,242,208	9,471,671
Food Services	69,428	68,789	64,026	65,054	76,825	68,412	70,678	76,051	77,781	75,917
Libraries	151,901	156,610	140,219	133,208	140,219	140,219	140,219	145,717	150,842	150,842
Interest expense	-	-	-	-		-		-	31,207	74,898
Total governmental activities expenses	\$ 13,587,155	\$ 13,785,349	\$ 14,147,103	\$ 13,845,708	\$ 13,205,213	\$ 12,920,705	\$ 12,849,970	\$ 14,872,682	\$ 13,952,537	\$ 14,274,569
					=======================================			=======================================		
Program Revenues										
Governmental activities:										
Charges for services:										
Legislative, judicial and general administrative		\$ 112,366	\$ 79,756	\$ 77,043	\$ 89,568	\$ 82,883	\$ 64,331	\$ 73,093	\$ 69,845	\$ 95,543
Health and Welfare	12,662	3,032	2,993	3,547	42,907	-	1,261	-	2,963	1,150
Public safety	53,321	56,856	46,019	52,578	28,530	22,747	35,846	36,709	72,341	44,745
Public works		-	-	-	5,226	-	-	-	-	350
Building and Zoning	41,624	39,833	46,737	34,995	32,589	27,246	67,283	25,401	58,139	33,220
Planning	24,030					-	-			
Recreation	25,503	1,135	11,393	4,576	1,753	806	640	210	3,270	1,760
Education	7,911	10,516	19,767	50,914	56,004	47,465	81,485	78,671	48,960	86,539
Food Services	50,286	43,717	37,096	36,416	44,481	37,829	34,857	35,872	37,490	35,339
Operating grants and contributions:										
Legislative, judicial and general administrative		11,880	-	31,667	18,009	-		1,461	4,280	3,481
Health and Welfare	84,310	166,356	81,151	60,229	122,236	44,402	30,494	126,648	267,396	94,549
Public safety	37,018	94,177	44,354	16,244	24,591	12,761	38,990	20,489	27,535	67,630
Public works	3,841	33,571	291,408	19,589	25,752	9,184	3,758	41,520	2,897	21,381
Recreation	18,213	11,375	3,846	13,545	-	-	-	-	-	-
Planning	1 720 120	1 600 405	1 501 204	,	1 555 000	1 525 050	1 500 522	1.542.016	1 (72 727	1 507 500
Education	1,739,138	1,680,495	1,591,304	1,894,790	1,557,890	1,525,859	1,598,532	1,543,016	1,673,727	1,597,508
Food Services	19,795	19,088	19,467	25,665	30,887	32,424	30,408	39,405	39,403	28,267
Capital grants and contributions:										
Public safety	-	-	13,389	37,922	-	-	17,500	261,805	-	-
Public works	-	30,000	21,023	-	-	-	466,481	29,605	11,583	-
Recreation	75,000	-	-	-	-	-	-	-	-	-
Education	-	-	-	-	-	-	-	10,444	17,793	46,584
Total governmental activities program revenues	\$ 2,280,790	\$ 2,314,397	\$ 2,309,703	\$ 2,359,720	\$ 2,080,423	\$ 1,843,606	\$ 2,471,866	\$ 2,324,349	\$ 2,337,622	\$ 2,158,046
Total primary government net expense	\$(11,306,365)	\$(11,470,952)	\$(11,837,400)	\$(11,485,988)	\$(11,124,790)	\$(11,077,099)	\$(10,378,104)	\$(12,548,333)	\$(11,614,915)	\$(12,116,523)
General Revenues and Other Changes in										
9										
Net Position										
Governmental activities:										
Property taxes, levied for general purposes	\$ 8,699,129	\$ 9,924,717	\$ 10,407,479	\$ 10,865,982	\$ 11,282,490	\$ 11,266,311	\$ 11,365,484	\$ 11,774,289	\$ 12,302,201	\$ 12,701,025
Unrestricted investment earnings	136,655	27,872	5,070	2,250	2,616	2,585	2,725	3,097	7,938	9,829
Other general revenues	1,167,759	1,055,541	828,413	143,503	161,207	160,331	181,204	155,209	194,727	155,191
Total primary government	\$ 10,003,543	\$ 11,008,130	\$ 11,240,962	\$ 11,011,735	\$ 11,446,313	\$ 11,429,227	\$ 11,549,413	\$ 11,932,595	\$ 12,504,866	\$ 12,866,045
Change in Net Position										
Governmental activities:										
	\$ (1,302,822)	\$ (462,822)	\$ (596,438)	\$ (474,253)	\$ 321,523	\$ 352,128	\$ 1,171,309	\$ (615,738)	\$ 889.951	\$ 749,522
Total primary government	φ (1,302,622)	φ (402,022)	φ ( <i>37</i> 0,438)	φ (4/4,233)	φ 321,323	φ 332,128	φ 1,1/1,509	φ (015,758)	φ 007,731	g 149,322

Source: Town of Foster Audited Financial Statements

Schedule 3

Town of Foster, Rhode Island
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)
Unaudited

					Fisca	al Year				
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
General Fund										
Reserved	\$ 153,470	\$ 148,568	\$ 76,748	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	15,998	(44,553)	146,681	-	-	-	-	-	-	-
Nonspendable	-	-	-	599,613	736,024	618,520	665,195	870,945	1,073,581	862,362
Restricted	-	-	-	-	-	-	-	10,574	10,958	11,372
Committed	-	-	-	328,656	1,121,454	1,233,358	1,573,238	1,855,665	1,974,555	2,426,374
Assigned	-	-	-	30,535	28,018	27,864	294,762	191,104	40,226	28,360
Unassigned				283,510						
Total general fund	\$ 169,468	\$ 104,015	\$223,429	\$1,242,314	\$1,885,496	\$1,879,742	\$2,533,195	\$2,928,288	\$3,099,320	\$3,328,468
Education										
Reserved	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved	200,043	208,711	166,663	-	-	-	-	_	-	-
Nonspendable	-	-	-	3,217	_	9,447	-	_	_	-
Restricted	-	-	-	58,786	8,793	19,411	196,759	479,388	868,881	1,081,722
Assigned	-	-	-	-	-	-	-	_	-	89
Total education fund	\$ 200,043	\$ 208,711	\$166,663	\$ 62,003	\$ 8,793	\$ 28,858	\$ 196,759	\$ 479,388	\$ 868,881	\$1,081,811
Capital Projects Funds										
Unreserved	\$1,221,785	\$ 785,235	\$736,645	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Restricted	-	-	-	589,053	532,577	594,918	561,636	414,801	280,627	289,552
Total Capital Projects fund	\$1,221,785	\$ 785,235	\$736,645	\$ 589,053	\$ 532,577	\$ 594,918	\$ 561,636	\$ 414,801	\$ 280,627	\$ 289,552
All Other Governmental Funds Reserved:										
Special revenue funds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:										
Special revenue funds	383,782	488,187	405,300	-	_	-	-	_	-	-
Restricted	-	-	-	244,482	107,458	117,564	108,332	100,890	107,743	155,555
Committed	-	-	-	155,306	164,740	167,560	172,820	181,618	175,816	58,448
Unassigned				(2,727)	(3,896)	(2,055)	(7,468)	(8,242)	(9,130)	(21,441)
Total all other governmental funds	\$ 383,782	\$ 488,187	\$405,300	\$ 397,061	\$ 268,302	\$ 283,069	\$ 273,684	\$ 274,266	\$ 274,429	\$ 192,562

#### Note:

In 2011 the Town implemented GASB No. 54, reserved and unreserved fund balances are no longer used. Fund Balances are now reported as nonspendable, restricted, committed, assigned, and unassigned.

**Source: Town of Foster Audited Financial Statements** 

Schedule 4

Town of Foster, Rhode Island
Changes in Fund Balances, Governmental Funds
Last Ten Fiscal Years
(modified accrual basis of accounting)
Unaudited

Chaudited					Fiscal	Year				
	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Revenues										
General property taxes	\$ 8,671,529	\$ 9,806,090	\$ 10,317,293	\$ 10,779,060	\$ 11,167,906	\$ 11,019,525	\$ 11,238,181	\$ 11,646,195	\$ 12,088,092	\$ 12,507,111
Intergovernmental and departmental revenue	3,094,718	3,079,446	2,849,150	2,213,391	1,924,311	1,751,386	2,319,585	1,978,105	2,096,807	1,962,739
Licenses and fees	190,949	173,082	182,566	192,372	188,867	183,589	240,812	178,206	254,918	223,191
Interest on investments	136,655	27,872	5,070	2,250	2,616	2,585	2,725	3,097	7,938	9,829
Other revenues	229,959	166,420	154,207	188,375	175,905	157,529	193,036	175,642	189,048	230,194
Total revenues	\$ 12,323,810	\$ 13,252,910	\$ 13,508,286	\$ 13,375,448	\$ 13,459,605	\$ 13,114,614	\$ 13,994,339	\$ 13,981,245	\$ 14,636,803	\$ 14,933,064
Expenditures										
Legislative, Judicial and general administrative	\$ 368,178	\$ 396,188	\$ 356,276	\$ 387,400	\$ 341,420	\$ 373,791	\$ 311,897	\$ 317,972	\$ 335,710	\$ 337,755
Financial Administration	252,432	235,719	242,169	241,963	225,784	222,833	233,211	254,178	278,012	317,718
Miscellaneous Administration	191,239	273,910	250,997	231,064	203,208	234,050	215,083	258,285	218,696	280,718
Health and Welfare	442,529	510,792	412,545	116,495	230,321	76,821	68,784	167,042	312,854	136,280
Public Safety	1,380,447	1,387,982	1,330,506	1,345,703	1,306,609	1,283,347	1,424,460	1,505,076	1,689,813	1,834,011
Public Works	829,703	765,772	943,338	938,080	928,594	989,502	1,005,484	1,096,139	1,219,398	1,379,133
Building and Zoning	51,663	47,824	51,725	50,027	39,767	44,735	45,436	41,665	38,593	34,702
Planning	84,255	70,250	70,704	65,832	38,568	46,520	50,253	38,084	54,741	63,532
Conservation	2,306	2,449	1,086	714	1,103	1,171	458	809	1,425	400
Recreation	70,479	64,753	58,533	29,270	24,339	22,494	24,132	26,843	32,522	144,901
Education	8,727,508	9,275,675	9,344,059	9,385,056	9,260,495	9,219,361	8,925,897	9,055,639	9,058,972	9,493,336
Food Services	69,428	68,789	64,026	65,054	76,825	68,412	70,678	76,051	77,781	75,917
Libraries	151,901	156,610	140,219	133,208	140,219	140,219	140,219	145,717	150,842	150,842
Land Trust	5,533	5,280	2,524	2,547	2,788	2,444	2,043	2,402	-	-
Capital Outlay	1,249,682	379,847	293,690	179,721	309,833	297,495	697,617	588,159	565,930	166,133
Providence Water Settlement									175,000	175,000
Total Expenditures	\$ 13,877,283	\$ 13,641,840	\$ 13,562,397	\$ 13,172,134	\$ 13,129,873	\$ 13,023,195	\$ 13,215,652	\$ 13,574,061	\$ 14,210,289	\$ 14,590,378
Excess of revenues										
over (under) expenditures	\$ (1,553,473)	\$ (388,930)	\$ (54,111)	\$ 203,314	\$ 329,732	\$ 91,419	\$ 778,687	\$ 407,184	\$ 426,514	\$ 342,686
Other Financing Sources (uses)										
Proceeds from lease	\$ 67,274	\$ -	\$ -	\$ -	\$ 75,005	\$ -	\$ -	\$ 124,285	\$ -	\$ 26,450
Transfers from other funds	5,372,683	5,520,260	4,882,000	3,588,607	3,491,283	3,610,142	3,617,181	3,868,742	4,246,101	4,165,809
Transfers to other funds	(5,372,683)	(5,520,260)	(4,882,000)	(3,588,607)	(3,491,283)	(3,610,142)	(3,617,181)	(3,868,742)	(4,246,101)	(4,165,809)
Total other financing sources (uses)	67,274	-	-	-	75,005	-	-	124,285	-	26,450
Net change in fund balances	\$ (1,486,199)	\$ (388,930)	\$ (54,111)	\$ 203,314	\$ 404,737	\$ 91,419	\$ 778,687	\$ 531,469	\$ 426,514	\$ 369,136
Debt service as a percentage of noncapital										
expenditures	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%

Note: This schedule includes revenues and expenditures of the General Fund, Special Revenue Funds, and Capital Projects Funds Source: Town of Foster Audited Financial Statements

Schedule 5

Town of Foster, Rhode Island
Assessed Value and Estimated Actual Value of Taxable Property,
Last Ten Fiscal Years
Unaudited

Fiscal								Total	Estimated	Assessed	Total
Year	Real Property	Per	sonal Property		Less:	7	otal Taxable	Direct	Actual	Value as a	Assessed
Ended	Assessed		Assessed	7	Γax Exempt		Assessed	Tax	Taxable	Percentage of	Value Before
June 30,	Value		Value		Property		Value	Rate	Value	Actual Value	Exemptions
2008	\$ 686,549,707	\$	47,389,999	\$	20,490,135	\$	713,449,571	11.79	\$ 713,449,571	100.00%	\$ 733,939,706
2009	\$ 689,960,787	\$	49,959,123	\$	21,086,252	\$	718,833,658	13.52	\$ 718,833,658	100.00%	\$739,919,910
2010	\$ 583,622,371	\$	45,607,546	\$	22,123,225	\$	607,106,692	17.12	\$ 607,106,682	100.00%	\$629,229,917
2011	\$ 585,621,440	\$	52,958,176	\$	26,354,397	\$	612,225,219	17.58	\$ 612,225,219	100.00%	\$638,579,616
2012	\$ 586,684,991	\$	55,327,341	\$	16,855,973	\$	625,156,359	17.58	\$ 625,156,358	100.00%	\$642,012,332
2013	\$ 502,833,441	\$	56,028,633	\$	16,699,340	\$	542,162,734	20.32	\$ 542,162,734	100.00%	\$558,862,074
2014	\$ 502,773,740	\$	56,033,222	\$	16,541,444	\$	542,265,518	20.40	\$ 542,265,518	100.00%	\$558,806,962
2015	\$ 503,471,504	\$	55,228,823	\$	12,714,390	\$	545,985,937	21.06	\$ 545,985,937	100.00%	\$558,700,327
2016	\$ 502,544,604	\$	56,222,658	\$	4,134,835	\$	554,632,427	21.42	\$ 554,632,427	100.00%	\$558,767,262
2017	\$ 502,429,720	\$	57,596,914	\$	8,003,633	\$	552,023,001	22.54	\$ 552,023,001	100.00%	\$ 560,026,634

Full revaluations are performed every nine years. The last full revaluation was performed as of December 31, 2008, which affects fiscal year 2010.

Statistical revaluations are performed every three years except in the years a full revaluation is performed. A statistical revaluation was performed as of 2011 which affects fiscal year 2013; and as of December 31, 2014 which affects fiscal year 2016.

December 31,

Source: Tax Assessor's Annual Report to the State of Rhode Island

### Schedule 6

Town of Foster, Rhode Island Direct and Overlapping Property Tax Rates, (rate per \$1,000 of assessed value) Last Ten Fiscal Years (1) Unaudited

Fiscal	General
Year	Fund
2008	\$11.79
2009	\$13.52
2010	\$17.12
2011	\$17.58
2012	\$17.58
2013	\$20.32
2014	\$20.40
2015	\$21.06
2016	\$21.42
2017	\$22.54

**Note:** 

(1) There are no overlapping governments, accordingly the entire tax assessment is applied to the General Fund

Schedule 7

Principal Property Tax Payers
Current Year and Nine Years Ago
Principal Payers
Unaudited

		,	2017			2008						
			Percentage				Percentage					
			of Total				of Total					
	Taxable		Taxable		Taxable		Taxable					
	Assessed		Assessed	Taxes	Assessed		Assessed		Taxes			
Taxpayer	Value	Rank	Value	 Assessed	Value	Rank	Value		Assessed			
City of Providence (PWSB)	\$ 18,338,200	1	3.32%	\$ 413,343	\$ 22,639,900	1	3.17%	\$	266,924			
Narragansett Electric/National Grid	7,438,886	a) 2	1.35%	\$ 202,780	8,246,617	a) 3	1.16%	\$	97,228			
Providence Public Buildings Authority (PWSB)	-			\$ -	10,107,200	2	1.42%	\$	119,164			
Foster Country Club (Tykamac Ent. LLC)	2,201,400	3	0.40%	\$ 49,620	3,489,828	a) 4	0.49%	\$	41,145			
Ginny B Inc	1,280,400	4	0.23%	\$ 28,860	1,471,625	a) 5	0.21%	\$	17,350			
Foster Senior Housing	1,238,300	5	0.22%	\$ 26,524	1,455,300	6	0.20%	\$	17,158			
Legacy Land Preservation LLC/Walker, Muriel	781,400	6	0.14%	\$ 17,613	1,011,600	8	0.14%	\$	11,927			
Roxannes Holdings LLC	726,600	7	0.13%	\$ 16,378	-		N/A	\$	-			
Costa, David & Lisa	726,200	8	0.13%	\$ 16,369	991,300	9	0.14%	\$	11,687			
Nelson, Robert & Wendy	860,400	9	0.16%	\$ 15,080	1,049,000	7	0.15%	\$	12,368			
Femino, John & Leclair, Diane	667,200	10	0.12%	\$ 15,016	-		0.00%	\$	-			
Darcy, Paul & Monica G.	643,400	11	0.12%	\$ 14,502	-		N/A	\$	-			
Saint 23, LLC	641,600	12	0.12%	\$ 14,462								
Stout, Winifred	-		N/A	\$ -	969,000	10	0.14%	\$	11,425			
Hawkins, John & Bertha	-		N/A	\$ -	946,200	11	0.13%	\$	11,156			
Campbell, Bruce			N/A	\$ -	884,100	12	0.12%	\$	10,424			
Totals	\$ 35,543,986		6.32%	\$ 830,546	\$ 53,261,670		7.47%	\$	627,955			

Note: The amounts presented represent the assessed values upon which 2017 and 2008 collections were based

Source: Assessor's Statement of Assessed Values and Tax Levy

#### a) Includes tangible or motor vehicle assessment also

Total Assessed Value	\$552,023,001	\$713,449,571
Tax Rate	\$22.54	\$11.79

Town of Foster, Rhode Island Property Tax Levies and Collections, Last Ten Fiscal Years Unaudited

Schedule 8

Fiscal Year	Total Tax	Collected wi Fiscal Year of		Collections	Total Collections to Date		
Ended	Levy for		Percentage	in Subsequent		Percentage	
June 30	Fiscal Year	Amount	of Levy	Years	Amount	of Levy	
2008	8,657,612	8,435,912	97.4%	150,862	8,586,774	99.2%	
2009	9,879,531	9,647,829	97.7%	213,890	9,861,719	99.8%	
2010	10,345,673	10,115,442	97.8%	230,633	10,346,075	100.0%	
2011	10,766,802	10,552,426	98.0%	212,485	10,764,911	100.0%	
2012	11,221,591	10,971,590	97.8%	229,243	11,200,833	99.8%	
2013	11,206,523	10,849,481	96.8%	296,710	11,146,191	99.5%	
2014	11,269,380	10,921,687	96.9%	280,870	11,202,557	99.4%	
2015	11,720,089	11,391,004	97.2%	282,087	11,673,091	99.6%	
2016	12,188,472	11,772,167	96.6%	283,389	12,055,556	98.9%	
2017	12,603,234	12,178,675	96.6%	-	12,178,675	96.6%	

Note: Collection data has been adjusted to reflect accruals for "60 day rule" and prepaid collections

**Source: Town of Foster - Tax Collector** 

Schedule 9

Town of Foster, Rhode Island
Ratios of Outstanding Debt by Type,
Last Ten Fiscal Years
Unaudited

# Governmental Activities

		Activities				
	General	_	~	Total	Percentage	
Fiscal	Obligation	Loan	Capital	Primary	of Personal	Per
Year	Bonds	Payable	Lease	Government	Income	Capita
2008	-	-	68,311	68,311	0.07% (a)	16
2009	-	-	22,401	22,401	0.02% (a)	5
2010	-	-	24,060	24,060	0.06% (b)	5
2011	-	-	-	-	0.00% (b)	-
2012	-	-	48,533	48,533	0.11% (b)	11
2013	-	-	24,973	24,973	0.05% (b)	5
2014	-	-	_	-	0.00% (b)	-
2015	-	-	80,421	80,421	0.18% (b)	17
2016	-	-	41,382	41,382	0.09% (b)	9
2017	-	-	25,560	25,560	0.05% (c)	5

**Notes:** 

- Details regarding the Town's outstanding debt can be found in the notes to the financial statements
- See Schedule 14 for personal income and population data.
- (a) Ratio is calculated using personal income from 2000 and 2010 census years.
- (b) Ratio is calculated using personal income from U.S. Census Bureau's 2009-2013 American Community Survey. (ACS) 2014, 5 year estimate
- (c) Ratio is calculated using personal income from U.S. Census Bureau's 2012-2016 American Community Survey. (ACS) 2016, 5 year estimate

Schedule 10

Town of Foster, Rhode Island
Ratios of General Bonded Debt Outstanding,
Last Ten Fiscal Years

Unaudited

#### General Bonded Debt Outstanding

	Continue Donata D	501 0 010100111011115		
	C 1		Percentage of	
	General		Actual Taxable	
Fiscal	Obligation		Value (a) of	Per
Year	Bonds	Total	Property	Capita (b)
2008	-	-	0.00%	-
2009	-	-	0.00%	-
2010	-	-	0.00%	-
2011	-	-	0.00%	-
2012	-	-	0.00%	-
2013	-	-	0.00%	-
2014	-	-	0.00%	-
2015	-	-	0.00%	-
2016	-	-	0.00%	-
2017	-	-	0.00%	-

Note: Details regarding the Town's outstanding debt can be found in the notes to the financial statements.

- (a) Actual taxable value equals gross assessed value less exemptions.
- (b) Population data can be found in Schedule 14.

Town of Foster, Rhode Island
Direct and Overlapping Governmental Activities Debt
As of June 30, 2017
Unaudited

Schedule 11

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable	Estimated Share of Overlapping Debt		
Debt repaid with property taxes  Foster-Glocester Regional School District (a)  Town of Foster	\$ 31,950,000 -	33.97% (a) 100.00%	\$	10,853,415	
Other debt Foster-Glocester Regional School District - BAN (a)	-	33.97% (a)		<u>-</u>	
Subtotal, overlapping debt				10,853,415	
Town direct debt				25,560	
Total direct and overlapping debt			\$	10,878,975	

Sources: Debt outstanding data provided by each governmental unit.

(a) Estimated percentage applicable for the Foster-Glocester Regional School District obtained from the Foster-Glocester Regional School budget - Percent Distribution of Equalized Weighted Assessment

Schedule 12

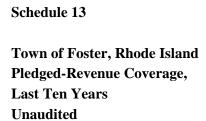
Town of Foster, Rhode Island Legal Debt Margin Information, Last Ten Fiscal Years Unaudited

	Assessed Value											
							Debt limit (3%	of assessed valu	e)	16,560,690		
							Debt applicable	e to limit:				
							General o	bligation bonds		-		
							Less: An	nount set aside fo	or repayment			
							of g	general obligation	n debt	-		
							Total net	o limit				
							Legal debt mar	\$ 16,560,690				
	Fiscal Year											
	<u>2008</u>	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>		
Debt limit	\$21,403,487	\$21,565,010	\$18,213,201	\$18,366,757	\$18,754,691	\$16,264,882	\$16,267,966	\$16,379,578	\$16,638,973	\$ 16,560,690		
Total net debt applicable to limit												
Legal debt margin	\$21,403,487	\$21,565,010	\$18,213,201	\$18,366,757	\$18,754,691	\$16,264,882	\$16,267,966	\$16,379,578	\$16,638,973	\$ 16,560,690		
Total net debt applicable to the limit												
as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%		

**Legal Debt Margin Calculation for Fiscal Year 2017** 

#### Source: Finance Department, Foster, Rhode Island

<sup>(1)</sup> The Town's legal debt margin as set forth by Rhode Island State Statute is limited to three percent of total taxable assessed value.



The Town of Foster, Rhode Island does not have non-general obligation long-term debt backed by pledged revenues.

Schedule 14

Town of Foster, Rhode Island
Demographic and Economic Statistics,
Last Ten Fiscal Years
Unaudited

Fiscal Year

Year									
Ended			Family		Per Capita		Median	School	Unemployment
June 30	Population	_	Income		Income		Age	Enrollment (4)	Rate (5)
_									
2008	4,274	(1)	94,660,552	(1)	22,148	(1)	39.8 (1)	708	6.14%
2009	4,274	(1)	94,660,552	(1)	22,148	(1)	39.8 (1)	694	12.40%
2010	4,499	(2)	43,304,500	(2)	33,260	(2)	44.8 (2)	703	11.40%
2011	4,556	(2)	43,950,148	(2)	34,661	(2)	43.8 (2)	689	10.80%
2012	4,574	(2)	44,232,908	(2)	35,557	(2)	44.3 (2)	649	10.30%
2013	4,601	(2)	46,060,549	(2)	36,527	(2)	43.7 (2)	655	8.20%
2014	4,628	(2)	44,876,841	(2)	34,231	(2)	45.2 (2)	643	6.80%
2015	4,642	(2)	45,700,392	(2)	36,184	(2)	44.6 (2)	637	6.30%
2016	4,642	(2)	45,700,392	(2)	36,184	(2)	44.6 (2)	626	4.20%
2017	4,677	(3)	51,885,630	(3)	37,194	(3)	47.4 (3)	627	3.40%

#### **Sources:**

- (1) Population, Family Income, Per Capita Income, and Median Age obtained from U.S. Census Bureau-2000 and 2010 decennial census based on Individual Population
- (2) Population, Family Income, Per Capita Family Income, and Median Age obtained from U.S. Census Bureau-2009-2013 ACS 2014, 5-year estimate
- (3) Population, Family Income, Per Capita Family Income, and Median Age obtained from U.S. Census Bureau-2012-2016 ACS 2016, 5-year estimate
- (4) School enrollment provided by the Foster-Glocester Regional and Foster School Business Offices.

  Enrollment includes students in Foster Public Schools and Foster students enrolled in Foster-Glocester Regional Schools
- (5) Unemployment rates obtained from State of Rhode Island Dept. of Labor and Training, unadjusted-obtained from Employment Bulletin

Schedule 15

Town of Foster, Rhode Island
Principal Employers,
Current Year and Nine Years Ago
Unaudited

		2017		2008				
Employer	Employees	Rank	Percentage of Total Town Employment	Employees	Rank	Percentage of Total Town Employment		
Foster Town & School Department	84	1	22.40%	100	1	20.00%		
Foster Golf & Country Club	50	2	13.33%	50	2	10.00%		
Nancy-Ann Nursing Home	28	3	7.47%	N/A	N/A	N/A		
Shady Acres	25	4	6.67%	25	4	5.00%		
Little Rhody Farms	18	5	4.80%	N/A	N/A	N/A		
Well One Foster	11	6	2.93%	N/A	N/A	N/A		
Dr. Daycare	12	7	3.20%	N/A	N/A	N/A		
USPS	9	8	2.40%	N/A	N/A	N/A		
Turnquist Lumber Co., Inc.	N/A	N/A	N/A	16	3	3.20%		
Total	237		63.20%	191		38.20%		

Source: Municipal tax roll and survey of Town businesses.

Schedule 16

Town of Foster, Rhode Island
Full-time Equivalent Town Government Employees by Function/Program,
Last Ten Fiscal Years
Unaudited

	Full-time Equivalent Employees as of June 30										
Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	
Central Administration											
Town Council	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	
Town Clerk	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.5	2.5	
Probate Court	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	
Building/Zoning	0.6	1.6	1.6	1.6	1.6	1.6	1.3	1.3	1.0	1.0	
Planning	2.0	2.0	2.0	1.6	1.6	1.6	1.3	1.3	1.0	1.0	
Financial Administration											
Treasurer's Office	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	
Tax Collection	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	
Tax Assessor	1.6	1.6	1.6	1.6	1.6	1.6	1.3	1.3	1.3	1.3	
D 11' G C .											
Public Safety Police											
Officers	8.0	8.0	8.0	8.0	8.0	8.0	10.0	10.0	10.0	10.0	
Civilians	8.0 4.5	4.5	8.0 4.5	8.0 4.5	4.5	8.0 4.5	4.5	4.5	4.5	4.5	
Animal Control	4.3	4.3	4.3	4.3	4.3	4.3	4.3	4.3	4.3	4.3	
Officers	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	
Officers	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Emergency Management	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	
Public Works Department											
Director	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	
Highway											
Driver/Laborer	6.5	5.5	5.5	5.5	5.5	5.5	5.5	5.5	5.5	5.5	
Maintenance											
Building/Grounds	1.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Custodial	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	
Recreation Department											
Director	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	0.1	
Summer Programs	5.0	3.0	2.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0	
Human Services Department											
Director	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	0.6	

Source: Office of Human Resources and Town Budgets

Schedule 17

Town of Foster, Rhode Island
Operating Indicators by Function/Program,
Last Ten Fiscal Years
Unaudited

	Fiscal Year									
Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety										
Police										
Calls	13,748	19,488	18,232	19,673	14,862	13,364	21,062	25,636	53,898 a)	36,200
Physical Arrests	164	224	208	186	92	71	129	182	228	183
Citations	1,533	1,479	1,270	1391	740	574	1217	1103	1538	902
Accidents	129	138	133	106	109	121	142	164	134	134
Animal Control										
Dog Licenses Issued	479	343	439	452	509	440	408	402	296	387
Public Works (Pickup Outsourced)										
Transfer Station										
Refuse Collected (avg. tons per month)	177	164	167	157	148	144	128	163	143	146
Recyclables Collected (avg. tons per month)	48	49	44	47	40	41	40	39	55	53
Highway										
Street resurfacing/chipsealing (miles)	7.0	4.6	5.8	6.3	0.0	0.0	0.4	0.7	1.9	1.4
Street repairs/crack sealing (miles)	5.4	9.7	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
Building/Zoning										
New Commercial Construction Permits	0	1	0	0	0	0	0	0	1	0
New Residential Construction Permits	9	6	5	5	8	3	5	0	7	2
<b>Existing Commercial Construction Permits</b>	N/A	N/A	N/A	N/A	N/A	N/A	N/A	5	13	5
Existing Residential Construction Permits	N/A	N/A	N/A	N/A	N/A	N/A	N/A	78	132	107
Parks and Recreation										
Athletic Field Permits	0	0	0	0	0	0	0	0	0	0

a) A new reporting system was used. This number includes all calls and transactions including non-emergency

N/A - To better reflect the activity of the Town of Foster, this information is reported starting in fiscal year 2015. This schedule is intended to show 10 years; additional information will be presented as it becomes available.

Source: Various Town departments

Schedule 18

Town of Foster, Rhode Island
Capital Asset Statistics by Function/Program,
Last Ten Fiscal Years
Unaudited

	Fiscal Year									
Function/Program	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Public Safety										
Police										
Stations	1	1	1	1	1	1	1	1	1	1
Zone Offices	-	-	-	-	-	-	-	-	-	-
Patrol Units/Motorcycles/	11	11	9	9	9	9	10	14	14	14
Radar Trailers										
Animal Control										
Animal Shelters	-	-	-	-	-	-	-	-	-	-
Animal Patrol Unit	1	1	1	1	1	1	1	1	1	1
Public Works										
Transfer Station										
Roll-off Truck	-	-	-	-	-	-	-	-	-	-
Streets and Highways										
Street (miles)	113	113	113	113	113	113	113	114	114	114
Highways (miles, Town owned)	77	77	77	77	77	77	77	78	78	78
Highways (miles, State owned)	36	36	36	36	36	36	36	36	36	36
Private Paved (miles)	-	-	-	-	-	-	-	-	-	-
Park Access (miles)	-	-	-	-	-	-	-	-	-	-
Driftway (miles)	-	-	-	-	-	-	-	-	-	-
Streetlights	30	30	30	30	30	30	30	30	31	31
Traffic Signals	4	4	5	5	5	5	5	5	5	5
Parks and Recreation										
Acreage	165	165	165	165	165	165	165	165	165	165
Playgrounds	1	2	2	2	2	2	2	2	2	2
Tennis Courts	-	-	-	-	-	-	-	-	-	-
Beaches	-	-	-	-	-	-	-	-	-	-
Baseball/Softball diamonds	2	2	2	2	2	2	2	2	2	2
Soccer/Football fields	1	1	1	1	1	1	1	1	1	1
Basketball Courts	1	1	1	1	1	1	1	1	1	1
Parks and Public Squares	2	2	2	2	2	2	2	2	2	2

**Sources: Various Town Departments** 



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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### Independent Auditor's Report

To the Honorable President and Members of the Town Council Town of Foster, Rhode Island

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Town of Foster, Rhode Island, as of and for the year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the Town of Foster, Rhode Island's basic financial statements, and have issued our report thereon dated March 29, 2018.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Foster, Rhode Island's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Foster Rhode Island's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Foster, Rhode Island's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Foster, Rhode Island's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Warwick, Rhode Island

Bacon & Conspany, Sol C

March 29, 2018